

**IN THE UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF NEW YORK**

CASEY CUNNINGHAM, CHARLES E.  
LANCE, STANLEY T. MARCUS, LYDIA  
PETTIS, AND JOY VERONNEAU,  
individually and as representative of a class  
of participants and beneficiaries on behalf of  
the Cornell University Retirement Plan for  
the Employees of the Endowed Colleges at  
Ithaca and the Cornell University Tax  
Deferred Annuity Plan,

*Plaintiffs,*

v.

CORNELL UNIVERSITY, THE  
RETIREMENT PLAN OVERSIGHT  
COMMITTEE, MARY G. OPPERMAN,  
AND CAPTRUST FINANCIAL ADVISORS,  
LLC,

*Defendants.*

Civil Action No. 16-cv-6525

AMENDED COMPLAINT—  
CLASS ACTION

JURY TRIAL DEMANDED

**AMENDED COMPLAINT**

1. Plaintiffs Casey Cunningham, Charles E. Lance, Stanley T. Marcus, Lydia Pettis, and Joy Veronneau, individually and as representatives of a class of participants and beneficiaries of the Cornell University Retirement Plan for the Employees of the Endowed Colleges at Ithaca and the Cornell University Tax Deferred Annuity Plan (collectively the “Plan” or “Plans”), bring this action under 29 U.S.C. §1132(a)(2) on behalf of the Plans against Defendants Cornell University, the Retirement Plan Oversight Committee, Mary G. Opperman, and CAPTRUST

Financial Advisors (collectively “Defendants”), for breach of fiduciary duties under ERISA.<sup>1</sup>

2. ERISA’s fiduciary duties “are those of trustees of an express trust—the highest known to the law.” *Donovan v. Bierwirth*, 680 F.2d 263, 271, 272 n.8 (2d Cir. 1982); 29 U.S.C. §1104(a). In exercising those duties, ERISA fiduciaries are held to the standard of financial experts in the field of investment management. *See Katsaros v. Cody*, 744 F.2d 270, 275, 279 (2d Cir. 1984); *Liss v. Smith*, 991 F. Supp. 278, 296 (S.D.N.Y. 1998). Fiduciaries must “initially determine, and continue to monitor, the prudence of *each* investment option available to plan participants,” *DiFelice v. U.S. Airways, Inc.*, 497 F.3d 410, 423 (4th Cir. 2007) (emphasis original), and must “remove imprudent ones” within a reasonable time, *Tibble v. Edison Int’l*, 135 S. Ct. 1823, 1828–29 (2015).

3. The marketplace for retirement plan services is established and competitive. Billion-dollar-defined contribution plans, like the Plans—which are both among the largest 0.087% of defined contribution plans in the United States—have tremendous bargaining power to demand low-cost administrative and investment management services. As fiduciaries to the Plans, Defendants are obligated to limit the Plans’ expenses to a reasonable amount; to ensure that *each* fund in the Plans is a prudent option for participants to invest their retirement savings and priced at a reasonable level for the size of the Plans; and to analyze the costs and benefits of alternatives for the Plans’ administrative and investment

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<sup>1</sup> The Employee Retirement Income Security Act, 29 U.S.C. §§1001–1461.

structure. Defendants must make those decisions for the exclusive benefit of participants, and not for the benefit of conflicted third parties, such as the Plans' service providers.

4. Instead of using the Plans' bargaining power to reduce expenses and exercising independent judgment to determine what investments to include in the Plans, Defendants squandered that leverage by allowing the Plans' conflicted third-party service providers—TIAA-CREF and Fidelity—to dictate the Plans' investment lineup, to include hundreds of their proprietary mutual funds in the Plans, to link their recordkeeping services to the placement of those funds in the Plans, and to collect nearly unlimited asset-based compensation from their proprietary products.

5. To remedy these fiduciary breaches, Plaintiffs, individually and as representatives of a class of participants and beneficiaries of the Plans, bring this action on behalf of the Plans under 29 U.S.C. §1132(a)(2) to enforce Defendants' personal liability under 29 U.S.C. §1109(a) to make good to the Plans all losses resulting from each breach of fiduciary duty and to restore to the Plans any profits made through Defendants' use of the Plans' assets. In addition, Plaintiffs seeks such other equitable or remedial relief for the Plans as the Court may deem appropriate.

### **JURISDICTION AND VENUE**

6. **Subject-matter jurisdiction.** This Court has exclusive jurisdiction over the subject matter of this action under 29 U.S.C. §1132(e)(1) and 28 U.S.C. §1331 because it is an action under 29 U.S.C. §1132(a)(2).

7. **Venue.** This District is the proper venue for this action under 29 U.S.C. §1132(e)(2) and 28 U.S.C. §1391(b) because it is the district in which the

subject Plans are administered, where at least one of the alleged breaches took place, and where the Defendants reside or may be found.

8. **Standing.** An action under §1132(a)(2) allows recovery only for a plan, and does not provide a remedy for individual injuries distinct from plan injuries. *LaRue v. DeWolff, Boberg & Assocs.*, 552 U.S. 248, 256 (2008). The plan is the victim of any fiduciary breach and the recipient of any recovery. *Id.* at 254. Section 1132(a)(2) authorizes any participant, fiduciary, or the Secretary of Labor to sue derivatively as a representative of the plan to seek relief on behalf of the plan. 29 U.S.C. §1132(a)(2). As explained in detail below, the Plans suffered millions of dollars in losses caused by Defendants' fiduciary breaches and remain exposed to harm and continued future losses. Those injuries may be redressed by a judgment of this Court. To the extent the Plaintiffs must also show an individual injury even though §1132(a)(2) does not provide redress for individual injuries, each Plaintiff has suffered such an injury, in at least the following ways:

a. The named Plaintiffs and all participants in the Plans suffered financial harm as a result of the imprudent or excessive fee options in the Plans because Defendants' inclusion of those options deprived participants of the opportunity to grow their retirement savings by investing in prudent options with reasonable fees, which would have been available in the Plans if Defendants had satisfied their fiduciary obligations. All participants continue to be harmed by the ongoing inclusion of these imprudent and excessive cost options and payment of excessive recordkeeping fees.

b. The named Plaintiffs and all participants in the Plans were financially harmed by Defendants' improper bundling of some of the Plans' investment products, improperly allowing the companies who did recordkeeping for the Plans to require inclusion of their investment products in the Plans, instead of each investment option being independently selected.

c. The named Plaintiffs' individual accounts in the Plans were further harmed by Defendants' breaches of fiduciary duties because one or more of the named Plaintiffs during the proposed class period (1) invested in the CREF Stock and TIAA Real Estate accounts—which were improperly bundled with TIAA's recordkeeping services and which Defendants also failed to remove from the Plans when it was clear from past poor performance and their excessive fees that they were imprudent investments—at a time when those options underperformed prudent alternatives in which those assets would have been invested had Defendants not breached their fiduciary duties (Plaintiffs Lance, Marcus, Veronneau), (2) invested in excessive-cost investment options, including funds that paid revenue sharing to the Plans' recordkeepers and higher-cost share classes of mutual funds priced for small investors that Defendants included in the Plan instead of far lower-cost but otherwise identical share classes of the same mutual funds that were available to the Plans because of its enormous size (all Plaintiffs), and (3) through the fees charged on their investments in those mutual funds and

other investments, paid a portion of the Plans' excessive administrative and recordkeeping fees (all Plaintiffs).

d. Specifically, during the proposed class period, Plaintiff Cunningham invested in Fidelity Freedom 2045 and TIAA-CREF Lifecycle 2040; Plaintiff Lance invested in the higher-cost share classes of BlackRock Investment Grade Bond and CREF Money Market, as well as TIAA Traditional, TIAA Real Estate, CREF Stock, CREF Growth, CREF Global Equities, CREF Money Market, CREF Bond Market, and Eagle Mid Cap Growth (among others); Plaintiff Marcus invested in the higher-cost share classes of TIAA-CREF Social Choice Equity, TIAA-CREF Mid-Cap Value, TIAA-CREF International Equity Index, TIAA-CREF Large Cap Value Index, as well as TIAA Traditional, CREF Stock, TIAA Real Estate, CREF Bond Market, and CREF Inflation-Linked Bond (among others); Plaintiff Pettis invested in TIAA Traditional, CREF Money Market, Fidelity NASDAQ Composite Index, Fidelity Large Cap Value Enhanced Index, Fidelity Select Transport, Fidelity Select Gold, Fidelity Select Biotech, Fidelity Select Utilities, and Fidelity Select Energy (among others); Plaintiff Veronneau invested in TIAA Traditional, CREF Social Choice, CREF Stock, CREF Growth, CREF Equity Index, and TIAA-Lifecycle 2015 (among others). Through their investments in these funds, each Plaintiff paid excessive investment management fees and each was assessed a portion of the Plans' excessive administrative and recordkeeping fees. Plaintiffs would

not have suffered these losses if Defendants had monitored revenue sharing, solicited competitive bids, consolidated recordkeepers, or reduced fees to reasonable levels in accordance with their ERISA fiduciary duties.

## **PARTIES**

### **The Cornell University Retirement Plan for the Employees of the Endowed Colleges at Ithaca**

9. The Cornell University Retirement Plan for the Employees of the Endowed Colleges at Ithaca (“Retirement Plan”) is a defined contribution, individual account, employee pension benefit plan under 29 U.S.C. §1002(2)(A) and §1002(34).

10. The Retirement Plan provides for retirement income for certain employees of Cornell University. The Plan is funded by contributions from Cornell on behalf of employees. A participants’ retirement income from the Plan depends on the amount of contributions and performance of the investment options to which the contributions are allocated, net of fees and expenses.

11. As of December 31, 2014, the Retirement Plan had \$1.9 billion in net assets and 18,470 participants with account balances. It is among the largest 0.06% of all defined contribution plans in the United States based on asset size.

12. ERISA requires retirement plans to be established and maintained under a written document in accordance with 29 U.S.C. §1102(a)(1). Almost universally, sponsors of multi-billion dollar defined contribution plans spend the resources necessary to obtain a customized document tailored to the plan’s specific features. Among other things, such a customized document provides clear guidance

to plan fiduciaries as to their delineated areas of plan responsibility, as well as providing rules for determining eligibility for plan participation and benefits. Cornell did not even devote this minimal level of resources to the Retirement Plan. Instead, the Retirement Plan's written document is simply a carbon copy of a generic 403(b) plan document template published by Fidelity, one of the Plans' recordkeepers.<sup>2</sup> This generic document is replete with plainly irrelevant provisions, including references to church plans, governmental plans, and corporate plans. Although ERISA requires that the document designate a "named fiduciary" in accordance with §1102(a), the relevant provision of the Retirement Plan refers to a "the president of a corporate Employer ... or such person who has similar responsibilities[.]" §7.01(G). Thus, it is impossible to tell from the Plan document which individuals or entities are the responsible Plan fiduciaries, or their respective areas of responsibility. This hastily prepared generic form document and its confusing provisions is indicative of the lack of attention and resources that Cornell devoted to the Plans.

### **Cornell University Tax Deferred Annuity Plan**

13. The Cornell University Tax Deferred Annuity Plan ("TDA Plan") is a defined contribution, individual account, employee pension benefit plan under 29 U.S.C. §1002(2)(A) and §1002(34).

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<sup>2</sup> Compare Cornell University Retirement Plan Basic Document, available at [http://hr.cornell.edu/sites/default/files/curp\\_basic.pdf](http://hr.cornell.edu/sites/default/files/curp_basic.pdf) with Fidelity 403(b) Sample Plan available at [http://www.ccsnh.edu/sites/default/files/content/documents/Fidelity403\(b\)sample\\_plan.pdf](http://www.ccsnh.edu/sites/default/files/content/documents/Fidelity403(b)sample_plan.pdf).

14. The TDA Plan provides for retirement income for certain employees of Cornell University. The Plan is funded by employees' deferrals of compensation. A participant's retirement income from the Plan depends on the amount of contributions and performance of the investment options to which the contributions are allocated, net of fees and expenses.

15. As of December 31, 2014, the TDA Plan had \$1.2 billion in net assets and 10,982 participants with account balances. It is among the largest 0.087% of all defined contribution plans in the United States based on asset size.

16. As with the Retirement Plan, Cornell used the same generic form for the TDA Plan document.<sup>3</sup>

17. Plans of such great size as the Retirement Plan and the TDA Plan—with assets well over \$1 billion each—are commonly referred to as “jumbo plans.” Jumbo plans have tremendous bargaining power in the market for retirement plan services.

18. The Plans allow participants to designate investment options into which their individual accounts are invested. Defendants exercise exclusive and discretionary authority and control over the investment options that are included in the Plans.

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<sup>3</sup> Compare Cornell University Tax Deferred Annuity Plan Basic Document, available at [http://hr.cornell.edu/sites/default/files/tda\\_basic.pdf](http://hr.cornell.edu/sites/default/files/tda_basic.pdf) with Fidelity 403(b) Sample Plan available at [http://www.ccsnh.edu/sites/default/files/content/documents/Fidelity403\(b\)sample\\_plan.pdf](http://www.ccsnh.edu/sites/default/files/content/documents/Fidelity403(b)sample_plan.pdf).

### **Plaintiffs**

19. Casey Cunningham resides in Ithaca, New York, and is a Morning Cook at Cornell University. He is a participant in the Retirement Plan under 29 U.S.C. §1002(7) because he and his beneficiaries are or may become eligible to receive benefits under the Plan.

20. Charles E. Lance resides in Ithaca, New York, and is a Food Service Worker at Cornell University. He is a participant in the Retirement Plan and TDA Plan under 29 U.S.C. §1002(7) because he and his beneficiaries are or may become eligible to receive benefits under the Plans.

21. Stanley T. Marcus resides in Freeville, New York, and is currently retired. He previously worked as the Director of Introductory Laboratories in the Department of Chemistry at Cornell University and is a participant in the Retirement Plan and TDA Plan under 29 U.S.C. §1002(7) because he and his beneficiaries are or may become eligible to receive benefits under the Plans.

22. Lydia Pettis resides in Ithaca, New York, and is an Application System Analyst in the Division of Library Information Technologies at Cornell University and is a participant in the Retirement Plan and TDA Plan under 29 U.S.C. §1002(7) because she and her beneficiaries are or may become eligible to receive benefits under the Plans.

23. Joy Veronneau resides in Lansing, New York, and has worked as a Senior Security Engineer at Cornell University. She is a participant in the Retirement Plan under 29 U.S.C. §1002(7) because she and her beneficiaries are or may become eligible to receive benefits under the Plan.

### **Defendants**

24. Cornell University (“Cornell”) is a non-profit corporation organized under New York law, which has campuses in Ithaca and New York City, New York. Cornell is the Plan Administrator under 29 U.S.C. §1002(16)(A)(i) and the fiduciary responsible for the control, management and administration of the Plans under 29 U.S.C. §1102(a). Cornell has responsibility and complete discretionary authority to control the operation, management and administration of the Plans, with all powers necessary to enable Cornell to properly carry out such responsibilities, including the selection and compensation of the providers of administrative services to the Plans and the selection, monitoring, and removal of the investment options made available to participants for the investment of their contributions and provision of their retirement income. As the Plan Administrator, Cornell is also responsible for all matters relating to the Plans, including, but not limited to: resolving questions about eligibility to participate in the Plans, making decisions about claims for benefits, and resolving questions that arise regarding the Plans’ administration and operation.

25. Cornell is a fiduciary to the Plans because it exercised discretionary authority or discretionary control respecting the management of the Plans or exercised authority or control respecting the management or disposition of its assets, and has discretionary authority or discretionary responsibility in the administration of the Plans, as described in more detail below. 29 U.S.C. §1002(21)(A)(i) and (iii).

26. Cornell formed the Retirement Plan Oversight Committee (“Committee”) to oversee the investment options provided under the Plans or otherwise administer the Plans. In doing so, Cornell designated the Vice President of Human Resources as the Committee Chair and delegated to the Chair the authority to appoint and remove Committee members.

27. The Chair of the Committee is, and at all relevant times has been Mary G. Opperman, the Vice President for Human Resources of Cornell University.

28. The Committee, and its Chair are fiduciaries to the Plans because they exercised discretionary authority or discretionary control respecting the management of the Plans or exercised authority or control respecting the management or disposition of its assets, and have discretionary authority or discretionary responsibility in the administration of the Plans, as described in more detail below. 29 U.S.C. §1002(21)(A)(i) and (iii).

29. Upon information and belief, the Committee contracted with CAPTRUST Financial Advisors, LLC (aka CapFinancial Partners, LLC), an investment advisory firm. CAPTRUST is a North Carolina Limited Liability Company headquartered in Raleigh, North Carolina.

30. CAPTRUST is a fiduciary to the Plans because it rendered investment advice to the Plans for a fee or other compensation, direct or indirect, with respect to any moneys or other property of the Plans, or had the authority or responsibility to do so. 29 U.S.C. §1002(21)(A)(ii).

31. Upon information and belief, CAPTRUST is also a fiduciary to the Plans because it exercised discretionary authority or discretionary control respecting the management of the Plans or exercised authority or control respecting the management or disposition of its assets, and has discretionary authority or discretionary responsibility in the administration of the Plans. 29 U.S.C. §1002(21)(A)(i) and (iii).

### **ERISA FIDUCIARY STANDARDS**

32. ERISA imposes strict fiduciary duties of loyalty and prudence upon the Defendants as fiduciaries of the Plan. 29 U.S.C. §1104(a), states, in relevant part, that:

[A] fiduciary shall discharge his duties with respect to a plan solely in the interest of the participants and beneficiaries and –

- (A) for the exclusive purpose of
  - (i) providing benefits to participants and their beneficiaries; and
  - (ii) defraying reasonable expenses of administering the plan; [and]
- (B) with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent man acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of like character and with like aims.

25. Under ERISA, fiduciaries that exercise any authority or control over plan assets, including the selection of plan investments and service providers, must act prudently and for the *exclusive* benefit of participants in the plan, and not for the benefit of third parties including service providers to the plan such as

recordkeepers and those who provide investment products. Fiduciaries must ensure that the amount of fees paid to those service providers is no more than reasonable. DOL Adv. Op. 97-15A; DOL Adv. Op. 97-16A; *see also* 29 U.S.C. §1103(c)(1) (plan assets “shall be held for the exclusive purposes of providing benefits to participants in the plan and their beneficiaries and defraying reasonable expenses of administering the plan”).

26. “[T]he duty to conduct an independent investigation into the merits of a particular investment” is “the most basic of ERISA’s investment fiduciary duties.” *In re Unisys Savings Plan Litig.*, 74 F.3d 420, 435 (3d Cir. 1996); *Katsaros*, 744 F.2d at 279 (fiduciaries must use “the appropriate methods to investigate the merits” of plan investments). Fiduciaries must “initially determine, and continue to monitor, the prudence of *each* investment option available to plan participants.” *DiFelice*, 497 F.3d at 423 (emphasis original); *see also* 29 C.F.R. § 2550.404a-1; DOL Adv. Opinion 98-04A; DOL Adv. Opinion 88-16A. Thus, a defined contribution plan fiduciary cannot “insulate itself from liability by the simple expedient of including a very large number of investment alternatives in its portfolio and then shifting to the participants the responsibility for choosing among them.” *Hecker v. Deere & Co.*, 569 F.3d 708, 711 (7th Cir. 2009). Fiduciaries have “a continuing duty to monitor investments and remove imprudent ones[.]” *Tibble*, 135 S. Ct. at 1828–29.

27. The general fiduciary duties imposed by 29 U.S.C. §1104 are supplemented by a detailed list of transactions that are expressly prohibited by 29

U.S.C. §1106, and are considered *per se* violations because they entail a high potential for abuse. Section 1106(a)(1) states, in pertinent part, that:

[A] fiduciary with respect to a plan shall not cause the plan to engage in a transaction, if he knows or should know that such transaction constitutes a direct or indirect –

(A) sale or exchange, or leasing, of any property between the plan and a party in interest;

\* \* \*

(C) furnishing of goods, services, or facilities between the plan and party in interest;

(D) transfer to, or use by or for the benefit of a party in interest, of any assets of the plan ...

29. ERISA also imposes explicit co-fiduciary liabilities on plan fiduciaries.

29 U.S.C. §1105(a) provides a cause of action against a fiduciary for knowingly participating in a breach by another fiduciary and knowingly failing to cure any breach of another fiduciary:

In addition to any liability which he may have under any other provisions of this part, a fiduciary with respect to a plan shall be liable for a breach of fiduciary responsibility of another fiduciary with respect to the same plan in the following circumstances:

- (1) if he participates knowingly in, or knowingly undertakes to conceal, an act or omission of such other fiduciary, knowing such act or omission is a breach; [or]
- (2) if, by his failure to comply with section 1104(a)(1) of this title in the administration of his specific responsibilities which give rise to his status as a fiduciary, he has enabled such other fiduciary to commit a breach; or
- (3) if he has knowledge of a breach by such other fiduciary, unless he makes reasonable efforts under the circumstances to remedy the breach.

30. 29 U.S.C. §1132(a)(2) authorizes a plan participant to bring a civil action to enforce a breaching fiduciary's liability to the plan under 29 U.S.C. §1109. Section 1109(a) provides in relevant part:

Any person who is a fiduciary with respect to a plan who breaches any of the responsibilities, obligations, or duties imposed upon fiduciaries by this subchapter shall be personally liable to make good to such plan any losses to the plan resulting from each such breach, and to restore to such plan any profits of such fiduciary which have been made through use of assets of the plan by the fiduciary, and shall be subject to such other equitable or remedial relief as the court may deem appropriate, including removal of such fiduciary.

## **BACKGROUND FACTS**

### **I. Defined contribution plans, services, and fees.**

31. When ERISA was enacted in 1974, defined benefit pension plans were America's retirement system. Such plans are now rarely available to employees in the private sector. "Defined contribution plans dominate the retirement plan scene today." *LaRue v. DeWolff, Boberg & Assocs.*, 552 U.S. 248, 255 (2008).

32. Defined contribution plans allow employees to contribute a percentage of their pre-tax earnings to the plan, with the employer often matching those contributions up to a specified percentage. Each participant in the plan has an individual account. Participants direct plan contributions into one or more investment options in a lineup chosen and assembled by the plan's fiduciaries. "[P]articipants' retirement benefits are limited to the value of their own individual investment accounts, which is determined by the market performance of employee and employer contributions, less expenses." *Tibble*, 135 S. Ct. at 1826.

33. The majority of fees assessed to participants in a defined contribution plan are attributable to two general categories of services: plan administration (including recordkeeping), and investment management. These expenses “can sometimes significantly reduce the value of an account in a defined-contribution plan.” *Id.*

34. A plan’s fiduciaries have control over defined contribution plan expenses. The fiduciaries are responsible for hiring administrative service providers for the plan, such as a recordkeeper, and for negotiating and approving the amount of fees paid to those administrative service providers. The fiduciaries also have exclusive control over the menu of investment options to which participants may direct the assets in their accounts. Those selections each have their own fees, which are deducted from the returns that participants receive on their investments.

35. These fiduciary decisions have the potential to dramatically affect the amount of money that participants are able to save for retirement. According to the U.S. Department of Labor, a 1% difference in fees over the course of a 35-year career makes a difference of 28% in savings at retirement. U.S. Dep’t of Labor, *A Look at 401(k) Plan Fees*, at 1–2 (Aug. 2013).<sup>4</sup> Accordingly, fiduciaries of defined contribution plans must engage in a rigorous process to control these costs and ensure that participants pay no more than a reasonable level of fees. This is particularly true for multi-billion dollar plans like the Plans, which have the bargaining power to obtain the highest level of service and the lowest fees. The fees

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<sup>4</sup> Available at <http://www.dol.gov/ebsa/pdf/401kfeesemployee.pdf>.

available to multi-billion dollar retirement plans are orders of magnitude lower than the much higher retail fees available to small investors.

36. The entities that provide services to defined contribution plans have an incentive to maximize their fees by putting their own higher-cost funds in plans and collecting the highest amount possible for recordkeeping. For each additional dollar in fees paid to a service provider, participants' retirement savings are directly reduced by the same amount, and participants lose the potential for those lost assets to grow over the remainder of their careers. Accordingly, participants' retirement security is directly affected by the diligence used by plan fiduciaries to control, negotiate, and reduce the plan's fees.

37. Fiduciaries must be cognizant of providers' self-interest in maximizing fees, and not simply accede to the providers' preferred investment lineup—i.e., proprietary funds that will generate substantial fee revenue for the provider—or agree to the provider's administrative fee quotes without negotiating or considering alternatives. In order to act in the exclusive interest of participants and not in the service providers' interest, fiduciaries must negotiate as if their own money was at stake. Instead of simply accepting the investment funds or fees demanded by these conflicted providers, fiduciaries must consider whether participants would be better served by using alternative investment products or services.

## **II. Defined contribution recordkeeping.**

38. Recordkeeping is a service necessary for every defined contribution plan. The recordkeeper keeps track of the amount of each participant's investments in the various options in the plan, and typically provides each participant with a

quarterly account statement. The recordkeeper often maintains a plan website or call center that participants can access to obtain information about the plan and to review their accounts. The recordkeeper may also provide access to investment education materials or investment advice. These services are largely commodities, and the market for recordkeeping services is highly competitive.

39. There are numerous recordkeepers in the marketplace who are capable of providing a high level of service and who will vigorously compete to win a recordkeeping contract for a jumbo defined contribution plan. These recordkeepers will readily respond to a request for proposal and will tailor their bids based on the desired services (e.g., recordkeeping, website, call center, etc.). In light of the commoditized nature of their services, recordkeepers primarily differentiate themselves based on price, and will aggressively bid to offer the best price in an effort to win the business, particularly for jumbo plans like the Plan.

40. Some recordkeepers in the market provide only recordkeeping and administrative services, while others provide both recordkeeping services and investment products. The latter group has an incentive to place their own proprietary products in the plan in order to maximize revenues from servicing the plan. As explained below, when faced with such conflicted fund recommendations, fiduciaries must independently assess whether the provider's investment product is the best choice for the plan, or whether the purpose of providing benefits to participants would be better accomplished by considering other investment managers who may offer superior funds at a better price.

### **III. Defined contribution investment options.**

41. Defined contribution fiduciaries have exclusive control over the particular investment alternatives available in the plan to which participants direct and allocate their plan accounts, and the returns on which are credited to participants' accounts.

42. Each investment option is typically a pooled investment product, such as a mutual fund, and invests in a diversified portfolio of securities in a broad asset class such as fixed income, bonds, or equities. Fixed income funds may include conservative principal protection options, such as stable value funds, or other diversified portfolios of government or corporate debt securities. Equity funds invest in diversified portfolios of stocks of large, mid, or small domestic or international companies in a particular style such as growth or value (or a blend of the two). Balanced funds invest in a mix of stocks and bonds in varying percentages.

43. Investment options can be passively or actively managed. In a passively managed or "index" fund, the investment manager attempts to match the performance of a given benchmark index by holding a representative sample of securities in that index, such as the S&P 500. In an actively managed fund, the investment manager uses her judgment in buying and selling individual securities (*e.g.*, stocks, bonds, etc.) in an attempt to generate investment returns that surpass a benchmark index, net of fees. Because no stock selection or research is necessary for the manager to track the index and trading is limited, passively managed investments charge significantly lower fees than actively managed funds.

44. Mutual fund fees are usually expressed as a percentage of assets under management, or “expense ratio.” For example, if the mutual fund deducts 1% of fund assets each year in fees, the fund’s expense ratio would be 1%, or 100 basis points (bps).<sup>5</sup> The fees deducted from a mutual fund’s assets reduce the value of the shares owned by fund investors.

45. Many mutual funds offer their investors different share classes. Retail share classes are marketed to individuals with small amounts to invest. Institutional share classes are offered to investors with large amounts to invest, such as large retirement plans. The different share classes of a given mutual fund have the identical manager, are managed identically, and invest in the same portfolio of securities. The only difference is that the retail shares charge significantly higher fees, resulting in retail class investors receiving lower returns. The share classes are otherwise identical in all respects.

46. Some mutual funds engage in a practice known as “revenue sharing.” In a revenue-sharing arrangement, a mutual fund pays a portion of its expense ratio to the entity providing administrative and recordkeeping services to a plan. The difference in fees between a mutual fund’s retail and institutional share classes is often attributable to revenue sharing. To illustrate, a fund’s retail share class may have an expense ratio of 100 bps, including 25 bps of revenue sharing, while the institutional share charges 75 bps, with no or lesser revenue sharing. The presence of revenue sharing thus provides an incentive for administrative service providers to

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<sup>5</sup> One basis point is equal to 1/100th of one percent (or 0.01%).

recommend that the fiduciary select higher cost funds, including in-house funds of the administrative service provider that pay the provider revenue sharing. “[V]ery little about the mutual fund industry,” including revenue sharing practices, “can plausibly be described as transparent[.]” *Leimkuehler v. Am. United Life Ins. Co.*, 713 F.3d 905, 907 (7th Cir. 2013).

47. The importance of fees in prudent investment selection cannot be overstated. The prudent investor rule developed in the common law of trusts, which informs ERISA’s fiduciary duties, emphasizes “the duty to avoid unwarranted costs[.]” Restatement (Third) of Trusts ch. 17, intro. note (2007); *see Tibble*, 135 S. Ct. at 1828 (analyzing common law of trusts and Restatement (Third) of Trusts §90 in finding a continuing duty to monitor under ERISA). As the Restatement explains, “cost-conscious management is fundamental to prudence in the investment function.” Restatement (Third) of Trusts § 90 cmt. b. While a fiduciary may consider higher-cost, actively-managed mutual funds as an alternative to index funds, “active management strategies involve investigation expenses and other transaction costs . . . that must be considered, realistically, in relation to the likelihood of increased return from such strategies.” Restatement (Third) of Trusts ch. 17, intro. note; *id.* § 90 cmt. h(2).

48. Academic and financial industry literature demonstrates that high expenses are not correlated with superior investment management. Indeed, funds with high fees on average perform worse than less expensive funds even on a *pre-fee basis*. Javier Gil-Bazo & Pablo Ruiz-Verdu, *When Cheaper is Better: Fee*

*Determination in the Market for Equity Mutual Funds*, 67 J. ECON. BEHAV. & ORG. 871, 873 (2008); *see also* Jill E. Fisch, *Rethinking the Regulation of Securities Intermediaries*, 158 U. PA. L. REV. 1961, 1993 (2010)(summarizing numerous studies showing that “the most consistent predictor of a fund’s return to investors is the fund’s expense ratio”).

[T]he empirical evidence implies that superior management is not priced through higher expense ratios. On the contrary, it appears that the effect of expenses on after-expense performance (even after controlling for funds’ observable characteristics) is more than one-to-one, which would imply that low-quality funds charge higher fees. Price and quality thus seem to be inversely related in the market for actively managed mutual funds.

Gil-Bazo & Ruiz-Verdu, *When Cheaper is Better*, at 883.

49. In light of this effect of fees on expected returns, fiduciaries must carefully consider whether the added cost of actively managed funds is realistically justified by an expectation of higher returns. Restatement (Third) of Trusts ch. 17, intro. note; *id.* § 90 cmt. h(2). A prudent investor will not select higher-cost actively managed funds without analyzing whether a particular investment manager is likely to beat the overwhelming odds against outperforming its benchmark index over time, net of the fund’s higher investment expenses.

#### **IV. Revenue sharing: a practice that can lead to excessive fees if not properly monitored and capped.**

50. There are two primary methods for defined contribution plans to pay for recordkeeping and administrative services: “direct” payments from plan assets, and “indirect” revenue sharing payments from plan investments such as mutual

funds. Plans may use one method or the other exclusively, or may use a combination of both direct and indirect payments.

51. In a typical direct payment arrangement, the fiduciary contracts with the recordkeeper to obtain administrative services in exchange for a flat annual fee based on the number of participants for which the recordkeeper will be providing services, for example \$30 per participant. Jumbo defined contribution plans possess tremendous economies of scale for purposes of recordkeeping and administrative fees. A plan with 20,000 participants can obtain a much lower fee on a per-participant basis than a plan with 2,000 participants.

52. A recordkeeper's cost for providing services depends on the number of participants in the plan, not the amount of assets in the plan or in an individual account. The cost of recordkeeping a \$75,000 account balance is the same as a \$7,500 account. Accordingly, a flat price based on the number of participants in the plan ensures that the amount of compensation is tied to the actual services provided and does not grow based on matters that have nothing to do with the services provided, such as an increase in plan assets due to market growth or greater plan contributions by the employee.

53. As an example, a fiduciary of a 20,000 participant, \$2 billion plan may issue a request for proposal to several recordkeepers and request that the respondents provide pricing based on a flat rate for a 20,000-participant plan. If the winning recordkeeper offers to provide the specified services at a flat rate of \$30 per participant per year, the fiduciary would then contract with the recordkeeper for

the plan to pay a \$600,000 direct annual fee (20,000 participants at \$30/participant). If the plan's assets increase to \$3 billion during the course of the contract but the participant level stays constant, the recordkeeper's compensation does not change, because the services provided have not changed.

54. Such a flat per-participant agreement does not necessarily mean, however, that every participant in the plan must pay the same \$30 fee from his or her account. The fiduciary could reasonably determine that it is equitable to charge each participant the same \$30 (for example, through a quarterly charge of \$7.50 to each account in the plan). Alternatively, the fiduciary could conclude that assessing the same fee to all investors would discourage participants with relatively small accounts from participating in the plan, and that, once the aggregate flat fee for the plan has been determined, a proportional asset-based charge would be best. In that case, the flat per-participant rate of \$30 per participant multiplied by the number of participants would simply be converted to an asset-based charge, such that every participant pays the same percentage of his or her account balance. For the \$2 billion plan in this example, each participant would pay a direct administrative fee of 0.03% of her account balance annually for recordkeeping ( $\$600,000 / \$2,000,000,000 = 0.0003$ ). If plan assets increase thereafter, the percentage would be adjusted downward so that the *plan* is still paying the same \$600,000 price that was negotiated at the plan level for services to be provided to the plan.

55. Defendants use a different method of paying for recordkeeping for the Plan, through "indirect" revenue sharing payments from the plan's mutual funds.

Revenue sharing, while not a *per se* violation of ERISA, can lead to excessive fees if not properly monitored and capped.

56. In a revenue sharing arrangement, the mutual fund pays the plan's recordkeeper putatively for providing recordkeeping and administrative services for the fund. However, because revenue sharing payments are asset based, the fees can grow to unreasonable levels if plan assets grow while the number of participants, and thus the services provided, has not increased at a similar rate. The opposite is generally not true. If plan assets decline, participants will not receive a sustained benefit of paying lower fees, because the recordkeeper will demand that the plan make up the shortfall through additional direct payments.

57. If a fiduciary decides to use revenue sharing to pay for recordkeeping, it is required that the fiduciary (1) determine and monitor the amount of the revenue sharing and any other sources of compensation that the provider has received, (2) compare that amount to the price that would be available on a flat per-participant basis, and (3) control the amount of fees paid through recordkeeping by obtaining rebates of any revenue sharing amounts that exceed the reasonable level of fees.

58. As to the second critical element—determining the price that would be available on a flat per-participant basis—making that assessment for a jumbo plan requires soliciting bids from competing providers. In multi-billion dollar plans with over 10,000 participants, such as the Plan, benchmarking based on fee surveys alone is inadequate. Recordkeeping fees for jumbo plans have declined significantly in

recent years due to increased technological efficiency, competition, and increased attention to fees by sponsors of other plans such that fees that may have been reasonable at one time may have become excessive based on current market conditions. Accordingly, the only way to determine the true market price at a given time is to obtain competitive bids. *See George v. Kraft Foods Global, Inc.*, 641 F.3d 786, 800 (7th Cir. 2011) (a 401(k) excessive fee case which denied summary judgment based in part on the opinion of an independent consultant that “without an actual fee quote comparison”—i.e., a bid from another service provider—[consultant] ‘could not comment on the competitiveness of [recordkeeper’s] fee amount for the services provided.’”).

59. Industry experts recognize that this principle applies fully in the 403(b) context, just as in the 401(k) context. Compared to benchmarking, “the RFP is a far better way to negotiate fee and service improvements for higher education organizations.” Fiduciary Plan Governance, LLC, *Buying Power for Higher Education Institutions: When you Have It and When You Don’t – Part 2*.<sup>6</sup> Indeed, “[c]onducting periodic due diligence RFPs is a critical part of fulfilling the fiduciary duty.” Western PA Healthcare News, *403(b) Retirement Plans: Why a Due Diligence Request for Proposal*.<sup>7</sup> Engaging in in this RFP process “allows plan sponsors . . . to meet their fiduciary obligations, provides leverage to renegotiate services and fees;

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<sup>6</sup> Available at <http://www.fiduciaryplangovernance.com/blog/buying-power-for-higher-education-institutions-when-you-have-it-and-when-you-dont-part-2>.

<sup>7</sup> Available at <http://www.wphealthcarenews.com/403b-retirement-plans-why-a-due-diligence-request-for-proposal/>.

enhances service and investment opportunities and improves overall plan operation.” *Id.* Prudent fiduciaries of defined contribution plans—including 403(b) plans—thus obtain competitive bids for recordkeeping at regular intervals of approximately three years.

**V. Bundled services and open architecture.**

60. As the prevalence and asset size of defined contribution plans grew, in the shift away from traditional defined benefit pension plans, numerous financial services companies entered this burgeoning retirement plan market. These providers often marketed “bundled” plans, offering to assist in setting up a plan and providing a package of the provider’s proprietary investment funds as well as administrative and recordkeeping services. The plans were often marketed as “free” plans, meaning there were supposedly no additional fees beyond the revenues the provider received from having their investment funds in the plan. These purportedly free plans had a significant condition—in order to obtain the free pricing, the fiduciary had to agree to put the provider’s preferred investment lineup in the plan—a group of handpicked funds that would guarantee the provider would receive its desired fee revenue on an ongoing basis. Any deviations from that lineup or removal of funds after the plan was established would require the provider’s approval or result in the plan being assessed additional direct fees. Thus, under these closed arrangements, funds were included in some defined contribution plans not based on an independent analysis of their merits or what was in the best interests of participants, but because of the benefits they provided to the plan’s service providers.

61. In an open architecture model, a plan is not limited to the recordkeeper's own proprietary investment products, which the provider has an interest in including in the plan because the funds provide it with revenue sharing and investment fees. Instead, the fiduciary is free to reject the recordkeeper's conflicted fund recommendations, can independently assess whether another investment manager offers a superior product at a more attractive price, and can include such funds in the plan's investment lineup. Open architecture also facilitates negotiation of reasonable recordkeeping fees, since the price of the recordkeeping service is more transparent and not obscured by opaque revenue sharing arrangements—through which the investment product provider does not publicize the amount of revenue sharing it kicks back to itself in its separate role as a recordkeeper—and can be negotiated separately without investment revenue skewing the recordkeeping price. There are recordkeepers in the market that exclusively operate on an open architecture basis in that they do recordkeeping only and do not sell investment products. These providers can offer pricing on a pure per-participant basis, without any revenue sharing component taken from funds in the plan. In light of these benefits, prudent fiduciaries of large defined contribution plans have largely rejected bundling and embraced open architecture platforms.

62. Open, transparent architecture allows for greater control over revenue sharing arrangements if they are used at all, and indeed, allows a fiduciary to eliminate revenue sharing altogether. If revenue sharing payments are used, they can effectively be “kickbacks” to induce recordkeepers to advocate for a fund to be

included in the plan's investment lineup or even attempt to dictate its inclusion. An independent assessment of each fund is thus essential and required by ERISA to determine whether the fund should be included in the plan based strictly on its merits as an investment, regardless of whether it provides revenue sharing.

**VI. 403(b) plans share common fiduciary duties with 401(k) plans.**

63. Defined contribution plans can qualify for favored tax treatment under different sections of the Internal Revenue Code. Plans offered by corporate employers typically qualify under 26 U.S.C. §401(k), and are commonly referred to as 401(k) plans. Tax-exempt organizations, public schools (including state colleges and universities), and churches are eligible to offer plans qualified under §403(b), commonly known as 403(b) plans. 26 U.S.C. §403(b)(1)(A).

64. Plans sponsored by tax-exempt organizations such as private universities, unlike churches and public schools, are subject to Title I of ERISA and its fiduciary requirements, unless the plan satisfies a 1979 "safe-harbor" regulation based on the employer having limited involvement in operating the plan. 29 C.F.R. §2510.3-2(f). To the best of Plaintiffs' knowledge, the Plans have never qualified for the safe harbor, and thus have long been subject to ERISA's fiduciary requirements. In the Plans' annual reports (Forms 5500) filed with the Department of Labor, Defendants have acknowledged that the Plans are subject to ERISA.

65. Although 401(k) plans and 403(b) plans have different historical origins, legislative and regulatory developments over a number of decades largely eroded those differences, as reflected in final 403(b) regulations published by the IRS on July 26, 2007. Sponsors of 403(b) plans were given almost one-and-a-half years to prepare

for the effective date of the regulations, January 1, 2009. The regulations required certain employers to become more involved with administering their plans than they had previously, potentially disqualifying those plans from satisfying the ERISA safe harbor and subjecting the plans to ERISA fiduciary requirements for the first time. However, for plans like the TDA Plan and the Retirement Plan that were *already* subject to ERISA's fiduciary requirements because they were never safe-harbor plans, the IRS regulations had no effect on the Plans' status for ERISA fiduciary purposes; ERISA already required Defendants to be actively involved in exercising care, prudence, skill, and diligence in administering the Plans for the exclusive benefit of participants.

66. When §403(b) was first enacted in 1958, plan assets could only be invested in insurance company annuity contracts. 26 U.S.C. §403(b)(1). In 1974, §403(b) was amended to allow 403(b) plans to invest in custodial accounts holding mutual fund shares. 26 U.S.C. §403(b)(7).

67. Regardless of any differences between 401(k) and 403(b) plans, both types of plans have the same fundamental purpose: allowing employees to save for a secure retirement. The duties of fiduciaries in both are the same: to operate as a financial expert familiar with investment practices, to operate the plan for the exclusive benefit of employees and retirees, and to make sure that fees are reasonable and investments are prudent. Participants in both types of plans depend on their plan fiduciaries to ensure that retirement savings are not depleted by excessive fees or imprudent investments. Accordingly, the historical differences and

investment limitations of 403(b) plans do not allow 403(b) fiduciaries to exercise a lesser degree of care or attention to fees and investments than their 401(k) counterparts.

**VII. Historical practice of multiple recordkeepers and placement of many investment options in 403(b) plans, which some fiduciaries failed to evaluate as required.**

68. As the Department of Labor has recognized, historically, many 403(b) sponsors had treated their plans as a collection of individual contracts under which employees could take various actions without the consent or involvement of the employer or plan administrator, instead of fiduciaries evaluating investment options placed in the plan. Field Assistance Bulletin 2009-02.

69. Some 403(b) plans historically before 2009 included multiple bundled service providers, with each performing the recordkeeping function for its own investment products in the plan, unlike 401(k) plans which had a single recordkeeper. In fact, “403(b) plan investment options were often ‘sold’ by recordkeepers and their representatives rather than offered by plan sponsors as evaluated investments.” Fiduciary Plan Governance, LLC, *Legacy Investments in Higher Education: What is a Plan Sponsor’s Responsibility to Participants?*<sup>8</sup> Indeed, sponsors of these plans often took a “hands off” approach to plan oversight.” *Id.* This practice resulted in plans having excessive recordkeeping costs and structures involving multiple recordkeepers with each recordkeeper having its own investment

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<sup>8</sup> Available at <http://www.fiduciaryplangovernance.com/blog/legacy-investments-in-higher-education-what-is-a-plan-sponsors-responsibility-to-participants>.

options in the plan. This left participants with the task of navigating a haphazard collection of duplicative and overlapping investment options from the various recordkeepers, and ultimately led to them paying excessive and unnecessary fees, both for recordkeeping and for investment products in the plans. *Id.* In some cases the recordkeeper insisted on its own funds being included in the plan without any resistance or analysis of those funds by the fiduciaries.

### **VIII. TIAA-CREF's bundled 403(b) plan services.**

70. TIAA-CREF is an insurance company financial services provider that historically has dominated the market for services to educational institution 403(b) plans, and has heavily marketed to them. TIAA-CREF consists of two companion organizations: Teachers Insurance and Annuity Association of America (TIAA), and College Retirement Equities Fund (CREF). The services that TIAA-CREF provides to 403(b) plans include annuities, mutual funds, insurance coverage, trust services, and administrative services.

71. Although TIAA-CREF's marketing materials suggest that it is a "nonprofit" organization, that is misleading. In 1998, Congress revoked both TIAA's and CREF's statuses as tax-deductible 501(c)(3) charitable organizations because TIAA-CREF "competed directly with for-profit insurance companies and mutual fund groups." Reed Abelson, *Budget Deal to Cost T.I.A.A.-C.R.E.F. Its Tax*

*Exemption*, N.Y. Times (July 30, 2007).<sup>9</sup> As a result, they are subject to federal income taxation and are not 501(c)(3) charitable organizations.

72. While CREF is organized as a New York not-for-profit corporation, TIAA is organized as a *for-profit* stock life insurance company. TIAA's "operating surplus" is spent, loaned, and otherwise distributed to some of its subsidiaries as well. An example is Nuveen Investments, a for-profit investment manager, which TIAA acquired in April 2014 for an enterprise value of \$6.25 billion. TIAA receives dividends from these for-profit subsidiaries.<sup>10</sup>

73. TIAA owns and controls numerous for-profit subsidiaries, which send dividends to TIAA, including the following subsidiaries for which TIAA files consolidated federal income tax returns:

<b>TIAA Subsidiary</b>	<b>Not-For-Profit Entity</b>	<b>For-Profit Entity</b>
730 Texas Forests Holdings, Inc.		X
Covariance Capital Management, Inc.		X
GreenWood Resources, Inc.		X
JWL Properties, Inc.		X
ND Properties, Inc.		X
Nuveen Asia Investments, Inc.		X
Nuveen Holdings, Inc.		X
Nuveen Investments, Inc.		X
Nuveen Investments Advisers, Inc.		X
Nuveen Investments Holdings, Inc.		X

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<sup>9</sup> Available at <http://www.nytimes.com/1997/07/30/business/budget-deal-to-cost-tiaa-cref-its-tax-exemption.html>.

<sup>10</sup> Available at [https://www.tiaa.org/public/pdf/C16623\\_where-tiaa-profits-go.pdf](https://www.tiaa.org/public/pdf/C16623_where-tiaa-profits-go.pdf).

<b>TIAA Subsidiary</b>	<b>Not-For-Profit Entity</b>	<b>For-Profit Entity</b>
Nuveen Investments Institutional Services Group, LLC		X
Nuveen Investment Solutions, Inc.		X
Nuveen Securities, LLC		X
Oleum Holding Company, Inc.		X
Rittenhouse Asset Management, Inc.		X
T-C Europe Holdings, Inc.		X
T-C SP, Inc.		X
T-C Sports Co., Inc.		X
T-Investment Properties Corp.		X
TCT Holdings, Inc.		X
Teachers Advisors, Inc.		X
Teachers Personal Investors Service, Inc.		X
Terra Land Company		X
TIAA Asset Management Finance Company, LLC		X
TIAA-CREF Life Insurance Company.		X
TIAA-CREF Tuition Financing, Inc.		X
TIAA-CREF Trust Company, FSB		X
Westchester Group Asset Management, Inc.		X
Westchester Group Farm Management, Inc.		X
Westchester Group Investment Management Holding, Inc.		X
Westchester Group Investment Management, Inc.		X
Westchester Group Real Estate, Inc.		X

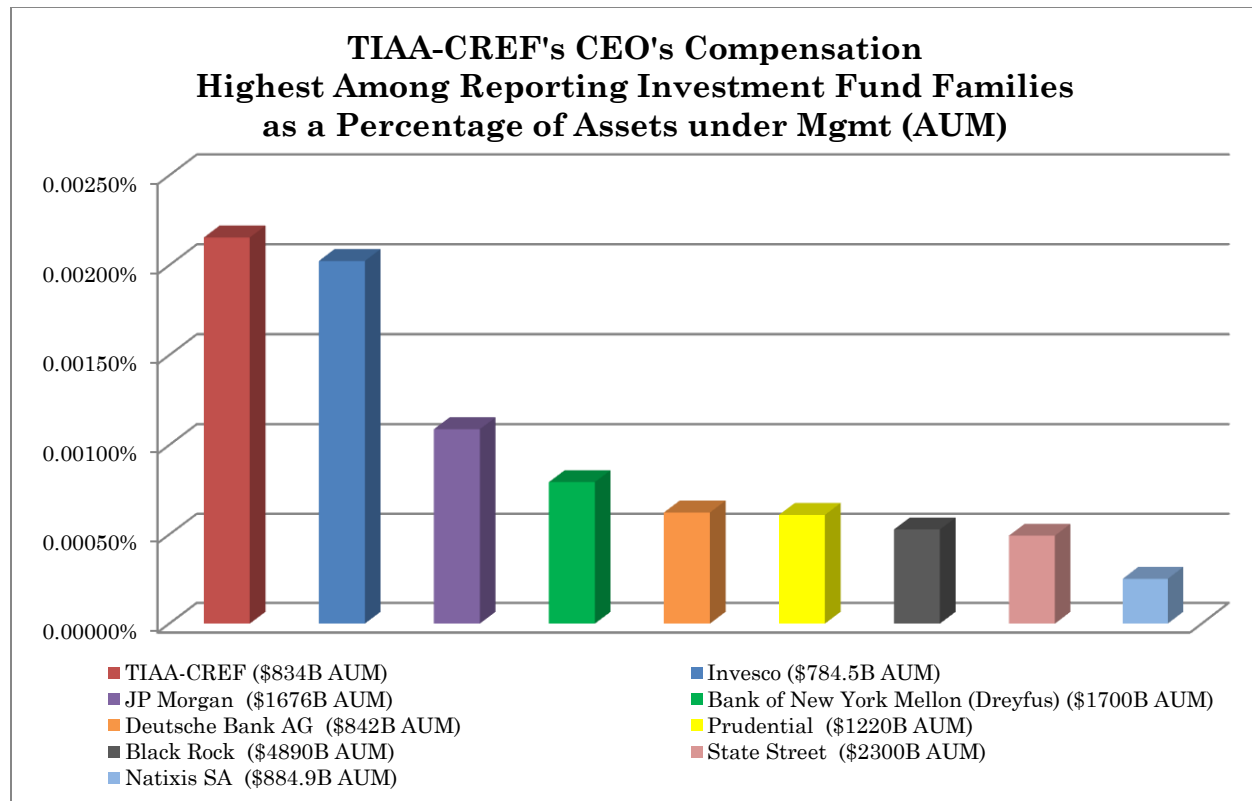
*See 2015 Annual Statement of the Teachers Insurance and Annuity Association of America* 39, 112–19 (Jan. 26, 2016).<sup>11</sup>

74. Also, consistent with its conduct as a profit-seeking enterprise, the compensation of TIAA’s CEO and other executives is greater than or close to the very highest paid executives of some of Wall Street’s largest for-profit investment managers and insurance companies, such as J.P. Morgan Chase, Prudential, Deutsche Bank, and Metlife. In 2015, TIAA’s CEO received \$18 million in compensation,<sup>12</sup> more than the CEOs of Metlife (\$14 million) and Deutsche Bank (\$5.2 million), and just below the CEOs of J.P. Morgan Chase (\$18.2 million) and Prudential (\$19.9 million). In fact, TIAA’s five highest-ranking “named executive officers” earned a combined total of well over \$40 million in compensation in 2015. *Id.* When expressed as a percentage of assets under management, TIAA’s CEO had the very highest compensation rate among reporting investment companies.

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<sup>11</sup> Available at [https://www.tiaa.org/public/pdf/tiaa\\_annual\\_statement\\_2015.pdf](https://www.tiaa.org/public/pdf/tiaa_annual_statement_2015.pdf). This list does not include the hundreds of TIAA’s for-profit, joint venture subsidiaries, all of which are controlled by TIAA. *See id.* at 112–19; *see also* <https://www.sec.gov/Archives/edgar/data/1429401/000119312510093446/dex21.htm>.

<sup>12</sup> TIAA Compensation Disclosures, Executive Compensation Discussion and Analysis 20 (May 2016), available at [https://www.tiaa.org/public/pdf/about/governance/exec\\_comp\\_policy.pdf](https://www.tiaa.org/public/pdf/about/governance/exec_comp_policy.pdf).



75. Adding to this, and undercutting any claim that it operates as a non-profit, TIAA’s compensation disclosures further state that its employees’ compensation and benefits programs are linked to “*profitability*.” TIAA Compensation Disclosures (emphasis added).

76. Responding to criticism that TIAA-CREF’s CEO and other executives “garnered salaries and bonuses significantly greater than similar pension fund operations,” TIAA-CREF responded that such extremely high pay was justified because “the company had to compete for top-level employees with major financial services corporations.” Funding Universe, *Teachers Insurance and Annuities*

*Association - College Retirement Equities Fund History*.<sup>13</sup> Critics found this justification dubious because the “flagship CREF Stock Account, an equity portfolio of \$59 billion, was primarily indexed to the Russell 3000,” meaning that “CREF automatically invested nearly two of every three dollars in companies held by the benchmark fund,” leaving “little for the highly paid officers to manage.” *Id.*

77. In benchmarking (and justifying) its executives’ compensation packages, TIAA disclosed the following sixteen *for-profit* financial services and insurance companies as the peer group it used for competitive analysis:

The comparator group used in the market competitive analysis consists of the following sixteen companies (the “Peer Group”), which were selected based on being of similar size and complexity in the asset management and insurance industries:

Affiliated Managers Group	Invesco	Principal Financial
Ameriprise Financial	Legg Mason	Prudential Financial
Bank of NY Mellon	Lincoln National	T. Rowe Price
Charles Schwab	MassMutual Financial	Voya Financial
Franklin Resources	MetLife	
The Hartford Financial	Northern Trust	

78. TIAA-CREF provided its 403(b) plan services exclusively on a bundled basis. If a plan wished to offer the TIAA Traditional Annuity, a fixed annuity product, TIAA-CREF required that the CREF Stock Account and Money Market Account also be put in the plan, and required the plan to use TIAA as recordkeeper for its proprietary products. Thus, by using TIAA-CREF, Defendant locked the Plan into an arrangement in advance in which certain investments could not be removed from the plan—even if the funds were not prudent investments or would become

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<sup>13</sup> Available at <http://www.fundinguniverse.com/company-histories/teachers-insurance-and-annuity-association-college-retirement-equities-fund-history/>.

*imprudent in the future.* By accepting this arrangement, Defendant failed to implement an open architecture platform and use another recordkeeper who could provide the same administrative services at lower cost. Compounding this bundling requirement by TIAA, Defendant used multiple recordkeepers, each with their own investment products, resulting in an inefficient and excessively expensive plan structure, as described in more detail below.

79. There is no shortage of high-quality, low-cost alternatives to TIAA-CREF's products in the defined contribution plan market. For example, many 403(b) plan fiduciaries have recognized that stable value funds are prudent alternatives to TIAA's Traditional Annuity as a conservative principal preservation option, providing superior returns to a money market fund, and can be recordkept by virtually any defined contribution recordkeeper. Other insurance companies, besides TIAA, also offer fixed annuity products. And there are myriad large cap blend mutual fund investments in the market that provide far superior returns to the CREF Stock Account at much lower cost. In light of TIAA-CREF's restrictions and superior alternatives in the market, fiduciaries of 403(b) defined contribution plans must evaluate each investment option and engage in a cost-benefit analysis to determine whether it is prudent and in the exclusive best interest of participants to lock their plans into an arrangement that precludes the removal of imprudent plan investments and results in excessive plan fees. Defendant failed to perform such an evaluation of the funds and services TIAA-CREF required. Defendant also failed to evaluate whether participants would be better served by using superior low-cost

alternatives to TIAA-CREF's products given that the Plans could have saved millions of dollars in administrative and investment management costs by hiring a different recordkeeper. As explained below, prudent 403(b) fiduciaries have engaged in this analysis and overhauled their plans for the benefit of participants.

**IX. Move to consolidation and open architecture in 403(b) plans.**

80. Under the 2007 final regulations that became effective January 1, 2009,<sup>14</sup> certain employers with 403(b) plans were compelled to exercise greater control over their 403(b) plans than they had previously. Among other things, the final regulations required 403(b) plans to be maintained under a “written defined contribution plan” containing all the material terms and conditions for benefits under the plan. DOL separately published revised Form 5500 annual reporting rules effective January 1, 2009, that required large ERISA-covered 403(b) plans to file audited financial statements providing detailed information about the assets in the plan. The regulations are expressly intended to make 403(b) plans more like 401(k) plans.

81. Once the final regulations were published, many 403(b) plan fiduciaries recognized that fulfilling their fiduciary obligations—whether on an ongoing basis or for the first time—required them to engage, if they had not already been doing so, in a comprehensive review of their plans’ fees, investment options and structure, and service provider arrangements, to determine whether changes had to be made for

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<sup>14</sup> The regulations gave 403(b) plans almost a year and a half to make changes necessary to comply before the regulation became effective January 1, 2009.

the benefit of participants. While the Plans have long been subject to ERISA because the employer match was sufficient for the Plans to be “established or maintained” as ERISA plans under 29 U.S.C. §1002(2)(A)—and, indeed Defendants have informed the Department of Labor in the Plans’ Forms 5500 that the Plans are subject to ERISA—even if the Plans had not previously been subject to ERISA, there can be no doubt that 403(b) plan fiduciaries could not just accept investment options provided by the same providers who did recordkeeping for the plan in order to comply with ERISA’s requirements that all fees be reasonable and investments be prudent.

82. Once the regulations were published, some non-profit plan sponsors whose 403(b) programs previously qualified for the safe-harbor determined they would have to comply with ERISA’s fiduciary requirements by the regulations’ effective date of January 1, 2009. As a result, the fiduciaries of many 403(b) plans implemented dramatic overhauls to their plans and acknowledged that these changes were necessary to comply with the IRS regulations and to satisfy their fiduciary obligations under ERISA.

83. For example, the fiduciaries of the Loyola Marymount University (LMU) Defined Contribution Plan, a 403(b) plan, recognized that under the new regulations, “Recordkeeping must be consolidated and/or managed by a single party.” *See* LMU 403(b) Retirement Plan Project Overview, at 1.<sup>15</sup> “Keeping two on-going record keepers in 2009 would mean that faculty/staff would pay higher fees and receive

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<sup>15</sup> Available at <http://www.lmu.edu/AssetFactory.aspx?vid=33038>.

reduced services.” *Id.* at 2. Beginning in 2008, to assist LMU in assessing the plan’s investment options and recordkeeping services, LMU hired an independent third party consultant, Hewitt Associates (n/k/a AonHewitt), to issue a request for proposal to seven different 403(b) recordkeeping providers, including AIG Retirement, Diversified Investment Advisors, Fidelity, ING, Lincoln Financial Group, Principal Financial Group, and TAA-CREF.<sup>16</sup> LMU consolidated from two recordkeepers to one effective on the date the final regulation became effective, January 1, 2009. Loyola Marymount’s fiduciaries recognized that a dual recordkeeper structure would require its employees to pay higher fees for overlapping services, and because consultants, legal counsel, and all of the recordkeeping firms interviewed recommended that LMU use only one record keeper, starting in January 2009. LMU 403(b) Retirement Plan Project Overview, at 2. Moreover, LMU selected Diversified as the new recordkeeper because Diversified “is not an investment manager and therefore, does not require that certain investment options be offered by LMU.” *Id.* LMU was therefore able to offer “best in class” funds in each fund category. *Id.* at 6.

84. Similarly, following the new IRS 403(b) regulations, the fiduciaries of the Pepperdine University Retirement Plan recognized the implications of maintaining four different recordkeepers. In order to comply with the regulations and its fiduciary responsibilities, Pepperdine determined that it must make certain changes to the plan, including “Consolidating recordkeeping (by having one fund

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<sup>16</sup> See <http://www.lmu.edu/AssetFactory.aspx?vid=32045>.

provider manage administration for multiple providers or by moving to a sole administrator scenario).” *See* Pepperdine University Participant Q & A.<sup>17</sup>

Pepperdine retained an independent third party consultant to assist the fiduciaries in issuing a request for proposal to different 403(b) recordkeeping providers.

Following the competitive bidding process, effective February 1, 2009, Pepperdine selected Diversified, a recordkeeper which does not offer proprietary investments, as the “sole administrator” and consolidated from four recordkeepers (Fidelity, TIAA-CREF, Vanguard and Prudential) to a single recordkeeper. Pepperdine found that the benefits of consolidation included lower costs and more robust services, as well as a streamlined compliance process and simplified data coordination. *Id.*

Pepperdine acknowledged that maintaining a multiple-vendor platform was not a “cost-effective, viable option.” Paul B. Lasiter, *Single Provider, Multiple Choices*, NACUBO.<sup>18</sup> Recognizing the inefficiencies and overlapping work in a multiple recordkeeper arrangement, Pepperdine determined that costs were “higher in a multivendor arrangement, because each vendor receives only a portion of the ongoing total plan contributions,” while a single provider allowed to “realize true economies of scale.” *Id.*

85. Pepperdine also recognized that the bundled model demanded by certain providers was not in participants’ interest. Using those providers “meant

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<sup>17</sup> Available at <http://community.pepperdine.edu/hr/content/benefits/fulltime/faq.pdf>.

<sup>18</sup> Available at [http://www.nacubo.org/Business\\_Officer\\_Magazine/Magazine\\_Archives/March\\_2010/Single\\_Provider\\_Multiple\\_Choices.html](http://www.nacubo.org/Business_Officer_Magazine/Magazine_Archives/March_2010/Single_Provider_Multiple_Choices.html).

being obligated to offer some or all of that provider's proprietary funds on the plan's investment menu—*whether or not those investments offered participants the best range of choice, value, and relative performance.*” *Id.* (emphasis added). Acting in participants' interest required that the fiduciaries instead have the ability to select those “funds that the university—working with an independent financial adviser—could identify as being the ‘best options in their respective asset classes.’” *Id.* After weighing and analyzing a variety of factors, Pepperdine determined that “consolidating with a single vendor has been the straightforward solution to achieving” the objective of acting “for the exclusive benefit of plan participants.” *Id.* The benefits of consolidation included “[a] better fiduciary process with ongoing evaluation” of plan investments, “[e]conomies of scale,” and “[g]reater transparency of fees and lowered costs for plan participants.” *Id.*

86. In the fall of 2008, in response to the new, not yet effective regulations and required changes within the defined contribution industry, Purdue University began a comprehensive review of its defined contribution retirement program. Purdue recognized that “[t]he primary intent of the regulations was to reduce the difference between Section 403(b) plans, Section 401(k) plans and Section 457(b) plans; to enhance 403(b) plan compliance; and to establish a more structured retirement program for employees in the non-profit sector.” James S. Almond, *403(b) Plan Redesign-Making a Good Retirement Plan Better*, PURDUE UNIVERSITY

(emphasis added).<sup>19</sup> Purdue hired an independent third party consultant, EnnisKnupp & Associates (n/k/a AonHewitt), to assist the fiduciaries in evaluating the investment options, participants' fees, and recordkeeping services, which included developing and issuing an RFP to recordkeepers. The "benefits" of Purdue's program enhancements included the transition from five providers (TIAA-CREF, Fidelity, American Century, Lincoln, and VALIC) to a single administrative service provider (Fidelity) with a corresponding significant reduction in recordkeeping expenses. The reformed plan "[p]rovided a transparent investment and administrative fee structure" and "[l]everaged plan assets to lower administrative and investment fees, including access to institutional share class funds and a flat administrative fee, instead of administrative fees as a percentage of retirement savings." *Id.* Purdue reduced the number of investment options from 381 to 19, "eliminating redundant investment options with varying levels of expenses" and replacing the menu of duplicative investment options with "a limited menu of pre-screened, broadly diversified investment options." *Id.* Purdue's analysis showed that "reducing administrative and investment plan fees under the new structure for a plan of Purdue's size, would increase participant balances by an estimated *\$3-4 million per year* which is then compounded over time." *Id.* (emphasis added).

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<sup>19</sup> Available at [http://www.cacubo.org/wp-content/uploads/2016/02/10\\_403b\\_Plan\\_Redesign\\_Making\\_a\\_Good\\_Retirement\\_Plan\\_Better.docx](http://www.cacubo.org/wp-content/uploads/2016/02/10_403b_Plan_Redesign_Making_a_Good_Retirement_Plan_Better.docx).

87. Likewise, the California Institute of Technology (CalTech) TIAA-CREF DC Retirement Plan consolidated from multiple recordkeepers (TIAA-CREF and Fidelity) to a single recordkeeper (TIAA-CREF) effective January 1, 2010, with the assistance of an independent third party consultant, Mercer Investment Consulting. *Caltech Names TIAA-CREF Recordkeeper*, INSTITUTIONAL INVESTOR (Dec. 10, 2009).<sup>20</sup> In selecting a core set of investment options for the plan, CalTech eliminated over 100 Fidelity mutual fund options. Based on disclosures in the plan's Forms 5500 filed with the Department of Labor, between 2013 and 2015, CalTech negotiated over \$15 million in revenue sharing rebates from TIAA-CREF, which was returned to the plan to benefit participants.

88. Extensive industry literature shows that these sponsors are not outliers, and that similarly situated fiduciaries who have also comprehensively reviewed their plans have been able to reduce recordkeeping and investment management fees, consolidate recordkeepers and investment options, leading to enhanced outcomes and retirement security for their plans' participants.

89. In connection with a plan redesign project at the University of Notre Dame, independent investment consultant Hewitt EnnisKnupp (n/k/a AonHewitt) issued a "403(b) Plan Redesign Working Paper" which set forth 403(b) fiduciary best practices taken in response to the IRS 403(b) regulations. Hewitt EnnisKnupp,

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<sup>20</sup> Available at <http://www.institutionalinvestor.com/Article/2355324/Search/Caltech-Names-TIAA-CREF-Record-Keeper.html#.WBn8Oy0rKpp>.

*403(b) Plan Redesign Working Paper: University of Notre Dame* (Feb. 2014).<sup>21</sup>

Hewitt noted that “[w]ith the issuance of new Internal Revenue Service regulations in 2008, there has been an accelerated evolution of the 403(b) marketplace into something that more closely resembles the private sector 401(k) market.” *Id.* at 3.

90. Hewitt noted several areas of plan improvements. *First*, recordkeeper consolidation provided “many benefits to participants,” including cost savings. Although the multiple-recordkeeper model had been common in the higher-education marketplace, “[e]xperience and research suggests that this type of administrative structure can be costly and confusing to faculty and staff.” *Id.* at 4. “The multiple-recordkeeper model tends to divide participant assets into individual accounts held at separate recordkeepers resulting in costs that are meaningfully higher than under a single recordkeeper model.” *Id.* at 5. Such “[e]xcess fees and misallocated costs are a potential threat to the financial security of many defined contribution plan participants.” *Id.*

91. *Second*, Hewitt recommended that plans “unbundl[e]” investment management and administrative services, and to replace revenue sharing arrangements with “explicit, hard dollar administrative fee[s].” *Id.* Hewitt’s “experience and research suggests that the transparency gained through an ‘unbundled’ administrative fee solution with little or no revenue sharing typically results in meaningful fee savings for participants.” *Id.* at 6. An unbundled

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<sup>21</sup> Available at [https://workplacecontent.fidelity.com/bin-public/070\\_NB\\_PreLogin\\_Pages/documents/ND\\_403\(b\)%20Plan%20Redesign%20White%20Paper.pdf](https://workplacecontent.fidelity.com/bin-public/070_NB_PreLogin_Pages/documents/ND_403(b)%20Plan%20Redesign%20White%20Paper.pdf).

arrangement allows plan fiduciaries “to determine whether or not the internal administrative fee allocations used by the existing bundled recordkeepers is a true representation of the costs of these services.” *Id.* An unbundled arrangement also provided opportunities to incorporate “‘institutional’ share classes of funds” into the investment lineup. *Id.*

92. Further, according to a 2013 survey of 403(b) plans, more than 90% of plans use a single recordkeeper to provide administrative and recordkeeping services to participants. *See LIMRA Retirement Research, 403(b) Plan Sponsor Research* (2013).<sup>22</sup>

93. Annual surveys by Plan Sponsor Council of America found that in each year from 2010 through 2014, unlike the TDA Plan and Retirement Plan, the overwhelming majority of 403(b) plans—over 80%—have only a single recordkeeper, and provide an average of 28 investment fund options.<sup>23</sup> An earlier PSCA survey of 403(b) plans found that as of 2009, 57% of 403(b) plan fiduciaries had made changes

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<sup>22</sup> Available at [http://www.limra.com/uploadedFiles/limracom/LIMRA\\_Root/Secure\\_Retirement\\_Institute/News\\_Center/Reports/130329-01exec.pdf](http://www.limra.com/uploadedFiles/limracom/LIMRA_Root/Secure_Retirement_Institute/News_Center/Reports/130329-01exec.pdf).

<sup>23</sup> Each PSCA survey covers the year prior to the year indicated in the title. PSCA’s 2015 Benchmarking Survey of 403(b) Plans, at 32, 65; PSCA’s 2014 Benchmarking Survey of 403(b) Plans, at 32, 61; PSCA’s 2013 Benchmarking Survey of 403(b) Plans, at 32, 61, 64; PSCA’s 2013 Benchmarking Survey of 403(b) Plans, at 32, 61, 64; PSCA’s 2012 Benchmarking Survey of 403(b) Plans, at 30, 61, 64; PSCA’s 2012 Benchmarking Survey of 403(b) Plans, at 30, 61, 64; PSCA’s 2011 Benchmarking Survey of 403(b) Plans, at 28, 55, 59.

to their plans as a result of the new 403(b) regulations that became effective January 1, 2009.<sup>24</sup>

94. The majority of plans use a single recordkeeper because a “**multi-recordkeeper platform is inefficient**” and squanders the ability to leverage a plan’s bargaining power. The Standard Retirement Services, Inc., *Fixing Your 403(b) Plan: Adopting a Best Practices Approach*, at 2 (Nov. 2009)(emphasis in original).<sup>25</sup> “By selecting a single recordkeeper, plan sponsors can enhance their purchasing power and negotiate lower, transparent investment fees for participants,” while allowing participants to “benefit from a more manageable number of institutional-quality investment options to choose from.” *Id.* Additional benefits of a single recordkeeper platform include simplifying personnel and payroll data feeds, reducing electronic fund transfers, and avoiding duplication of services when more than one recordkeeper is used.

95. AonHewitt, an independent investment consultant, similarly recognized that “403(b) plan sponsors can dramatically reduce participant-borne costs while improving employees’ retirement readiness by” “[c]onsolidating recordkeepers,” “[l]everaging aggregate plan size and scale to negotiate competitive pricing, and reducing the number of investment options and “utilizing an ‘open

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<sup>24</sup> PSCA’s 2010 Benchmarking Survey of 403(b) Plans at 45.

<sup>25</sup> Available at [https://www.standard.com/pensions/publications/14883\\_1109.pdf](https://www.standard.com/pensions/publications/14883_1109.pdf).

architecture’ investment menu[.]” AonHewitt, *How 403(b) Plans Are Wasting Nearly \$10 Billion Annually, and What Can Be Done to Fix It* (Jan. 2016).<sup>26</sup>

96. Another independent investment consultant, Towers Watson, also recognized that using multiple recordkeepers makes it “difficult for employers to monitor available choices and provide ongoing oversight” while harming participants through “high investment and administrative costs” and a lack of guidance needed to achieve retirement readiness. Peter Grant and Gary Kilpatrick, *Higher Education’s Response to a New Defined Contribution Environment*, TOWERS WATSON VIEWPOINTS, at 2 (2012).<sup>27</sup>

97. The recommendations of these independent, widely used investment consultants are buttressed by other industry literature supporting the fact that the use of a single recordkeeper provides reasonable fees. *See, e.g.*, Kristen Heinzinger, *Paring Down Providers: A 403(b) Sponsor’s Experience*, PLANSPONSOR (Dec. 6, 2012)(“One advantage of consolidating to a single provider was an overall drop in administrative fees and expenses. Recordkeeping basis points returned to the plan sponsors rather than to the vendor. All plan money aggregated into a single

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<sup>26</sup> Available at [https://retirementandinvestmentblog.aon.com/getattachment/36ff81a4-db35-4bc0-aac1-1685d2a64078/How\\_403\(b\)\\_Plans\\_are\\_Wasting\\_Nearly\\_\\$10\\_Billion\\_Annually\\_Whitepaper\\_FINAL.pdf.aspx](https://retirementandinvestmentblog.aon.com/getattachment/36ff81a4-db35-4bc0-aac1-1685d2a64078/How_403(b)_Plans_are_Wasting_Nearly_$10_Billion_Annually_Whitepaper_FINAL.pdf.aspx).

<sup>27</sup> Available at <https://www.towerswatson.com/DownloadMedia.aspx?media=%7B08A2F366-14E3-4C52-BB78-8930F598FD26%7D>. <sup>27</sup> Available at <https://www.towerswatson.com/DownloadMedia.aspx?media=%7B08A2F366-14E3-4C52-BB78-8930F598FD26%7D>.

platform, and participants were able to save on fee structure. This also eliminated the complications and confusion of having three different recordkeepers.”);<sup>28</sup> Paul B. Lasiter, *Single Provider, Multiple Choices*, BUSINESS OFFICER (Mar. 2010)(identifying, among other things, the key disadvantages of maintaining a multi-provider platform including the fact that it is “cumbersome and costly to continue overseeing multiple vendors.”).<sup>29</sup>

98. Use of a single recordkeeper is also less confusing to participants and eliminates excessive, overlapping recordkeeping fees. *Vendor Consolidation in Higher Education: Getting More from Less*, PLAN SPONSOR (July 29, 2010)(recognizing the following benefits, among others: “The plan participant experience is better” because “employees are benefiting from less confusion as a result of fewer vendors in the mix”; “Administrative burden is lessened” by “bringing new efficiencies to the payroll”; and “Costs can be reduced” because “[w]ith a reduced number of vendors in the equation, plan sponsors are better able to negotiate fees” and many are “reporting lower overall cost resulting in an improved cost-per-participant ratio”).<sup>30</sup>

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<sup>28</sup> Available at <http://www.plansponsor.com/paring-down-providers-a-403b-sponsors-experience/?fullstory=true>.

<sup>28</sup> Available at <http://www.plansponsor.com/paring-down-providers-a-403b-sponsors-experience/?fullstory=true>.

<sup>29</sup> Available at [http://www.nacubo.org/Business\\_Officer\\_Magazine/Magazine\\_Archives/March\\_2010/Si.ngle\\_Provider\\_Multiple\\_Choices.html](http://www.nacubo.org/Business_Officer_Magazine/Magazine_Archives/March_2010/Si.ngle_Provider_Multiple_Choices.html).

<sup>30</sup> Available at <http://www.plansponsor.com/vendor-consolidation-in-higher-education/?fullstory=true>.

**DEFENDANTS BREACHED THEIR FIDUCIARY DUTIES  
AND COMMITTED PROHIBITED TRANSACTIONS**

99. Defendants' longstanding retention of two recordkeepers and hundreds of their proprietary funds—which the recordkeepers required to be included in the Plans—while excluding superior low-cost alternatives from other managers, demonstrates that, in contrast with the comprehensive plan reviews and consolidations conducted by the similarly situated fiduciaries described above, Defendants failed to adequately engage in a similar analysis. Had Defendants conducted such a review of the Plans, Defendants would not have allowed the Plans to continue to pay excessive administrative fees; would not have maintained an inefficient two-recordkeeper structure; would not have continued to include roughly 300 investment options in each of the Plans, including duplicative funds in numerous investment styles and higher-cost retail share classes for which identical lower-cost versions of the same funds were available; and would not have retained investment options which had a sustained track record of underperformance. This follows because a prudent process would have produced a different outcome.

**I. The Plans' hundreds of investment options and two recordkeepers.**

100. Defendants exercise exclusive and discretionary authority and control to designate the available investment alternatives offered in the TDA Plan and the Retirement Plan.

101. For both Plans, Defendants provided mutual funds and insurance company variable annuity products as investment options. The investment options are offered by the Teachers Insurance and Annuity Association of America and

College Retirement Equities Fund (“TIAA-CREF”) and Fidelity Management Trust Company and its affiliates (“Fidelity”).

102. As of December 31, 2014, Defendants offered a total of 299 investment options to Retirement Plan participants. In particular, the Retirement Plan offered 68 TIAA-CREF investments and 231 Fidelity investments. These investments included retail and institutional share class mutual funds, an insurance separate account, variable annuity options, and a fixed annuity option.

103. As of December 31, 2014, Defendants offered a total of 301 investment options to TDA Plan participants. In particular, the TDA Plan offered 70 TIAA-CREF investments and 231 Fidelity investments. These investments included retail and institutional share class mutual funds, an insurance separate account, variable annuity options, and a fixed annuity option.

104. As of December 31, 2014, of the Retirement Plan’s \$1.9 billion in net assets, TIAA-CREF funds accounted for over \$1.4 billion and Fidelity funds accounted for over \$442 million. As of December 31, 2014, of the TDA Plan’s \$1.2 billion in net assets, TIAA-CREF funds accounted for over \$811 million and Fidelity funds accounted for over \$404 million.

105. The TIAA Traditional Annuity offered in the Plans is a fixed annuity contract that returns a contractually specified minimum interest rate. Assets invested in the TIAA Traditional Annuity are held in the general account of TIAA and are dependent upon the claims-paying ability of TIAA. The TIAA Traditional

Annuity has severe restrictions and penalties for withdrawal if participants wish to change their investments in the Plans.

106. Both Plans include CREF Stock Account, CREF Global Equities Account, CREF Equity Index Account, CREF Growth Account, CREF Social Choice Account, CREF Money Market Account, CREF Inflation-Linked Bond Account, and CREF Bond Market Account are variable annuities that invest in underlying securities for a given investment style. The value of the Plans' investment in these variable annuities changes over time based on investment performance and the expenses of the accounts.

107. The TIAA Real Estate Account offered in the Plans is an insurance company separate account maintained by TIAA. An insurance company separate account is a pooled investment vehicle that aggregates assets from more than one retirement plan for a given investment strategy, but those assets are segregated from the insurance company's general account assets.

108. The remaining TIAA-CREF funds are mutual funds. The TIAA-CREF mutual funds charge varying amounts for investment management, but also charge distribution, marketing, and other expenses, depending on the type of investment and share class.

109. The Fidelity investment options offered to Plan participants are exclusively mutual funds that charge varying amounts for investment management and other expenses, depending on the type of investment and share class.

110. Defendants allowed both Plans' recordkeepers to essentially put the entirety of their investment offerings in the Plans. Based upon information and belief, Defendants agreed to include in the Plans nearly every Fidelity mutual fund available in the market, including newly-created funds. As a result, Defendants caused *hundreds* of the recordkeeper's proprietary mutual fund investments to be offered to participants in the Plans without making any independent determination that such investments were prudent, reasonably priced, and provided for the exclusive purpose of providing benefits to the Plans' participants. In doing so, Defendants promoted Fidelity's financial interests at the expense of participants. Thus, Defendants failed to employ a prudent and loyal process for the selection and retention of the Plans' investment options.

**II. Defendants improperly allowed TIAA-CREF to require the inclusion of its investment products in the Plans and improperly allowed TIAA to require it to provide recordkeeping for its proprietary options.**

111. ERISA requires fiduciaries to independently evaluate the prudence of each investment option offered in a defined contribution plan, *DiFelice*, 497 F.3d at 423, and to remove imprudent investments no matter how long they have been in a plan, *Tibble*, 135 S. Ct. at 1828–29.

112. As noted, TIAA-CREF offered its products and services strictly on a bundled basis. If a plan offers the TIAA Traditional Annuity, TIAA-CREF required that the plan also offer its flagship CREF Stock Account and Money Market Account, and to also use TIAA as recordkeeper for its proprietary products. By agreeing to TIAA's mandate that its recordkeeping services had to be linked to including its funds in the Plans, Defendants promoted TIAA's financial interests at

the expense of participants and drove excessive and uncapped revenue to TIAA's recordkeeping arm for years.

113. By allowing the Plans to enter such a bundled arrangement with TIAA-CREF, Cornell agreed to lock its employees into funds which Cornell did not analyze. It can never be prudent to lock in a fund in a plan for the future no matter what its expenses or its performance. To do so creates a structure which at the outset, and on an ongoing basis, violates ERISA's requirement that fiduciaries must independently monitor investment options on an ongoing basis and remove those that are imprudent. *Tibble*, 135 S. Ct. at 1828–29. Defendants thus failed to discharge its duty to independently evaluate whether each investment option was prudent for the Plans; whether the use of TIAA as a plan recordkeeper was prudent, reasonably priced, and in the exclusive interest of participants; and whether it was prudent to include and retain the CREF Stock and Money Market accounts and the TIAA Traditional in the Plans. Instead of acting solely in the interest of participants, Defendants allowed TIAA's financial interest to dictate the Plans' investment selections and recordkeeping arrangement. Because Defendants allowed CREF Stock to be locked into the Plans, Defendants could not satisfy its duty to evaluate the option for inclusion and retention in the Plans, whether it was prudent at the time of inclusion and whether it should be removed if imprudent. As a result of Defendants' breach in allowing CREF Stock to be retained in the Plans because TIAA-CREF demanded it and not based on an independent and ongoing assessment of the

merits of the option, the Plans suffered massive losses compared to prudent alternatives, as discussed in more detail below. *See infra* ¶¶173–196.

114. As noted above, the Plans offer the TIAA Traditional Annuity. This option is a fixed annuity contract that returns a contractually specified minimum interest rate. An example of the restrictions and penalties for withdrawal imposed by this Annuity include a 2.5% surrender charge if a participant withdraws his or her investment in a single lump sum within 120 days of termination of employment. Participants who wish to withdraw their savings without this 2.5% penalty can only do so by spreading their withdrawal over a *ten-year period*.

115. The Plans include TIAA-CREF's proprietary funds, including the CREF Stock Account, CREF Global Equities Account, CREF Equity Index Account, CREF Growth Account, CREF Social Choice Account, CREF Money Market Account, CREF Inflation-Linked Bond Account, and CREF Bond Market Account, which are variable annuities with four layers of expenses that invest in underlying securities for a given investment style.

116. The expense ratio of the CREF variable annuity accounts is made up of multiple layers of expense charges consisting of the following:

- a. “administrative expense” charge (24 bps);<sup>31</sup>
- b. “distribution expense” charge (9.5 bps);
- c. “mortality and expense risk” charge (0.5 bps); and
- d. “investment advisory expense” charge (ranging from 4 to 12.5 bps).

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<sup>31</sup> Expenses are stated as of May 1, 2014.

117. Two of these four layers of fees charged on the CREF variable annuity accounts, including the CREF Stock Account, are unreasonable for the actual services provided by TIAA-CREF to the Plans' participants, and the other two layers of fees pay for services that provide *no* benefit to the Plans' participants.

**a. Administrative expenses (or recordkeeping fees):** The administrative fee assessed on each variable annuity option is charged as a percentage of assets, rather than a flat fee per participant. As described above, recordkeeping costs depend on the number of participant accounts that the recordkeeper will service in the plan rather than the size of assets because a higher account balance costs no more to track than a lower account balance. As a result, as the growth in the Plans' assets outpaced the growth in participants, the fees paid to TIAA-CREF likewise increased even though the services provided did not increase at the same rate, resulting in further unreasonable compensation.

**b. Distribution expenses (or 12b-1 fees):** Distribution expenses are charged for services performed for marketing and advertising of the fund to potential investors. However, in a retirement plan, the funds are selected by the sponsor. Thus, marketing and distribution services provide no benefit to plan participants and are wholly unnecessary. Being charged for such wholly useless expenses causes a loss of retirement assets to participants with no benefit.

**c. Mortality and expense risk charges:** Some annuity or insurance providers charge mortality and expense risk charges to compensate the insurance company for the risk it assumes when providing periodic income or payments to the investor over her lifetime, which will vary depending on the value of the underlying investments. However, in the CREF variable annuities in the Plans, the participant does not make the choice of whether to take the account's value in a lump sum or an annuity until retirement. Thus, this charge only benefits a participant if she elects at the time of retirement to annuitize her holdings in the account to provide for periodic income. Prior to annuitizing her account, the participant derives no benefit for paying such a charge, year after year, and TIAA-CREF provides no actual services or incurs any risk to justify the fee until a decision is made at retirement to convert the value of the lump sum to an annuity. Moreover, most participants in retirement plans recordkept by TIAA-CREF do not elect to annuitize their holdings in their variable annuity accounts upon retirement. Yet, *all* participants pay these fees for many years regardless of whether they annuitize their variable annuity account.

**d. Investment advisory expense charge (or investment management fees):** It is a fundamentally established principle of investment management that larger asset size enables the asset holder to obtain lower investment management fees as a percentage of assets. Fund

managers institute breakpoints, whereby the investment management fee is reduced, as asset size goes up, at pre-specified asset thresholds to pass along economies of scale to the investor. For example, if \$5 million is a breakpoint, one fee, based on a percentage of assets, will be charged on the first \$5 million, and a lesser percentage will be charged on the next portion of the assets, or on all assets. A large investor will therefore be charged a lower fee, on a percentage of assets, than a smaller investor to recognize the economies of scale generated from the higher asset levels. Jumbo plans, such as the TDA Plan and Retirement Plan, can command extremely low fees. Despite this recognized principle, TIAA-CREF has not instituted *any* breakpoints whatsoever on its investment management fees to pass along economies of scale experienced by jumbo plan investors. The Plans' fiduciaries did not obtain the lower investment management fees that come with the Plans' enormous asset size. As a result, the Plans, with billions of dollars invested in CREF variable annuities, pay the same asset-based fee as the smallest clients with a tiny fraction of their total assets, resulting in a windfall to TIAA-CREF and excessive fees paid by Cornell's employees and retirees. The Plans subsidized these efforts for years, often at a loss—compounding their conflict and breaching their duty to participants under ERISA.

118. The excessiveness of this investment management fee is even more egregious because of the way critics have documented how CREF “manages” the

CREF Stock Account by investing nearly two out of every three dollars in companies held by its benchmark index, the Russell 3000 Index. *See supra* ¶76.

119. The TIAA Real Estate Account is an insurance company separate account maintained by TIAA. Similar to the CREF variable annuity accounts, the expense ratio of the TIAA Real Estate Account is made up of the same four layers of excessive expenses detailed above, and even adds a fifth layer for a so-called “liquidity guarantee.” As of May 1, 2013, these charges consisted of the following:

- a. “administrative expense” charge (26.5 bps);
- b. “distribution expense” charge (8 bps);
- c. “mortality and expense risk” charge (0.5 bps);
- d. “liquidity guarantee” (18 bps); and
- e. “investment management expense” charge (36.5 bps).

120. The 18 bps “liquidity guarantee” expense of the TIAA Real Estate Account is yet another excessive fee that is not charged by better performing and lower cost mutual funds such as the Vanguard REIT Index (Inst), which has a *total* expense ratio of 8 bps. *See infra* ¶¶197–202.

121. As noted, the TIAA-CREF mutual funds in the Plans charge varying amounts for investment management, but also charge distribution, marketing, and other expenses, depending on the type of investment and share class. Thus, the Plans’ participants are paying for marketing costs of funds which their employer has placed in their retirement plan when such marketing costs provide no benefit to

them. Other mutual funds that were available to the Plans do not include such marketing costs.

**III. Defendants caused the Plans to pay excessive administrative and recordkeeping fees.**

122. As set forth above, the market for defined contribution recordkeeping services is highly competitive. There are numerous recordkeepers in the marketplace who are equally capable of providing a high level of service to large defined contribution plans like the Plans and will readily respond to a request for proposal. These recordkeepers primarily differentiate themselves based on price and vigorously compete for business by offering the best price.

123. Because market rates for recordkeeping services have declined in recent years and because the only way to reliably determine the true market rate for a complex jumbo plan is to obtain an actual fee quote comparison, prudent fiduciaries of jumbo defined contribution plans put their plans' recordkeeping and administrative services out for competitive bidding at regular intervals of approximately three years.

124. As detailed above, extensive industry literature and the experience of similarly situated fiduciaries has shown that multiple recordkeeper platforms are inefficient and result in excessive fees, while the use of a single recordkeeper offers many benefits such as leveraging the plan's participant base to obtain economies of scale to ensure that participants pay only reasonable recordkeeping fees, while also simplifying personnel and payroll data feeds, reducing electronic fund transfers, and avoiding duplication of services when more than one recordkeeper is used. Instead of

leveraging the size of the participant base to take advantage of economies of scale, using multiple recordkeepers eliminates a plan's leverage. Rather than obtaining pricing based on a 25,000-participant plan from one recordkeeper, Defendants spread recordkeeping of participants among two recordkeepers, who pushed each of their own products on the Plans. This took away the Plans' ability to obtain favorable pricing and resulted in the Plans including hundreds of investment options that Defendants never reviewed.

125. Despite the long-recognized benefits of a single recordkeeper for a defined contribution plan, Defendants continued to contract with two separate recordkeepers (TIAA-CREF and Fidelity) for both the Retirement Plan and the TDA Plan. The inefficient and costly structure maintained by Defendants has caused Plans' participants to incur, and continue to pay, duplicative, excessive, and unreasonable fees for the Plans' recordkeeping and administrative services. There was no loyal or prudent reason for Defendants' failure to engage in a process to reduce duplicative services and the fees charged to the Plans before 2009, or to continue with two recordkeepers to the present.

126. Upon information and belief, Defendants also failed to conduct a competitive bidding process for the Plans' recordkeeping services. A competitive bidding process for recordkeeping services would have produced a reasonable recordkeeping fee. This competitive bidding process would have enabled Defendants to select a recordkeeper charging reasonable fees, negotiate a reduction in

recordkeeping fees, and rebate any excess expenses paid by participants for recordkeeping services.

127. The Plans' recordkeepers receive compensation through revenue sharing payments from the Plans' investments.

128. Instead of obtaining a flat per-participant rate or sufficient rebates of all excessive revenue sharing back to the Plan, Defendants allowed the Plans' two recordkeepers to collect excessive asset-based revenue sharing as payment for these duplicative administrative services.

129. Based upon information from sources including industry experts, the Plans' TIAA-CREF investments kicked back the following amounts of asset-based revenue sharing to the TIAA-CREF recordkeeping entity:

<b>TIAA-CREF Investment</b>	<b>Revenue Share</b>
CREF variable annuity	24 bps
Premier share class of TIAA-CREF mutual funds	15 bps
Retirement share class of TIAA-CREF mutual funds	25 bps
TIAA Real Estate Account	24–26.5 bps
TIAA Traditional Annuity	15 bps

133. Fidelity is also compensated for recordkeeping services based on revenue sharing payments from proprietary Fidelity mutual funds, including from higher-cost retail share classes of those funds that Defendants included in the Plans instead of available lower-cost institutional class shares.

134. In addition, TIAA-CREF and Fidelity also receive and/or received

additional indirect compensation, including float, revenue derived from securities lending, distribution fees, mortality and expense charges, surrender charges, spread, and redemption fees.

135. Based on the Plans' features, the nature of the administrative services provided by the Plans' recordkeepers, the Plans' combined participant level (roughly 30,000), and the recordkeeping market, a reasonable recordkeeping fee for the Plans would have been \$1,050,000 in the aggregate for both Plans combined (or a flat fee based on \$35 per participant). Even if Defendants had negotiated a reasonable recordkeeping fee for the Retirement and TDA Plans separately, the Plans would have paid dramatically less for recordkeeping services.

136. Based on schedules regarding service provider compensation in the Plans' Forms 5500 filed with the Department of Labor, and upon information regarding the rate of internal revenue share allocated to each of the Plans' recordkeepers from their proprietary investment options, the Retirement Plan paid between \$2.9 and \$3.4 million (or approximately \$115 to \$183 per participant) per year from 2010 to 2014, over 420% higher than a reasonable fee for these services, resulting in millions of dollars in excessive recordkeeping fees each year.

137. Based on schedules regarding service provider compensation in the Plans' Forms 5500 filed with the Department of Labor, and upon information regarding the rate of internal revenue share allocated to each of the Plans' recordkeepers from their proprietary investment options, the TDA Plan paid between \$1.8 and \$2.2 million (or approximately \$145 to \$200 per participant) per

year from 2010 to 2014, over 470% higher than a reasonable fee for these services, resulting in millions of dollars in excessive recordkeeping fees each year.

138. Aside from the failures to monitor the amount of revenue sharing payments and to solicit competitive bids, Defendants also failed to adequately negotiate rebates of excessive fee payments to TIAA-CREF and Fidelity. As a specific example, because the multi-billion dollar plans paid the same percentage of asset-based fees as much smaller plans that used TIAA-CREF's products and services, Defendants could have demanded "plan pricing" rebates from TIAA-CREF based on the Plans' economies of scale. Just as with investment management fees, the Plans' size would have enabled Defendants to command a much lower fee. Defendants could have also demanded and obtained similar rebates of all excessive fee payments from Fidelity. Had Defendants adequately negotiated for these rebates, the Plans' recordkeeping fees would have been reduced, avoiding additional losses of retirement savings.

140. The impact of excessive fees on employees' and retirees' retirement assets is dramatic, as the U.S. Department of Labor has found. U.S. Dep't of Labor, *A Look at 401(k) Plan Fees*, at 1–2 (Aug. 2013) (finding that a 1% higher level of fees over a 35-year period makes a 28% difference in retirement assets at the end of a participant's career).<sup>32</sup>

141. Defendants failed to prudently monitor and control the compensation paid for recordkeeping and administrative services, particularly the asset-based

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<sup>32</sup> Available at <http://www.dol.gov/ebsa/pdf/401kfeesemployee.pdf>.

revenue sharing received by TIAA-CREF and Fidelity. Therefore, Defendants caused the participants in both Plans to pay unreasonable expenses for administration. Had Defendants ensured that participants only paid reasonable fees for administrative and recordkeeping services, Retirement and TDA Plan participants would not have lost in excess of \$28 million of their retirement savings.<sup>33</sup>

**IV. Defendants caused the Plans to pay wholly unnecessary and excessive fees by using higher-cost share classes of mutual funds instead of identical versions of the same funds in lower-cost share classes.**

142. Jumbo retirement plans have massive bargaining power to negotiate low fees for investment management services. If a plan invests in mutual funds, fiduciaries must review and consider the available share classes. Because the only difference between the various share classes is fees, selecting a higher-cost share class results in the plan paying wholly unnecessary fees. Accordingly, absent some compelling reason to opt for the higher-cost version, prudent fiduciaries will select the lowest-cost share class available to the plan. As a prominent legal counsel to defined contribution fiduciaries explained:

The fiduciaries also must consider the size and purchasing power of their plan and select the share classes (or alternative investments) that a fiduciary who is knowledgeable about such matters would select under the circumstances. In other words, the “prevailing circumstances”—such as the size of the plan—are a part of a prudent decisionmaking process. The failure to understand the concepts and to know about the alternatives could be a

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<sup>33</sup> The Plans’ losses have been brought forward to the present value using the investment returns of the S&P 500 index to compensate participants who have not been reimbursed for their losses. This is because the excessive fees participants paid would have remained in the Plans’ investments growing with the market.

costly fiduciary breach.

Fred Reish, *Class-ifying Mutual Funds*, PLANSPONSOR (Jan. 2011).<sup>34</sup>

143. Given that defined contribution plan fiduciaries are held to the standard of a knowledgeable financial expert, a fiduciary should know the basic principle that asset size matters, and must review a fund's prospectus to determine if a lower-cost share class of the same fund is available, to avoid saddling the plan with unnecessary fees.

144. Jumbo investors like the TDA Plan and Retirement Plan can obtain share classes with far lower costs than retail mutual fund shares. In addition, insurance company pooled separate accounts are available that can significantly reduce investment fees charged on mutual fund investments in defined contribution plans.

145. Moreover, lower-cost share classes of mutual fund investment options were readily available to the Plans. Institutional share classes sometimes have a minimum investment threshold to qualify for the institutional rate. However,

For large 401(k) plans with over a billion dollars in total assets ... mutual funds will often waive an investment minimum for institutional share classes. It is also common for investment advisors representing large 401(k) plans to call mutual funds and request waivers of the investment minimums so as to secure the institutional shares.

*Tibble v. Edison Int'l*, No. 07-5359, 2010 U.S. Dist. LEXIS 69119, at \*27–28 (C.D. Cal. July 8, 2010), *aff'd* 729 F.3d 1110 (9th Cir. 2013).

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<sup>34</sup> Available at <http://www.plansponsor.com/MagazineArticle.aspx?id=6442476537>.

146. As further support of the routine waiver of investment minimums for large institutional investors, fiduciaries of other defined contribution plans have successfully negotiated on behalf of their plans less expensive institutional share classes of TIAA-CREF and Fidelity options despite not meeting the minimum investment thresholds.

147. Therefore, Defendants knew or should have known that investment providers would have allowed the Plans to provide lower-cost share classes to participants if Defendants had asked.

148. Defendants selected and continue to retain Plans' investment options with far higher costs than were and are available for the Plans based on its size. This includes Defendants selecting and continuing to offer far higher-cost share classes even though lower-cost share classes of the *exact same mutual funds* were available. The following table sets forth each higher-cost mutual fund share class that was included in the Plans during the proposed class period for which a significantly lower-cost, but otherwise identical, share class of the same mutual fund was available. The expense ratios identified for the Plans' investment option and the lower-cost share class alternative are based on the earliest date during the proposed class period that the higher-cost fund was included in the Plans:

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
Fidelity Stock Selector Small Cap (FDSCX)	75 bps	Fidelity Stock Selector Small Cap (I) (FCDIX)	62 bps	20.97%
American Beacon International Equity (Inv) (AAIPX)	105 bps	American Beacon International Equity (AMR) (AAIAX)	48 bps	118.75%
Domini Social Equity (Inv) (DSEFX)	118 bps	Domini Social Equity (Inst) (DIEQX)	65 bps	81.54%
Fidelity Large Cap Growth (FSLGX)	80 bps	Fidelity Large Cap Growth (Inst) (FLNOX)	68 bps	17.65%
Fidelity Mid Cap Growth (FSMGX)	67 bps	Fidelity Mid Cap Growth (Inst) (FGCOX)	59 bps	13.56%
Fidelity Spartan 500 Index (Inv) (FSMKX)	10 bps	Fidelity Spartan 500 Index (Adv) (FSMAX)	7 bps	42.86%
TIAA-CREF Lifecycle 2010 (Retire) (TCLEX)	47 bps	TIAA-CREF Lifecycle 2010 (Inst) (TCTIX)	22 bps	113.64%
TIAA-CREF Lifecycle 2015 (Retire) (TCLIX)	46 bps	TIAA-CREF Lifecycle 2015 (Inst) (TCNIX)	42 bps	9.52%
TIAA-CREF Lifecycle 2020 (Retire) (TCLTX)	45 bps	TIAA-CREF Lifecycle 2020 (Inst) (TCWIX)	42 bps	7.14%
TIAA-CREF Lifecycle 2025 (Retire) (TCLFX)	44 bps	TIAA-CREF Lifecycle 2025 (Inst) (TCYIX)	42 bps	4.76%
TIAA-CREF Lifecycle 2030 (Retire) (TCLNX)	44 bps	TIAA-CREF Lifecycle 2030 (Inst) (TCRIX)	19 bps	131.58%
TIAA-CREF Lifecycle 2035 (Retire) (TCLRXX)	44 bps	TIAA-CREF Lifecycle 2035 (Inst) (TCIIX)	19 bps	131.58%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
TIAA-CREF Lifecycle 2040 (Retire) (TCLOX)	44 bps	TIAA-CREF Lifecycle 2040 (Inst) (TCOIX)	19 bps	131.58%
TIAA-CREF Lifecycle 2045 (Retire) (TTFRX)	44 bps	TIAA-CREF Lifecycle 2045 (Inst) (TTFIX)	19 bps	131.58%
TIAA-CREF Lifecycle 2050 (Retire) (TLFRX)	44 bps	TIAA-CREF Lifecycle 2050 (Inst) (TFTIX)	19 bps	131.58%
TIAA-CREF Managed Allocation (Retire) (TITRX)	71 bps	TIAA-CREF Managed Allocation (Inst) (TIMIX)	46 bps	54.35%
TIAA-CREF Small-Cap Blend Index (Retire) (TRBIX)	35 bps	TIAA-CREF Small-Cap Blend Index (Inst) (TISBX)	10 bps	250.00%
TIAA-CREF Small-Cap Equity (Retire) (TRSEX)	78 bps	TIAA-CREF Small-Cap Equity (Inst) (TISEX)	53 bps	47.17%
TIAA-CREF Social Choice Equity (Retire) (TRSCX)	47 bps	TIAA-CREF Social Choice Equity (Inst) (TISCX)	22 bps	113.64%
Vanguard Balanced Index (Inv) (VBINX)	25 bps	Vanguard Balanced Index (Inst) (VBAIX)	8 bps	212.50%
Vanguard Growth Index (Inv) (VIGRX)	28 bps	Vanguard Growth Index (Inst) (VIGIX)	8 bps	250.00%
Fidelity Spartan International Index (Inv) (FSIIX)	10 bps	Fidelity Spartan International Index (Adv) (FSIVX)	7 bps	42.86%
Fidelity Spartan US Bond Index (Inv) (FBIDX)	32 bps	Fidelity Spartan US Bond Index (F) (FUBFX)	22 bps	45.45%
American Funds EuroPacific Growth (R5) (RERFX)	56 bps	American Funds EuroPacific Growth (R6) (RERGX)	52 bps	7.69%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
American Funds Washington Mutual (R5) (RWMFX)	42 bps	American Funds Washington Mutual (R6) (RWMGX)	37 bps	13.51%
Baron Asset (Retail) (BARAX)	132 bps	Baron Asset (Inst) (BARIX)	106 bps	24.53%
Fidelity Real Estate Income (FRIFX)	92 bps	Fidelity Real Estate Income (I) (FRIRX)	89 bps	3.37%
Fidelity Spartan International Index (Inv) (FSIIX)	10 bps	Fidelity Spartan International Index (Adv) (FSIVX)	7 bps	42.86%
Vanguard Institutional Index (Inst) (VINIX)	4 bps	Vanguard Institutional Index (Inst Plus) (VIIX)	2 bps	100.00%
American Beacon International Equity (Inst) (AAIEX)	70 bps	American Beacon International Equity (AMR) (AAIAX)	45 bps	55.56%
Domini Social Equity (R) (DSFRX)	85 bps	Domini Social Equity (Inst) (DIEQX )	80 bps	6.25%
Fidelity Emerging Europe, Middle East, Africa (EMEA) (FEMEX )	125 bps	Fidelity Emerging Europe, Middle East, Africa (EMEA) (I) (FIEMX)	119 bps	5.04%
Fidelity Japan (FJPNX)	80 bps	Fidelity Japan (I) (FJPIX)	75 bps	6.67%
Fidelity Latin America (FLATX)	103 bps	Fidelity Latin America (Inst) (FLFIX)	101 bps	1.98%
Franklin Small Mid Cap Growth (A) (FRSGX)	99 bps	Franklin Small Mid Cap Growth (Adv) (FSGAX)	74 bps	33.78%
JHancock Small Company (A) (JCSAX)	134 bps	JHancock Small Company (R5) (JCSVX)	110 bps	21.82%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
Templeton Developing Markets (A) (TEDMX)	176 bps	Templeton Developing Markets (Adv) (TDADX)	147 bps	19.73%
TIAA-CREF Bond Plus (Retire) (TCBRX)	60 bps	TIAA-CREF Bond Plus (Inst) (TIBFX)	35 bps	71.43%
TIAA-CREF Equity Index (Retire) (TIQRX)	32 bps	TIAA-CREF Equity Index (Inst) (TIEIX)	7 bps	357.14%
TIAA-CREF High-Yield (Retire) (TIHRX)	65 bps	TIAA-CREF High-Yield (Inst) (TIHYX)	40 bps	62.50%
TIAA-CREF International Equity Index (Retire) (TRIEX)	34 bps	TIAA-CREF International Equity Index (Inst) (TCIEX)	9 bps	277.78%
TIAA-CREF Large-Cap Growth (Retire) (TILRX)	73 bps	TIAA-CREF Large-Cap Growth (Inst) (TILGX)	48 bps	52.08%
TIAA-CREF Large-Cap Growth Index (Retire) (TRIRX)	33 bps	TIAA-CREF Large-Cap Growth Index (Inst) (TILIX)	8 bps	312.50%
TIAA-CREF Large-Cap Value (Retire) (TRLGX)	72 bps	TIAA-CREF Large-Cap Value (Inst) (TRLIX)	47 bps	53.19%
TIAA-CREF Large-Cap Value Index (Retire) (TRCVX)	33 bps	TIAA-CREF Large-Cap Value Index (Inst) (TILVX)	8 bps	312.50%
TIAA-CREF Lifecycle Retirement Income (Retire) (TLIRX)	63 bps	TIAA-CREF Lifecycle Retirement Income (Inst) (TLRIX)	38 bps	65.79%
TIAA-CREF Mid-Cap Growth (Retire) (TRGMX)	74 bps	TIAA-CREF Mid-Cap Growth (Inst) (TRPWX)	49 bps	51.02%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
TIAA-CREF Mid-Cap Value (Retire) (TRVRX)	71 bps	TIAA-CREF Mid-Cap Value (Inst) (TIMVX)	46 bps	54.35%
TIAA-CREF Money Market (Retire) (TIEXX)	23 bps	TIAA-CREF Money Market (Inst) (TCIXX)	15 bps	53.33%
TIAA-CREF Real Estate Securities (Retire) (TRRSX)	82 bps	TIAA-CREF Real Estate Securities (Inst) (TIREX)	57 bps	43.86%
TIAA-CREF S&P 500 Index (Retire) (TRSPX)	32 bps	TIAA-CREF S&P 500 Index (Inst) (TISPX)	7 bps	357.14%
TIAA-CREF Short-Term Bond (Retire) (TISRX)	55 bps	TIAA-CREF Short-Term Bond (Inst) (TISIX)	30 bps	83.33%
Vanguard Balanced Index (Signal) (VBASX)	10 bps	Vanguard Balanced Index (Inst) (VBAIX)	8 bps	25.00%
Vanguard Growth Index (Signal) (VIGSX)	10 bps	Vanguard Growth Index (Inst) (VIGIX)	8 bps	25.00%
Fidelity Spartan 500 Index (Inst) (FXSIX)	5 bps	Fidelity Spartan 500 Index (Adv) (FXAIX)	3 bps	66.67%
Fidelity Spartan US Bond Index (Inst) (FXSTX)	7 bps	Fidelity Spartan US Bond Index (Adv Inst) (FXNAX)	5 bps	40.00%
Ariel Appreciation (Inv) (CAAPX)	117 bps	Ariel Appreciation (Inst) (CAAIX)	99 bps	18.18%
Ariel Fund (Inv) (ARGFX)	106 bps	Ariel Fund (Inst) (ARAIX)	68 bps	55.88%
Fidelity Conservative Income Bond (FCONX)	40 bps	Fidelity Conservative Income Bond (Inst) (FCNVX)	30 bps	33.33%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
Fidelity Spartan Emerging Markets Index (Adv) (FPMAX)	22 bps	Fidelity Spartan Emerging Markets Index (Adv Inst) (FPADX)	12 bps	83.33%
Fidelity Spartan Extended Market Index (Adv) (FSEVX)	7 bps	Fidelity Spartan Extended Market Index (Adv Inst) (FSMAX)	6 bps	16.67%
Fidelity Spartan Global ex-US Index (Adv) (FSGDX)	18 bps	Fidelity Spartan Global ex-US Index (Adv Inst) (FSGGX)	10 bps	80.00%
Fidelity Spartan International Index (Adv) (FSIVX)	7 bps	Fidelity Spartan International Index (Adv Inst) (FSPSX)	6 bps	16.67%
Fidelity Spartan Mid Cap Index (Adv) (FSCKX)	12 bps	Fidelity Spartan Mid Cap Index (Adv Inst) (FSMDX)	6 bps	100.00%
Fidelity Spartan Real Estate Index (Adv) (FSRVX)	9 bps	Fidelity Spartan Real Estate Index (Inst) (FSRNX)	7 bps	28.57%
Fidelity Spartan Small Cap Index (Adv) (FSSVX)	17 bps	Fidelity Spartan Small Cap Index (Adv Inst) (FSSNX)	11 bps	54.55%
Fidelity Spartan Total Market Index (Inst) (FSKTX)	6 bps	Fidelity Spartan Total Market Index (Adv Inst) (FSKAX)	5 bps	20.00%
Franklin Small Mid Cap Growth (A) (FRSGX)	99 bps	Franklin Small Mid Cap Growth (Adv) (FSGAX)	74 bps	33.78%
JHancock Small Company (A) (JCSAX)	144 bps	JHancock Small Company (R6) (JCSWX)	104 bps	38.46%
Templeton Developing Markets (A) (TEDMX)	170 bps	Templeton Developing Markets (Adv) (TDADX)	143 bps	18.88%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
Janus Balanced (I) (JBALX)	69 bps	Janus Balanced (N) (JABNX)	58 bps	18.97%
Strategic Advisers Core Multi-Manager (FLAUX)	96 bps	Strategic Advisers Core Multi-Manager (F) (FHJSX)	86 bps	11.63%
BlackRock Investment Grade Bond (Inst) (BLDIX)	55 bps	BlackRock Investment Grade Bond (K) (BLDRX)	45 bps	22.22%
Federated Short-Term Income (Inst) (FSTIX)	52 bps	Federated Short-Term Income (Y) (FSTYX)	35 bps	48.57%
Vanguard Institutional Index (Inst) (VINIX)	4 bps	Vanguard Institutional Index (Inst Plus) (VIIX)	2 bps	100.00%
Vanguard Mid Cap Index (Inst) (VMCIX)	8 bps	Vanguard Mid Cap Index (Inst Plus) (VMCPX)	6 bps	33.33%
Vanguard Mid Cap Index (Inst) (VMCIX)	8 bps	Vanguard Mid Cap Index (Inst Plus) (VMCPX)	6 bps	33.33%
Vanguard Small Cap Index (Inst) (VSCIX)	8 bps	Vanguard Small Cap Index (Inst Plus) (VSCPX)	6 bps	33.33%
Vanguard Small Cap Index (Inst) (VSCIX)	8 bps	Vanguard Small Cap Index (Inst Plus) (VSCPX)	6 bps	33.33%
Vanguard Total Bond Market Index (Inst) (VBTIX)	6 bps	Vanguard Total Bond Market Index (Inst Plus) (VBMPX)	5 bps	20.00%
Vanguard Total Bond Market Index (Inst) (VBTIX)	6 bps	Vanguard Total Bond Market Index (Inst Plus) (VBMPX)	5 bps	20.00%
Vanguard Total International Stock Index (Adm) (VTIAX)	14 bps	Vanguard Total International Stock Index (Inst Plus) (VTPSX)	10 bps	40.00%

<b>Plan Mutual Fund</b>	<b>Plan Fee</b>	<b>Identical Lower-Cost Mutual Fund</b>	<b>Identical Lower-Cost Mutual Fund Fee</b>	<b>Plan's Excess Cost</b>
Vanguard Total International Stock Index (Adm) (VTIAX)	14 bps	Vanguard Total International Stock Index (Inst Plus) (VTPSX)	10 bps	40.00%
BlackRock Investment Grade Bond (Inst) (BLDIX)	55 bps	BlackRock Investment Grade Bond (K) (BLDRX)	45 bps	22.22%
Federated Short-Term Income (Inst) (FSTIX)	52 bps	Federated Short-Term Income (Y) (FSTYX)	35 bps	48.57%
Fidelity China Region (FHKCX)	101 bps	Fidelity China Region (I) (FHKIX)	98 bps	3.06%
Fidelity International Growth (FIGFX)	104 bps	Fidelity International Growth (Z) (FZAJX)	88 bps	18.18%
Fidelity Mega Cap Stock (FGRTX)	68 bps	Fidelity Mega Cap Stock (Z) (FZALX)	54 bps	25.93%
Fidelity Spartan Inflation-Protected Index (Adv) (FSIYX)	10 bps	Fidelity Spartan Inflation-Protected Index (Adv Inst) (FIPDX)	5 bps	100.00%
Franklin Small Mid Cap Growth (A) (FRSGX)	96 bps	Franklin Small Mid Cap Growth (R6) (FMGGX)	47 bps	104.26%
Morgan Stanley Institutional Capital Growth (I) (MSEQX)	69 bps	Morgan Stanley Institutional Capital Growth (IS) (MGRPX)	54 bps	27.78%
Morgan Stanley Institutional Mid Cap Growth (I) (MPEGX)	75 bps	Morgan Stanley Institutional Mid Cap Growth (IS) (MMCGX)	61 bps	22.95%
Neuberger Berman Socially Responsive (Inst) (NBSLX)	68 bps	Neuberger Berman Socially Responsive (R6) (NRSRX)	60 bps	13.33%

Plan Mutual Fund	Plan Fee	Identical Lower-Cost Mutual Fund	Identical Lower-Cost Mutual Fund Fee	Plan's Excess Cost
Templeton Developing Markets (A) (TEDMX)	172 bps	Templeton Developing Markets (R6) (FDEVX)	126 bps	36.51%
Vanguard Balanced Index (Adm) (VBIAX)	9 bps	Vanguard Balanced Index (Inst) (VBAIX)	8 bps	12.50%
Vanguard Growth Index (Adm) (VIGAX)	9 bps	Vanguard Growth Index (Inst) (VIGIX)	8 bps	12.50%

150. These lower-cost share classes have been available to the Retirement Plan and TDA Plan for years, some dating back to the early 2000's or before.

151. Because the share classes have identical portfolio managers, underlying investments, and asset allocations, and differ only in cost, Defendants' failure to select the lower-cost share classes for the Plans' mutual fund options demonstrates that Defendants failed to prudently consider and use the size and purchasing power of the Plans when selecting the Plans' investment options.

152. Defendants' use of the higher-cost share classes instead of the available lower-cost versions caused the Plans' participants to lose millions of dollars of their retirement savings due to wholly unnecessary fees.

**V. Defendants selected and retained a large number of duplicative investment options, diluting the Plans' ability to pay lower fees and confusing participants.**

153. Defendants provided a multitude of duplicative funds in the same investment style, thereby depriving the Plans of their bargaining power associated with offering a single option in each investment style, which significantly reduces

investment fees, and leading to what industry experts have described as “decision paralysis” for participants. *See, e.g.,* Michael Liersch, *Choice in Retirement Plans: How Participant Behavior Differs in Plans Offering Advice, Managed Accounts, and Target-Date Investments*, T. ROWE PRICE RETIREMENT RESEARCH, at 2 (Apr. 2009) (“Offering too many choices to consumers can lead to decision paralysis, preventing consumers from making decisions.”). Defendants placed approximately 300 investment options in both the TDA and Retirement Plan, in the following asset classes: target date and asset allocation funds, large cap domestic equities, mid cap domestic equities, small cap domestic equities, international equities, fixed income, money market, real estate, and fixed guaranteed annuity.

154. Having such an overwhelming number of investment options also places a monumental burden on the Plans’ participants in selecting options in which to invest. Mutual funds are required to offer a prospectus, which is designed to provide material information to potential investors to enable them to make an informed, prudent investment decision. The prospectus sets forth a fund’s objectives or goals, investment strategies, principal risks, historical performance, fees and expenses, and fund managers and advisers, among other information. For the Fidelity Freedom Funds alone, the prospectus and supporting materials filed with the SEC span almost 800 printed pages.<sup>35</sup> If a TDA Plan or Retirement Plan

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<sup>35</sup> *See* Fidelity Freedom Funds Prospectus, Form N-1A (May 28, 2016), available at <https://www.sec.gov/Archives/edgar/data/880195/000137949116004218/filing717.htm>.

participant were to review the prospectuses of all the 300 investment options that were placed in both the TDA Plan and the Retirement Plan, they would have to read many thousands of pages of materials. This is a virtually impossible burden. Even for the Plans' fiduciaries, it is inconceivable that they have read the prospectuses and supporting materials of the 300 funds they selected and retained for each of the Plans.

155. In comparison to the 300 options in both the TDA Plan and Retirement Plan, defined contribution plans in 2014 had an average of 15 investment options, excluding target date funds. Callan Investments Institute, *2015 Defined Contribution Trends*, at 28 (2015).<sup>36</sup> This number of options provides participants with a choice of investment styles while maintaining a larger pool of assets in each investment style, which benefits participants by avoiding participant confusion and obtaining lower fees. It also reflects an evaluation process designed to select the "best in class" investment choice in a particular investment style. Indeed, since it is the fiduciaries in a plan who ERISA holds to a standard of a prudent financial expert, it is important for fiduciaries to perform that selection role for the exclusive benefit of participants who are not financial experts.

156. A larger pool of assets in each investment style significantly reduces fees paid by participants. By consolidating duplicative investments of the same investment style into a single investment option, the Plans would then have the

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<sup>36</sup> Available at <https://www.callan.com/research/files/990.pdf>.

ability to command lower-cost investments, such as a low-cost institutional share class of the selected mutual fund option.

157. Fund selections must be the result of a detailed due diligence process that considers factors such as risk, investment return, and expenses of available investment alternatives, and the fiduciary must give “appropriate consideration” to “the role the investment or investment course of action plays . . . in the plan’s investment portfolio,” 29 C.F.R. §§2550.404a-1(b)(i)-(ii). Fiduciaries cannot discharge their duties “by the simple expedient of including a very large number of investment alternatives in its portfolio and then shifting to the participants the responsibility for choosing among them.” *Hecker*, 569 F.3d at 711. Including a large number of alternatives removes the benefit of pooling assets consistent with the size of the Plans. Assembling a haphazard lineup of nearly 300 duplicative options, proprietary to the Plans’ recordkeepers—and shifting to participants the burden to screen those options—does not reflect a prudent investment selection process.

158. Within each asset class and investment style deemed appropriate for a participant-directed retirement plan, prudent fiduciaries must make a reasoned determination and select a prudent investment option. In contrast to the investment lineup assembled by Defendants, prudent fiduciaries do not select and retain numerous duplicative investment options for a single asset class and investment style. When many investment options in a single investment style are included in a plan, fiduciaries lose the bargaining power to obtain lower investment management expenses for that style.

159. Moreover, if a participant puts her assets in each of the funds within a given investment style, as commentators have said they are likely to do,<sup>37</sup> when many actively managed funds are included within the same investment style, this results in those participants effectively having an index return. This is because the investments are spread so broadly over that investment style. Yet the participants will be paying much higher fees for active management than the fees of a passive index fund.

160. In addition, providing multiple options in a single investment style adds unnecessary complexity to the investment lineup and leads to participant confusion. *See The Standard, Fixing Your 403(b) Plan: Adopting a Best Practices Approach*, at 2 (“Numerous studies have demonstrated that when people are given too many choices of anything, they lose confidence or make no decision.”); Michael Liersch, *Choice in Retirement Plans: How Participant Behavior Differs in Plans Offering Advice, Managed Accounts, and Target-Date Investments*, T. ROWE PRICE RETIREMENT RESEARCH, at 2 (Apr. 2009)(“Offering too many choices to consumers can lead to decision paralysis, preventing consumers from making decisions.”).<sup>38</sup>

161. Moreover, having many actively managed funds in the Plans within the same investment style results in the Plans effectively having an index fund

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<sup>37</sup> Ian Ayres & Quinn Curtiss, *Beyond Diversification: The Pervasive Problem of Excessive Fees and Dominated Funds in 401(k) Plans*, 124 YALE L.J. 1476, 1481 (2015)(“It is well established that some investors naively diversify by spreading their plan investments across all fund offerings.”).

<sup>38</sup> Available at [http://www.behavioralresearch.com/Publications/Choice\\_in\\_Retirement\\_Plans\\_April\\_2009.pdf](http://www.behavioralresearch.com/Publications/Choice_in_Retirement_Plans_April_2009.pdf).

return even though the Plans are paying fees for active management that are much higher than the fees of a passive index fund.

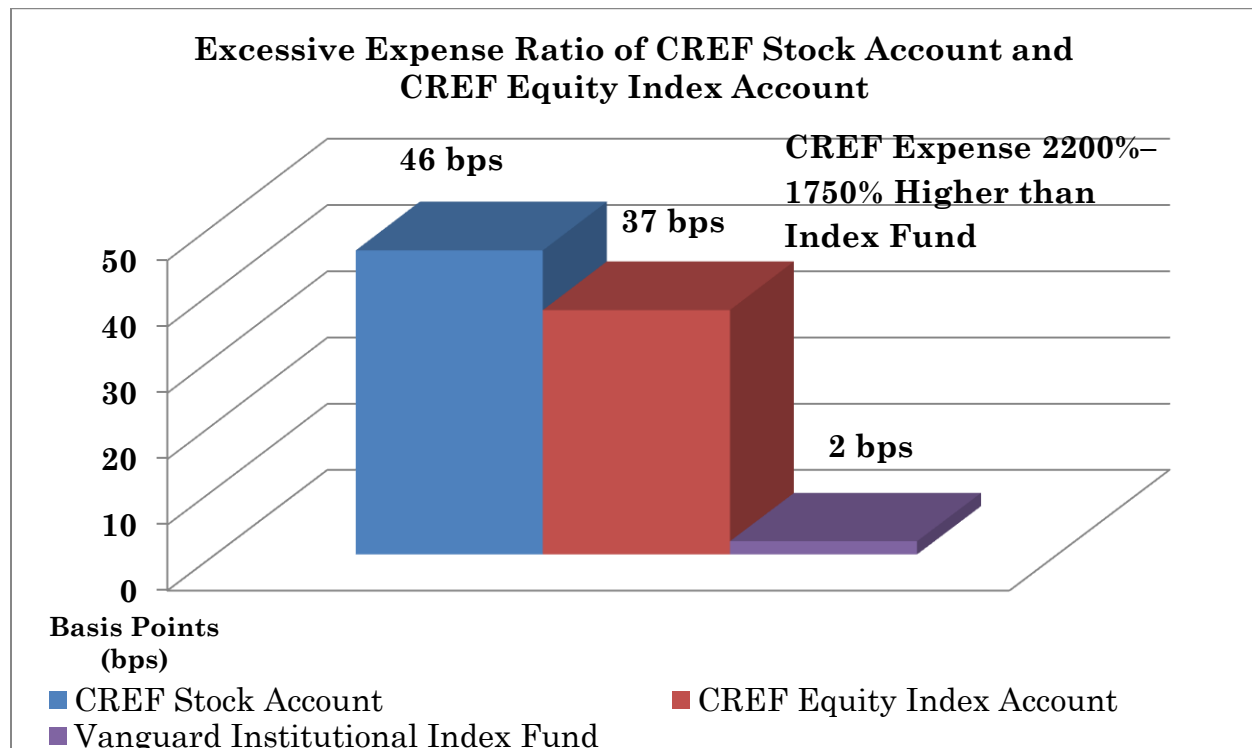
162. From 2010 to date, the Retirement and TDA Plans included and continue to include duplicative investments in every major asset class and investment style, including balanced/asset allocation (16–17 options in each Plan), fixed income and high yield bond (31–42 options in each Plan), international (34–44 options in each Plan), large cap domestic equities (52–55 options in each Plan), mid cap domestic equities (18–25 options in each Plan), small cap domestic equities (9–17 options in each Plan), real estate (5–7 options in each Plan), money market (10 options in each Plan), and target date investments (2 fund families in each Plan). Such a dizzying array of duplicative funds in a single investment style violates the well-recognized industry principle that too many choices harm participants, and leads to “decision paralysis”.

163. For illustration purposes, Defendants included at least 16 large cap domestic blend investments for the Retirement Plan and TDA Plan as of December 31, 2014. These investments are summarized below and compared to a far lower-cost alternative that was available to the Plans, the Vanguard Institutional Index Fund (Instl Plus). The Vanguard Institutional Index Fund (Instl Plus) (VIIIX), by definition, mirrors the market, and has an expense ratio of 2 bps.

<b>Large Cap Blend Investments</b>	<b>Assets as of 12/31/2014</b>	<b>Fee</b>	<b>Institutional Index Fund (VIIIX)</b>	<b>Plan's Excess Cost</b>
CREF Equity Index	\$56,657,429	37 bps	2 bps	1750.00%
CREF Stock	\$603,581,098	46 bps	2 bps	2200.00%

<b>Large Cap Blend Investments</b>	<b>Assets as of 12/31/2014</b>	<b>Fee</b>	<b>Institutional Index Fund (VIIIIX)</b>	<b>Plan's Excess Cost</b>
Fidelity Disciplined Equity (K) (FDEKX)	\$1,648,001	39 bps	2 bps	1850.00%
Fidelity Dividend Growth (K) (FDGKX)	\$7,068,551	43 bps	2 bps	2050.00%
Fidelity Growth & Income (K) (FGIKX)	\$9,779,595	52 bps	2 bps	2500.00%
Fidelity Large Cap Core Enhanced Index (FLCEX)	\$300,343	45 bps	2 bps	2150.00%
Fidelity Large Cap Stock (FLCSX)	\$2,366,152	88 bps	2 bps	4300.00%
Fidelity Mega Cap Stock (FGRTX)	\$1,030,933	68 bps	2 bps	3300.00%
Fidelity Spartan 500 Index (Inst) (FXSIX)	\$20,363,226	4 bps	2 bps	100.00%
Fidelity Spartan Total Market Index (Inst) (FSKTX)	\$10,581,656	5 bps	2 bps	150.00%
Janus Growth & Income (I) (JGINX)	\$1,849,954	73 bps	2 bps	3550.00%
Strategic Advisers Core Multi-Manager (FLAUX)	\$11	97 bps	2 bps	4750.00%
TIAA-CREF Equity Index (Inst) (TIEIX)	\$5,903,966	5 bps	2 bps	150.00%
TIAA-CREF S&P 500 Index (Inst) (TISPX)	\$6,390,115	6 bps	2 bps	200.00%
Vanguard Growth & Income (Adm) (VGIAX)	\$2,890,174	26 bps	2 bps	1200.00%
Vanguard Institutional Index (Inst) (VINIX)	\$17,813,084	4 bps	2 bps	100.00%
<b>Total Assets</b>	<b>\$748,224,288</b>			

164. With over *\$650 million* held in the CREF Stock Account and the CREF Equity Index Account, these large cap blend options were *23 and 18 times* more expensive than the lower-cost Vanguard option with an expense ratio of 2 bps.



165. Many other large cap index funds are also available at far lower costs than the Plans' large cap blend funds. Had the amounts invested in the Plans' large cap blend options been consolidated into a single large cap blend investment such as the Vanguard Institutional Index Fund (Instl Plus), the Plans' participants would have avoided losing well in excess of \$3 million in fees for 2014 alone, and many more millions since 2010.

166. In addition, Defendants selected and continues to retain multiple passively managed index options in the same investment style. In contrast to an

actively-managed fund, in which the investment manager selects stocks or bonds in an attempt to generate investment returns in excess of the fund's benchmark, passively managed index funds simply attempt to replicate a market index, such as the S&P 500, by holding a representative sample of securities in the index. Because no stock selection or research is needed, index fund fees are much lower than the fees of actively-managed funds in the same investment style, as set forth in ¶¶47–49, 175–179.

167. For example, in the large cap blend investment style, Defendants provided 7–8 separate index funds in each Plan that have similar investment strategies designed to generate investment results that correspond to the return of the U.S. equity market and do not involve stock selection. As another example, Defendants retained four separate index funds for the fixed income and intermediate-term bond investment style.

168. Since index funds merely hold the same securities in the same proportions as the index,<sup>39</sup> having multiple index funds of the same category or investment style in the Plan provides no benefit to participants. As Morningstar CEO Joe Mansueto recently observed, “[b]asic market indexes are virtually interchangeable.” Lewis Braham, *Morningstar Announces Free Use of Its Indexes*, BARRON'S (Nov. 5, 2016).<sup>40</sup> Including multiple similar index funds in the same investment style hurts participants by diluting the Plans' ability to obtain lower

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<sup>39</sup> Another example of an index is the Dow Jones Industrial Average.

<sup>40</sup> Available at <http://www.barrons.com/articles/morningstar-announces-free-use-of-its-indexes-1478322642>.

rates for a single index fund of that style because the amount of assets in any one such fund is smaller than the aggregate would be. Moreover, multiple managers holding stocks which mimic the S&P 500 or a similar index would pick the same stocks in the same proportions as the index. Thus, there is no value in offering separate index funds in the same investment style.

169. Had Defendants combined hundreds of millions of dollars in Plans assets from duplicative index funds into a single index fund, as set forth in ¶163, the Plans would have generated higher investment returns, net of fees, and participants would not have lost millions of dollars of retirement assets.

**VII. Defendants failed to monitor Plan investments and retained historically underperforming Plan investments.**

170. Defendants did not begin to purportedly monitor any of the Plans' investment options until approximately October 1, 2014. At that time, they claimed to be monitoring only certain of the funds in the Plans. Even then, Defendants' putative monitoring process was, and remains, defective and in breach of their fiduciary duties under ERISA.

171. In the Retirement Plan's 2014 and recently filed 2015 Forms 5500 submitted to the Department of Labor, *Defendants expressly admitted that they **do not monitor** a substantial number of the Plans' investment options*, including non-core options and self-directed brokerage accounts. The non-core options represent roughly *seventy-four percent* of the investment options in each of the Plans. Thus, as of December 31, 2014, approximately *190* Fidelity options and *28* TIAA-CREF options available in each of the Plans—holding a total of over *\$1 billion* of the

retirement savings of the Plans’ participants—were not being monitored in any way by Defendants. Defendants made this admission of an ongoing, and longstanding, fiduciary breach in the same document in which they admitted being subject to ERISA and that they filed with the federal agency charged with enforcing ERISA.

172. Defendants’ failure to perform their fiduciary duties to prudently select and monitor each of the Plans’ investment options dates back many years before these admissions in 2014 or 2015. Defendants’ inability to monitor a 300-option lineup is not surprising, particularly since defined contribution plans on average include 95% fewer funds than the Plans. As a similarly-situated fiduciary of the 400-option Johns Hopkins University plan acknowledged before the plan was reformed, it had “*no ability to effectively monitor*” such a large number of funds.<sup>41</sup> (emphasis added).

173. Defendants’ failure to conduct appropriate due diligence in selecting and monitoring the Plans’ investments resulted in options being retained in the Plans despite years of historical underperformance compared to superior lower-cost alternatives, which caused massive and ongoing losses to the Plans compared to what those assets would have earned if invested in prudent alternatives. Thus, the excessive fees charged by the Plans’ investment options were not justified by superior investment returns.

174. As of June 30, 2016, of the Plans’ investment options which had at

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<sup>41</sup> JHU Faculty Senate Minutes, February 17, 2010, available at [http://www.hopkinsmedicine.org/faculty\\_senate/minutes/02\\_10.html](http://www.hopkinsmedicine.org/faculty_senate/minutes/02_10.html).

least a five-year performance history, *over sixty six percent* of those funds—178 out of 268—underperformed their respective benchmarks over the previous 5-year period.<sup>42</sup> These underperforming funds include the following:

Fund Name	Ticker
Alger Mid Cap Growth Institutional (I)	ALMRX
American Funds Washington Mutual Investors (R6)	RWMGX
Ariel Appreciation (Inv)	CAAPX
Ariel Fund (Inv)	ARGFX
Cohen & Steers Institutional Realty	CSRIX
CREF Equity Index (R3)	QCEQIX
CREF Global Equities (R3)	QCGLIX
CREF Growth (R3)	QCGRIX
CREF Money Market (R3)	QCMMIX
CREF Social Choice (R3)	QCSCIX
CREF Stock (R3)	QCSTIX
Domini Social Equity (R)	DSFRX
Fidelity Asset Manager 50%	FASMX
Fidelity Asset Manager 60%	FSANX
Fidelity Asset Manager 70%	FASGX
Fidelity Asset Manager 85%	FAMRX
Fidelity Balanced (K)	FBAKX

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<sup>42</sup> These results are based on the performance and benchmark for each fund as shown on the Plans' quarterly Plan and Investment Notice, Section II, Part A, available at [https://hr.cornell.edu/sites/default/files/pictures/curp\\_fee\\_disclosure.pdf](https://hr.cornell.edu/sites/default/files/pictures/curp_fee_disclosure.pdf) (Retirement Plan) and [https://hr.cornell.edu/sites/default/files/pictures/tda\\_fee\\_disclosure.pdf](https://hr.cornell.edu/sites/default/files/pictures/tda_fee_disclosure.pdf) (TDA Plan).

The results exclude 29 funds in the Plans (out of the 297) which did not have 5-year performance histories as of June 30, 2016. Over forty percent of these funds—12 out of 29—underperformed their respective benchmarks on a one-year basis and since inception.

<b>Fund Name</b>	<b>Ticker</b>
Fidelity Blue Chip Growth (K)	FBGKX
Fidelity Blue Chip Value	FBCVX
Fidelity Capital & Income	FAGIX
Fidelity Capital Appreciation (K)	FCAKX
Fidelity Cash Reserves Management	FDRXX
Fidelity Contrafund (K)	FCNKX
Fidelity Convertible Securities	FCVSX
Fidelity Disciplined Equity (K)	FDEKX
Fidelity Dividend Growth (K)	FDGKX
Fidelity Equity Dividend Income (K)	FETKX
Fidelity Equity-Income (K)	FEIKX
Fidelity Export & Multinational (K)	FEXKX
Fidelity Floating Rate High Income	FFRHX
Fidelity Focused High Income	FHIFX
Fidelity Focused Stock	FTQGX
Fidelity Four in One Index	FFNOX
Fidelity Freedom Index 2015	FLIFX
Fidelity Freedom Index 2020	FPIFX
Fidelity Freedom Index 2025	FQIFX
Fidelity Freedom Index 2030	FXIFX
Fidelity Freedom Index 2035	FIHFX
Fidelity Freedom Index 2040	FBIFX
Fidelity Freedom Index 2045	FIOFX
Fidelity Freedom Index 2050	FIPFX
Fidelity Freedom Index 2055	FDEWX
Fidelity Freedom Index Income	FIKFX
Fidelity Freedom K 2015	FKVFX
Fidelity Freedom K 2020	FFKDX
Fidelity Freedom K 2025	FKTWX

<b>Fund Name</b>	<b>Ticker</b>
Fidelity Freedom K 2030	FFKEX
Fidelity Freedom K 2035	FKTHX
Fidelity Freedom K 2040	FFKFX
Fidelity Freedom K 2045	FFKGX
Fidelity Freedom K 2050	FFKHX
Fidelity Freedom K 2055	FDENX
Fidelity Freedom K Income	FFKAX
Fidelity Fund (K)	FFDKX
Fidelity Global Balanced	FGBLX
Fidelity Global Commodity Stock	FFGCX
Fidelity Global High Income	FGHNX
Fidelity Global Strategies	FDYSX
Fidelity Government Income	FGOVX
Fidelity Government Money Market	SPAXX
Fidelity Growth & Income (K)	FGIKX
Fidelity Growth Company (K)	FGCKX
Fidelity Growth Discovery (K)	FGDKX
Fidelity Growth Strategies (K)	FAGKX
Fidelity High Income	SPHIX
Fidelity Independence (K)	FDFKX
Fidelity Inflation Protected Bond	FINPX
Fidelity Intermediate Government Income	FSTGX
Fidelity Japan	FJPNX
Fidelity Large Cap Core Enhanced Index	FLCEX
Fidelity Large Cap Growth Enhanced Index	FLGEX
Fidelity Large Cap Stock	FLCSX
Fidelity Latin America	FLATX
Fidelity Leveraged Company Stock (K)	FLCKX
Fidelity Limited Term Government	FFXSX

<b>Fund Name</b>	<b>Ticker</b>
Fidelity Magellan (K)	FMGKX
Fidelity Mega Cap Stock	FGRTX
Fidelity Mid Cap Enhanced Index	FMEIX
Fidelity Mid Cap Value	FSMVX
Fidelity Mid-Cap Stock (K)	FKMCX
Fidelity Money Market	SPRXX
Fidelity Money Market Trust Retirement Government Money Market Portfolio	FGMXX
Fidelity NASDAQ Composite Index	FNCMX
Fidelity New Millennium	FMILX
Fidelity OTC (K)	FOCKX
Fidelity Puritan (K)	FPUKX
Fidelity Real Estate Income	FRIFX
Fidelity Retirement Money Market	FRTXX
Fidelity Select Automotive	FSAVX
Fidelity Select Banking	FSRBX
Fidelity Select Brokerage & Investment Management	FSLBX
Fidelity Select Chemicals	FSCHX
Fidelity Select Communications Equipment	FSDCX
Fidelity Select Computers	FDCPX
Fidelity Select Consumer Finance	FSVLX
Fidelity Select Energy	FSENX
Fidelity Select Energy Services	FSESX
Fidelity Select Environment and Alternative Energy	FSLEX
Fidelity Select Financial Services	FIDSX
Fidelity Select Gold	FSAGX
Fidelity Select Industrial Equipment	FSCGX
Fidelity Select Industrials	FCYIX
Fidelity Select Leisure	FDLSX
Fidelity Select Materials	FSDPX

<b>Fund Name</b>	<b>Ticker</b>
Fidelity Select Natural Gas	FSNGX
Fidelity Select Natural Resources	FNARX
Fidelity Select Technology	FSPTX
Fidelity Select Telecommunications	FSTCX
Fidelity Select Transportation	FSRFX
Fidelity Select Utilities	FSUTX
Fidelity Select Wireless	FWRLX
Fidelity Small Cap Stock	FSLCX
Fidelity Spartan 500 Index (Inst)	FXSIX
Fidelity Spartan Intermediate Treasury Index (Adv)	FIBAX
Fidelity Spartan Long Term Treasury Bond Index (Adv)	FLBAX
Fidelity Spartan Short Term Treasury Index (Adv)	FSBAX
Fidelity Stock Selector All Cap (K)	FSSKX
Fidelity Stock Selector Large Cap Value	FSLVX
Fidelity Stock Selector Small Cap	FDSCX
Fidelity Strategic Dividend & Income	FSDIX
Fidelity Strategic Income	FSICX
Fidelity Strategic Real Return	FSRRX
Fidelity Telecom & Utilities	FIUIX
Fidelity Treasury Only Money Market	FDLXX
Fidelity Trend	FTRNX
Fidelity Value (K)	FVLKX
Fidelity Value Discovery (K)	FVDKX
Franklin Small Mid Cap Growth (A)	FRSGX
Janus Balanced (I)	JBALX
Janus Global Research (I)	JWWFX
Janus Growth & Income (I)	JGINX
Janus Twenty (T)	JAVLX
John Hancock Small Company (A)	JCSAX

<b>Fund Name</b>	<b>Ticker</b>
Morgan Stanley Institutional Capital Growth (I)	MSEQX
Morgan Stanley Institutional Mid Cap Growth (I)	MPEGX
Neuberger Berman Socially Responsive (Inst)	NBSLX
PIMCO Long Term US Government (Inst)	PGOVX
PIMCO Total Return (Inst)	PTTRX
Prudential Jennison Small Company (Q)	PJSQX
T. Rowe Price Institutional Large Cap Growth	TRLGX
Templeton Developing Markets (A)	TEDMX
TIAA Real Estate	QREARX
TIAA-CREF Equity Index (Inst)	TIEIX
TIAA-CREF Growth & Income (Inst)	TIGRX
TIAA-CREF High-Yield (Inst)	TIHYX
TIAA-CREF International Equity (Inst)	TIHIX
TIAA-CREF Large-Cap Growth Index (Inst)	TILIX
TIAA-CREF Large-Cap Value (Inst)	TRLIX
TIAA-CREF Large-Cap Value Index (Inst)	TILVX
TIAA-CREF Lifecycle 2015 (Inst)	TCNIX
TIAA-CREF Lifecycle 2020 (Inst)	TCWIX
TIAA-CREF Lifecycle 2025 (Inst)	TCYIX
TIAA-CREF Lifecycle 2030 (Inst)	TCRIX
TIAA-CREF Lifecycle 2035 (Inst)	TCHIX
TIAA-CREF Lifecycle 2040 (Inst)	TCOIX
TIAA-CREF Lifecycle 2045 (Inst)	TTFIX
TIAA-CREF Lifecycle 2050 (Inst)	TFTIX
TIAA-CREF Lifecycle 2055 (Inst)	TTRIX
TIAA-CREF Lifecycle Index 2015 (Inst)	TLFIX
TIAA-CREF Lifecycle Index 2020 (Inst)	TLWIX
TIAA-CREF Lifecycle Index 2025 (Inst)	TLQIX
TIAA-CREF Lifecycle Index 2030 (Inst)	TLHIX

<b>Fund Name</b>	<b>Ticker</b>
TIAA-CREF Lifecycle Index 2035 (Inst)	TLYIX
TIAA-CREF Lifecycle Index 2040 (Inst)	TLZIX
TIAA-CREF Lifecycle Index 2045 (Inst)	TLXIX
TIAA-CREF Lifecycle Index 2050 (Inst)	TLLIX
TIAA-CREF Lifecycle Index 2055 (Inst)	TTIIX
TIAA-CREF Managed Allocation (Inst)	TIMIX
TIAA-CREF Mid-Cap Growth (Inst)	TRPWX
TIAA-CREF Mid-Cap Value (Inst)	TIMVX
TIAA-CREF Real Estate Securities (Inst)	TIREX
TIAA-CREF S&P 500 Index (Inst)	TISPX
TIAA-CREF Social Choice Equity (Inst)	TISCX
Vanguard Federal Money Market Fund (Inv)	VMFXX
Vanguard Institutional Index (Inst)	VINIX
Vanguard Mid Cap Index (Inst)	VMCIX
Vanguard Small Cap Index (Inst)	VSCIX
Vanguard Total Bond Market Index (Inst)	VBTIX

172. Had Defendants conducted a prudent and timely investment review process, many of these options that consistently failed to meet performance objectives would have been eliminated from the Plans years ago or replaced. Defendants' failure to do so caused the Plans substantial losses compared to prudent alternative investments that were available to the Plans. Two funds in particular demonstrate the severe harm to the Plans resulting from Defendants' breaches of fiduciary duties: the CREF Stock Account and TIAA Real Estate Account.

**A. CREF Stock Account.**

173. The CREF Stock Account is one of the largest investment options, by asset size, in the Plans with over \$600 million in total assets, and has been offered to participants throughout the period from 2010 to date. In its fund fact sheets and participant disclosures, TIAA-CREF classifies the CREF Stock Account as a domestic equity investment in the large cap blend Morningstar category. The CREF Stock Account has excessive and unnecessary fees, has consistently underperformed for years, and continues to underperform its benchmark TIAA and Defendants told participants was the proper one, and underperformed lower-cost actively and passively managed investments that were available to the Plans, yet has not been removed from the Plans nor frozen to new investments.

174. TIAA-CREF imposed restrictive provisions on the specific annuities that *must* be provided in the Plans. For its benefit, TIAA-CREF required that the CREF Stock Account be offered to Plans' participants, in addition to the TIAA Traditional Annuity and the CREF Money Market Account. Instead of controlling each plan option allowed in the Plan and acting for the sole benefit of the Plans' participants as ERISA requires, Defendants allowed TIAA-CREF to dictate that the CREF Stock Account would be placed and retained in the Plans. Defendants did so without a prudent process to determine whether there were other prudent alternatives in the exclusive best interest of Plans' participants and beneficiaries. TIAA-CREF required the CREF Stock Account to be included in the Plans to drive very substantial amounts of revenue sharing payments to TIAA-CREF for

recordkeeping services. The CREF Stock Account paid 24 bps for revenue sharing, which exceeded other TIAA-CREF investments by over 50% (15 bps).

175. As understood in the investment community, passively managed investment options should either be used or, at a minimum, thoroughly analyzed and considered in efficient markets such as large capitalization U.S. stocks. This is because it is difficult and either unheard of, or extremely unlikely, to find actively managed mutual funds that outperform a passive index, net of fees, particularly on a persistent basis. This extreme unlikelihood is even greater in the large cap market because such companies are the subject of many analysts' coverage, while smaller stocks are not as widely covered by analysts and thus are subject to potential inefficiencies in pricing.

176. Nobel Prize winners in economics have concluded that virtually no investment manager consistently beats the market over time after fees are taken into account. "Properly measured, the average actively managed dollar must underperform the average passively managed dollar, net of costs." William F. Sharpe, *The Arithmetic of Active Management*, 47 FIN. ANALYSTS J. 7, 8 (Jan./Feb. 1991);<sup>43</sup> Eugene F. Fama & Kenneth R. French, *Luck Versus Skill in the Cross-Section of Mutual Fund Returns*, 65 J. FIN. 1915, 1915 (2010) ("After costs . . . in terms of net returns to investors, active investment must be a negative sum game.").

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<sup>43</sup> Available at <http://www.cfapubs.org/doi/pdf/10.2469/faj.v47.n1.7>.  
<http://www.cfapubs.org/doi/pdf/10.2469/faj.v47.n1.7>.

177. To the extent fund managers show any sustainable ability to beat the market, the outperformance is nearly always dwarfed by mutual fund expenses. Fama & French, *Luck Versus Skill in the Cross-Section of Mutual Fund Returns*, at 1931–34; *see also* Russ Wermers, *Mutual Fund Performance: An Empirical Decomposition into Stock-Picking Talent, Style, Transaction Costs, and Expenses*, 55 J. FIN. 1655, 1690 (2000) (“on a net-return level, the funds underperform broad market indexes by one percent per year”).

178. If an individual high-cost mutual fund exhibits market-beating performance over a short period of time, studies demonstrate that outperformance during a particular period is not predictive of whether a mutual fund will perform well in the future. Laurent Barras et al., *False Discoveries in Mutual Fund Performance: Measuring Luck in Estimated Alphas*, 65 J. FIN. 179, 181 (2010); Mark M. Carhart, *On Persistence in Mutual Fund Performance*, J. FIN. 57, 57, 59 (1997)(measuring thirty-one years of mutual fund returns and concluding that “persistent differences in mutual fund expenses and transaction costs explain almost all of the predictability in mutual fund returns”). However, the *worst-performing* mutual funds show a strong, persistent tendency to continue their poor performance. Carhart, *On Persistence in Mutual Fund Performance*, at 57.

179. Accordingly, investment costs are of paramount importance to prudent investment selection, and a prudent investor will not select higher-cost actively managed funds unless there has been a documented process leading to the realistic

conclusion that the fund is likely to be that extremely rare exception, if one even exists, that will outperform its benchmark over time, net of investment expenses.

180. Moreover, the efficiencies of the large cap market hinder an active manager's ability to achieve excess returns for investors.

[T]his study of mutual funds does not provide any reason to abandon a belief that securities markets are remarkably efficient. Most investors would be considerably better off by purchasing a low expense index fund, than by trying to select an active fund manager who appears to possess a "hot hand." Since active management generally fails to provide excess returns and tends to generate greater tax burdens for investors, the advantage of passive management holds, a fortiori.

Burton G. Malkiel, Returns from Investing in Equity Mutual Funds 1971 to 1991, 50 J. FIN. 549, 571 (1995).<sup>44</sup>

181. Academic literature overwhelmingly concludes that active managers consistently underperform the S&P 500 index.

Active managers themselves provide perhaps the most persuasive case for passive investing. Dozens of studies have examined the performance of mutual funds and other professional-managed assets, and virtually all of them have concluded that, on average, active managers underperform passive benchmarks ... The median active fund underperformed the passive index in 12 out of 18 years [for the large- cap fund universe] ... The bottom line is that, over most periods, the majority of mutual fund investors would have been better off investing in an S&P 500 Index fund.

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Most of the dismal comparisons for active managers are for large-cap domestic managers versus the S&P 500 Index.

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<sup>44</sup> Available at <http://indeksirahastot.fi/resource/malkiel.pdf>.

Robert C. Jones, *The Active Versus Passive Debate: Perspectives of an Active Quant*, ACTIVE EQUITY PORTFOLIO MANAGEMENT, at 37, 40, 53 (Frank J. Fabozzi ed., 1998).

182. Prudent fiduciaries of large defined contribution plans must conduct an analysis to determine whether actively managed funds, particularly large cap, will outperform their benchmark net of fees. Prudent fiduciaries then make a reasoned decision as to whether it is in participants' best interest to offer an actively managed large cap option for the particular investment style and asset class, in light of the higher costs of active management.

183. Defendants failed to undertake such an analysis, or any analysis, when it allowed the actively managed CREF Stock Account to be included and retained in the Plans. This is particularly true given TIAA-CREF's requirement that the CREF Stock Account be provided in the Plans in order to drive revenue to TIAA-CREF. By allowing the Plans to be bound by this requirement, Defendants failed to conduct an independent evaluation of the prudence of this option, which contradicts every principle of prudent investing because an investment that was no longer prudent could not be removed from the Plans.

184. Additionally, as detailed above, the 46 bps that the CREF Stock Account charged was comprised of four layers of fees that were each unreasonable compared to the actual services provided by TIAA-CREF to the Plans' participants. Defendants failed to analyze whether these fees were appropriate and reasonable in light of the services provided and given that the Plans invested over *\$600 million* in the CREF Stock Account.

185. Had Defendants engaged in a prudent investment review and monitoring process, it would have determined that the CREF Stock Account would not be expected to outperform the large cap index after fees. That is in fact what occurred.

186. The CREF Stock Account did not merely experience poor performance in a single year or two. Its historical performance has been persistently poor for many years compared to both available lower-cost index funds and the Russell 3000 Index benchmark, provided to the Plans' participants as the appropriate benchmark in participant communications.

187. Defendants and TIAA-CREF identified the Russell 3000 Index as the appropriate benchmark to evaluate the fund's investment results, as shown in the excerpt below that was provided to the Plans' participants.<sup>45</sup>

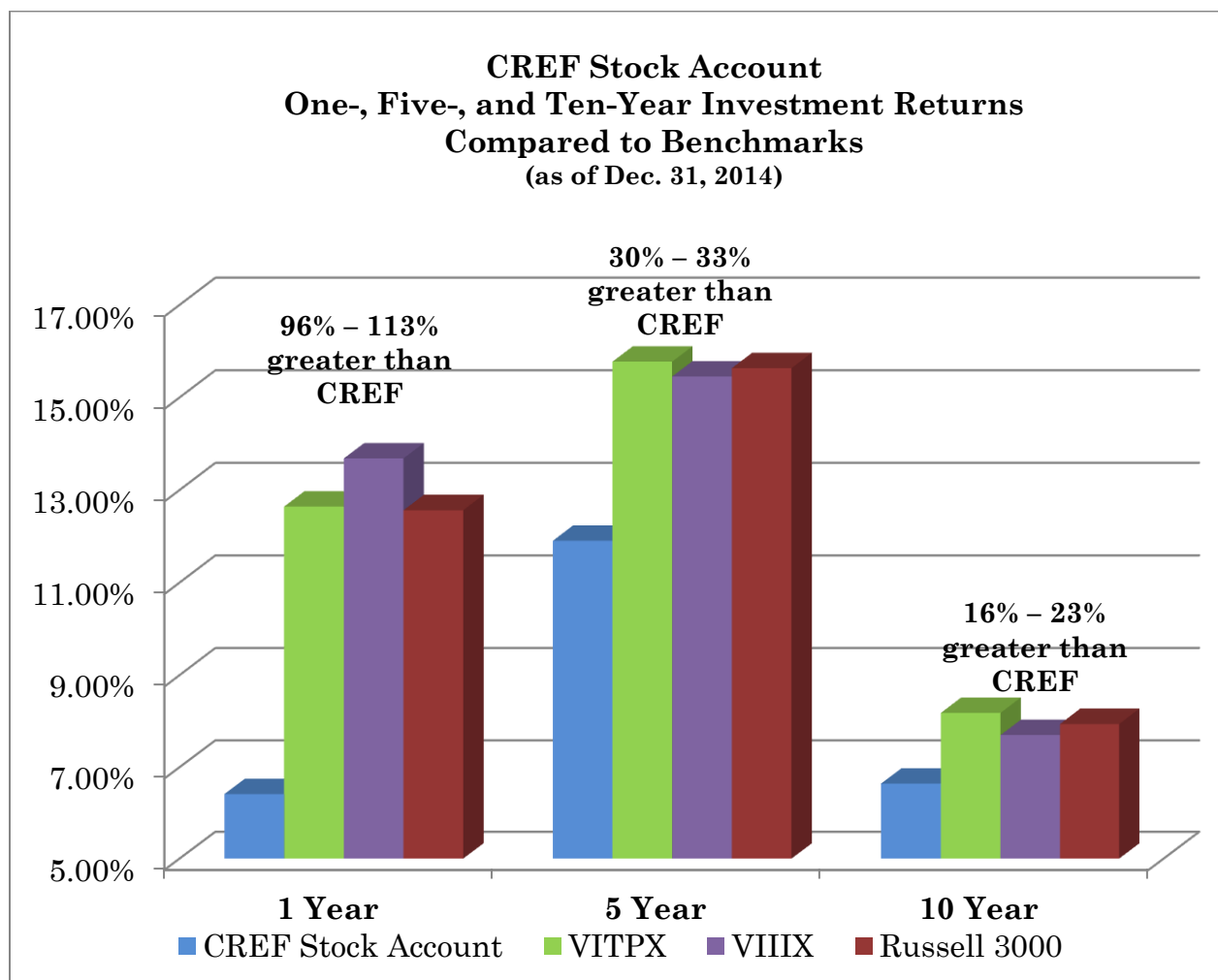
<b>Investment Name / Benchmark</b>	<b>Morningstar Category</b>	<b>Ticker Symbol</b>	<b>Inception Date</b>
<b>CREF Stock Account R3</b>	Large Blend	QCSTIX	04/24/2015
<b><i>Russell 3000 Index</i></b>			

188. The CREF Stock Account did not merely underperform in a single year or two. Historical performance of the CREF Stock Account has been persistently poor for many years compared to this identified benchmark index (Russell 3000

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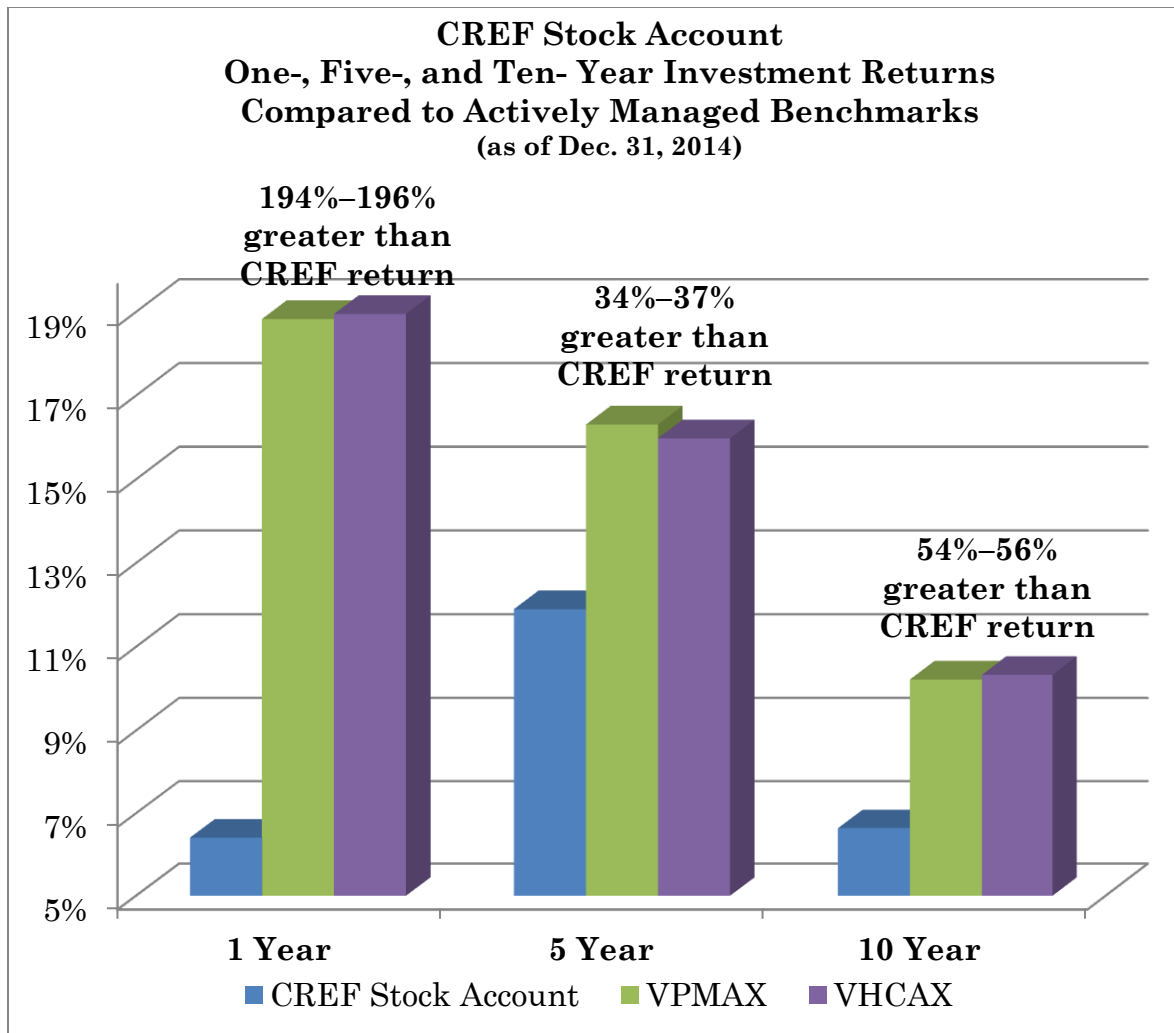
<sup>45</sup>Available at <https://benefits.jhu.edu/documents/FeeDisclosure.pdf>.

Index), and also as compared to available low-cost index funds. The following chart compares the investment returns of the CREF Stock Account to its benchmark (the Russell 3000) and two other passively managed index funds in the same investment style for the one-, five-, and ten-year periods ending December 31, 2014. For each comparison, the CREF Stock Account dramatically underperformed the benchmarks and index alternatives. The passively managed index funds used for comparison purposes are the Vanguard Total Stock Market Index Fund (Instl Plus) (VITPX) and the Vanguard Institutional Index (Instl Plus) (VIIIX). Like the CREF Stock Account, these options are large cap blend investments.



189. The CREF Stock Account, with an expense ratio of 46 bps as of December 31, 2014, was and is dramatically more expensive than far better performing index alternatives: the Vanguard Total Stock Market Index Fund-Inst Plus (2 bps) and the Vanguard Institutional Index-Inst Plus (2 bps).

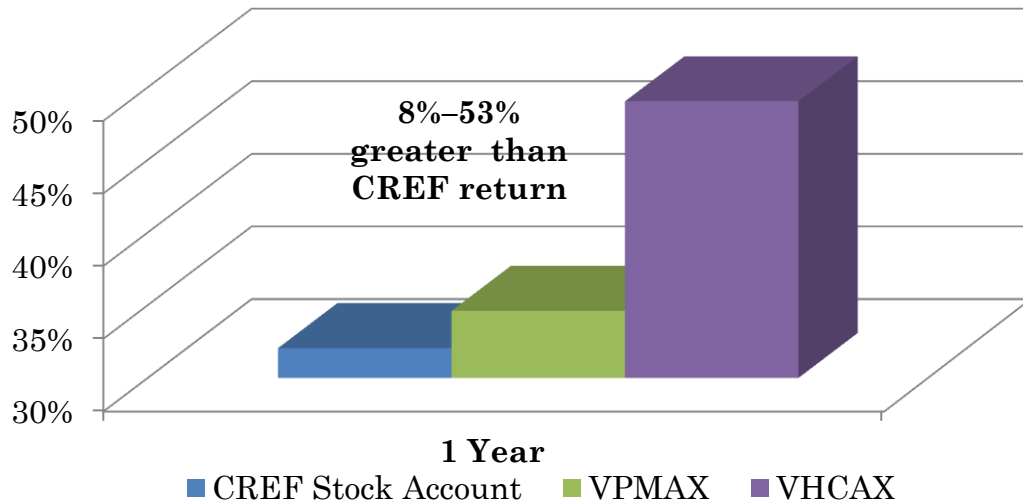
190. Apart from underperforming passively managed index funds, the fund also significantly underperformed comparable actively managed funds over the one-, five-, and ten-year periods ending December 31, 2014. These large cap alternatives with similar underlying asset allocations to the CREF Stock Account include the Vanguard PRIMECAP-Adm (VPMAX) and the Vanguard Capital Opp.-Adm (VHCAX).



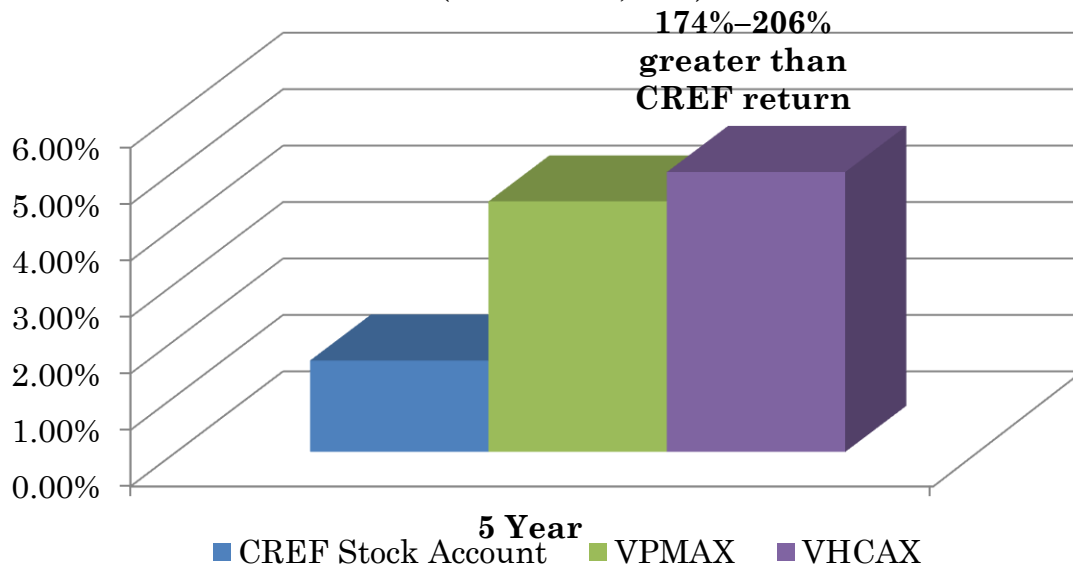
191. This sustained underperformance went back even further. The CREF Stock Account also had a long history of substantial underperformance compared to these actively managed alternatives over the one-, five-, and ten-year periods ending December 31, 2009.<sup>46</sup>

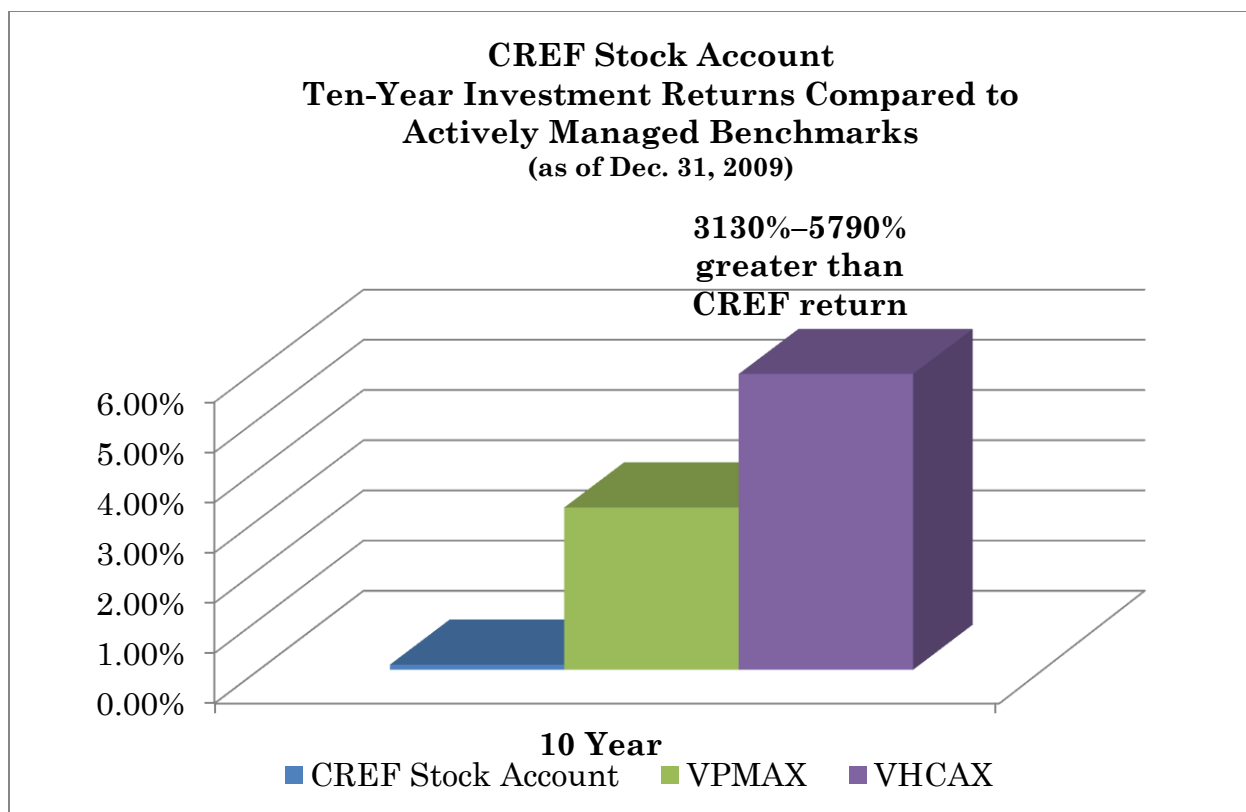
<sup>46</sup> For the Vanguard PRIMECAP-Adm and Vanguard Capital Opportunity Fund-Adm, the investment returns of the investor share class for ten-year performance were used because the admiral share class for each of these funds was not offered until November 12, 2001. The return since inception for the Vanguard PRIMECAP-Adm was 3.23%, and for the Vanguard Capital Opportunity Fund-Adm, 5.89%.

**CREF Stock Account  
One-Year Investment Returns Compared to  
Actively Managed Benchmarks  
(as of Dec. 31, 2009)**



**CREF Stock Account  
Five-Year Investment Returns Compared to  
Actively Managed Benchmarks  
(as of Dec. 31, 2009)**





192. Despite the consistent underperformance, the CREF Stock Account, with an expense ratio of 46 bps as of December 31, 2014, was more expensive than better-performing actively managed alternatives: the Vanguard PRIMECAP-Adm (35 bps) and the Vanguard Capital Opp.-Adm (40 bps).

193. Besides this abysmal long-term underperformance of the CREF Stock Account compared to both index funds and actively managed funds, the fund was recognized as imprudent in the industry. In March 2012, an independent investment consultant, AonHewitt, recognized the imprudence of the CREF Stock Account and recommended to its clients they remove this fund from their retirement plan. AonHewitt, *TIAA-CREF Asset Management*, INBRIEF, at 3 (July

2012).<sup>47</sup> This recommendation was made due to numerous factors, including the historical underperformance, high turnover of asset management executives and portfolio managers, and the fund's over 60 separate underlying investment strategies, greatly reducing the fund's ability to generate excess returns over any substantial length of time. *Id.* at 4–5.

194. The Supreme Court has recently and unanimously ruled that ERISA fiduciaries have “a continuing duty to monitor investments and remove imprudent ones[.]” *Tibble*, 135 S. Ct. at 1829. In contrast to the conduct of prudent fiduciaries, Defendants failed to conduct a prudent process to monitor the CREF Stock Account and continues to retain the fund despite continuing to underperform lower-cost investment alternatives that were readily available to the Plans.

195. Prudent fiduciaries of defined contribution plans continuously monitor the investment performance of plan options against applicable benchmarks and peer groups to identify underperforming investments. Based on this process, prudent fiduciaries replace those imprudent investments with better-performing and reasonably priced options. Under the standards used by prudent independent fiduciaries, the CREF Stock Account would have been removed from the Plans.

196. Had Defendants removed the CREF Stock Account and the amounts been invested in any of the actively or passively managed, lower-cost alternatives

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<sup>47</sup> Available at <http://system.nevada.edu/Nshe/?LinkServID=82B25D1E-9128-6E45-1094320FC2037740>.

identified in ¶¶188–192, participants in the Plans would not have lost in excess of \$160 million of their retirement savings from the fund being retained in the Plans.<sup>48</sup>

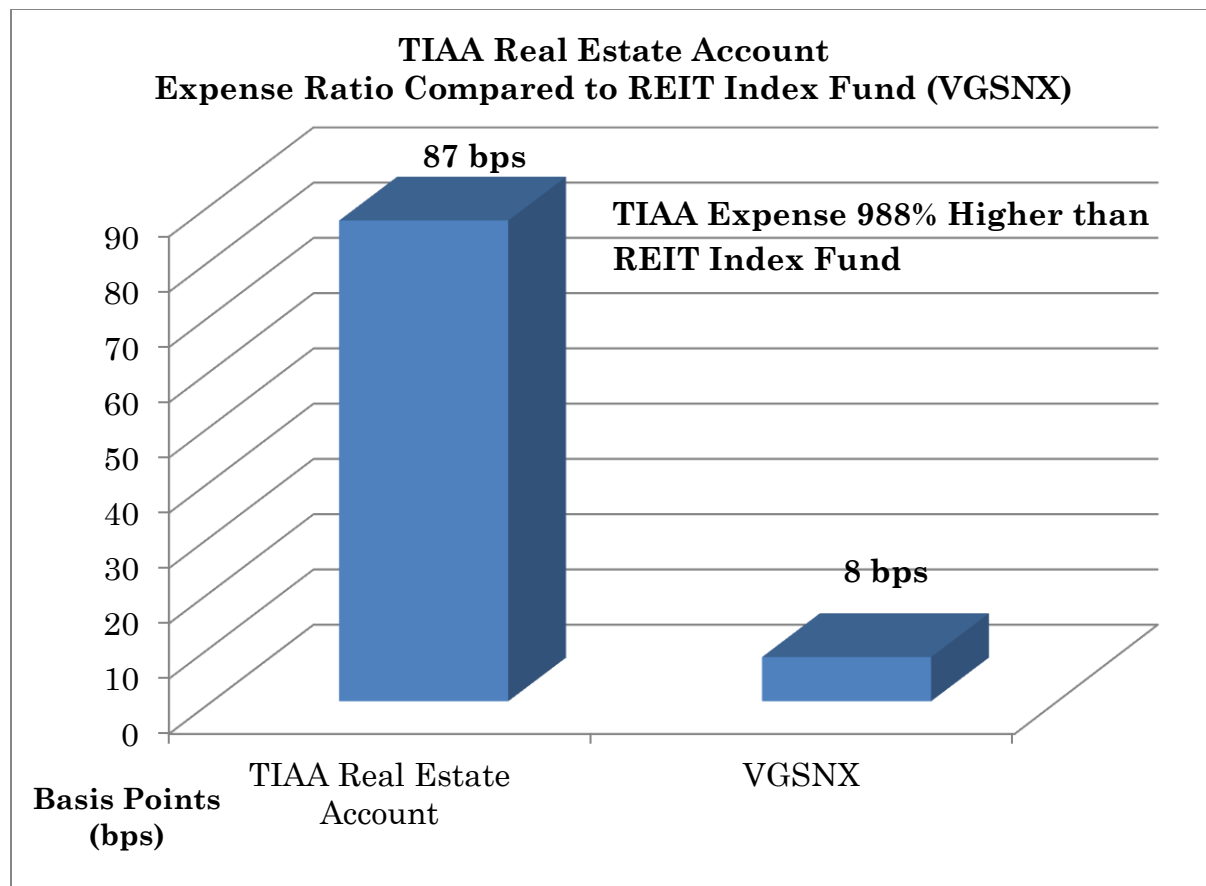
**B. TIAA Real Estate Account.**

197. Defendants selected and continue to include the TIAA Real Estate Account as one of the real estate investment options in the Plans. The fund has far greater fees than are reasonable, has historically underperformed, and continues to consistently underperform comparable real estate investment alternatives, including the Vanguard REIT Index (Instl) (VGSNX).

198. With an expense ratio of 87 bps as of December 31, 2014, the TIAA Real Estate Account is also over *10 times more expensive* than the Vanguard REIT Index (Instl) with an expense ratio of 8 bps.

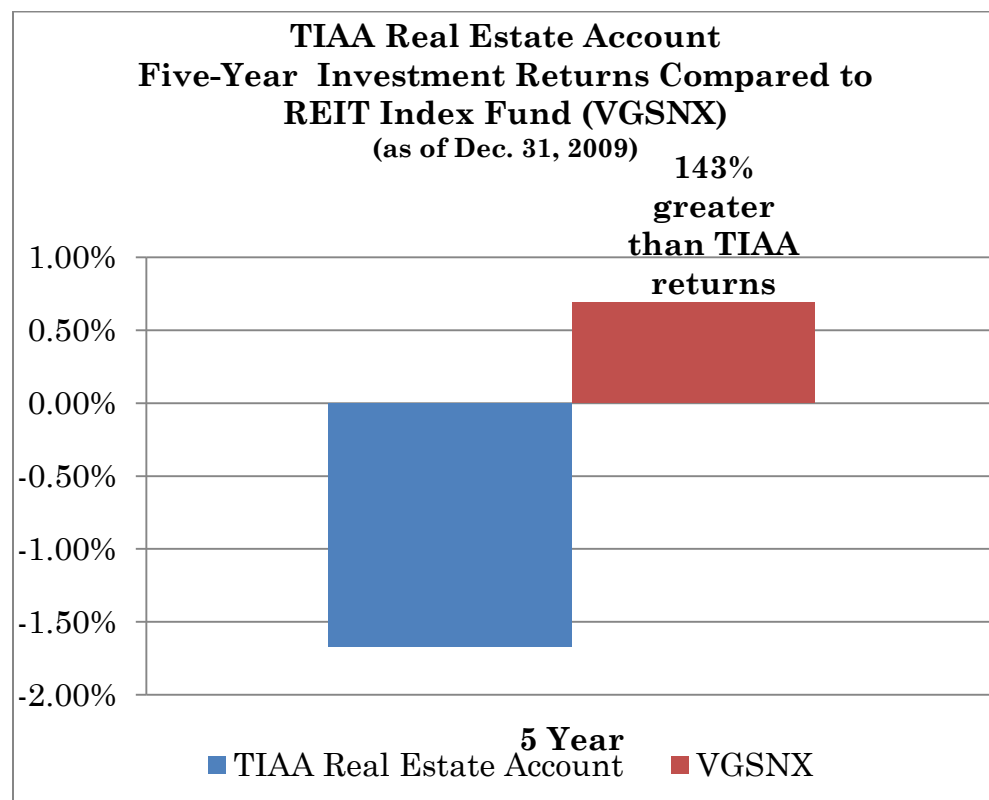
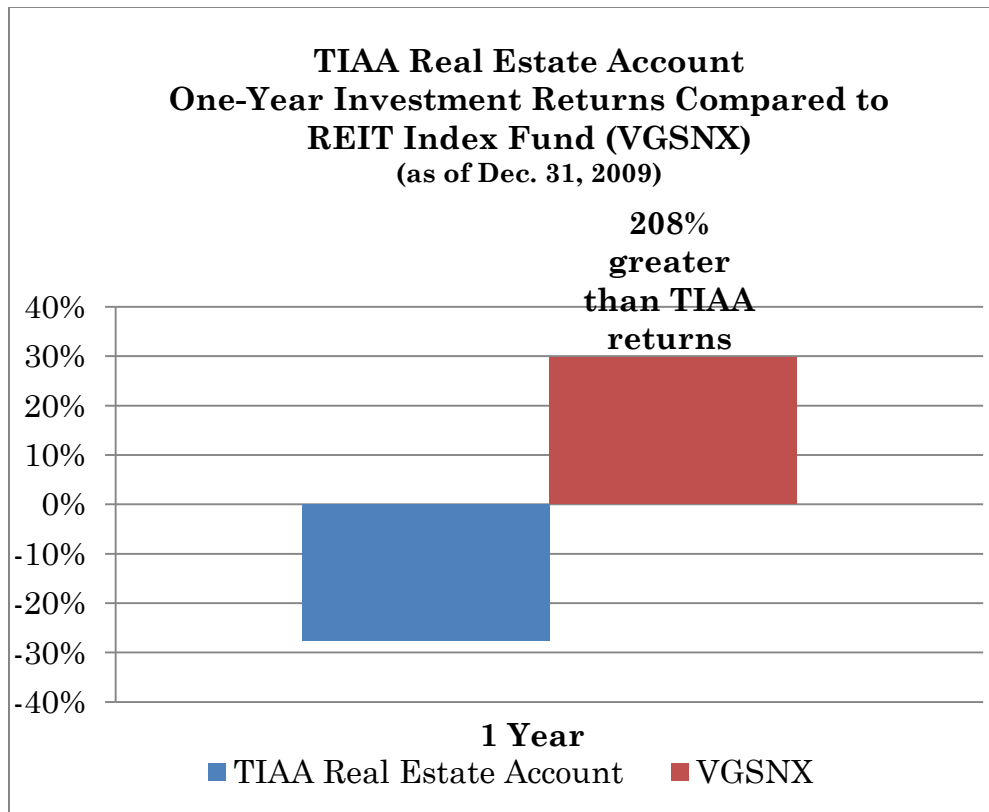
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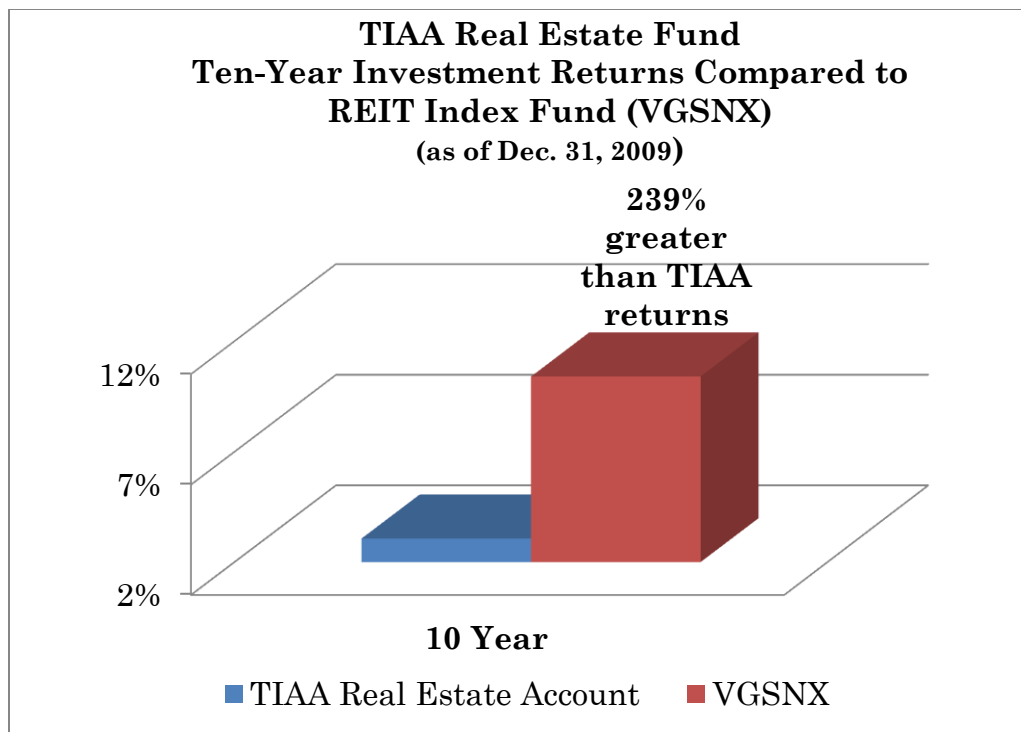
<sup>48</sup> The Plans' losses have been brought forward to the present value using the investment returns of the lower-cost alternatives to compensate participants who have not been reimbursed for their losses.



199. The TIAA Real Estate Account had a long history of substantial underperformance relative to the Vanguard REIT Index over the one-, five-, and ten-year periods ending December 31, 2009.<sup>49</sup> Despite this, Defendants selected and to this date retained it in the Plans.

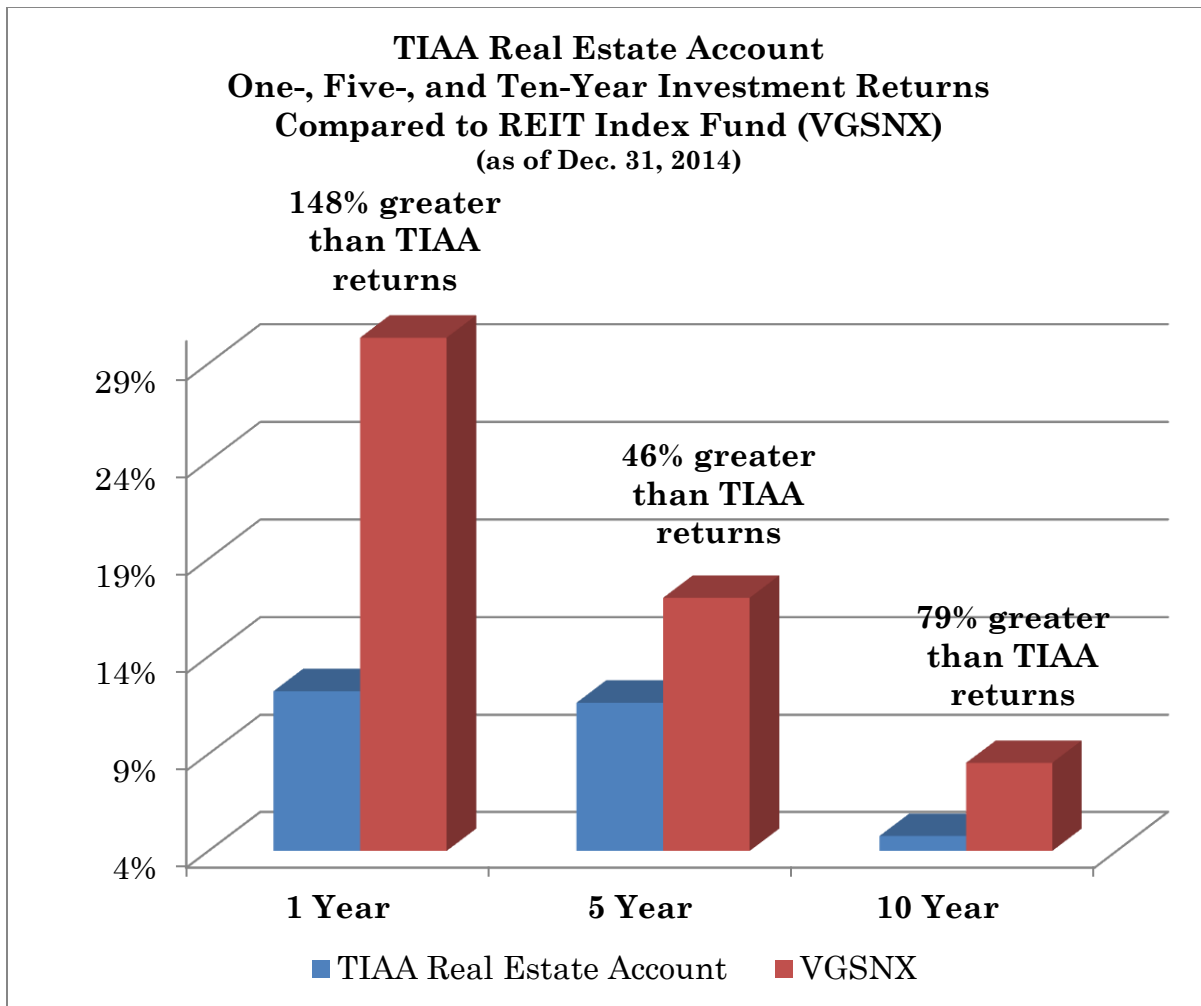
<sup>49</sup> The return of the investor share class was used for ten-year performance because the institutional share class was not offered until December 2, 2003. The return since inception for the Vanguard REIT Index (Instl) was 5.49%.





200. This underperformance continued for years before 2009 and has continued after 2009. The TIAA Real Estate Account significantly underperformed the Vanguard REIT Index (Instl) over the one-, five-, and ten-year periods ending December 31, 2014.<sup>50</sup>

<sup>50</sup> Performance data provided as of December 31, 2014 to correspond to the Plans' 2014 Forms 5500 filing with the Department of Labor.



201. As the Supreme Court unanimously ruled in *Tibble*, prudent fiduciaries of defined contribution plans continuously monitor plan investment options and replace imprudent investments. *Tibble*, 135 S. Ct. at 1829. In contrast, Defendants failed to conduct such a process and continue to retain the TIAA Real Estate Account as an investment option in the Plans, despite its continued dramatic underperformance and far higher cost compared to available investment alternatives.

202. Had the amounts invested in the TIAA Real Estate Account instead been invested in the lower-cost and better-performing Vanguard REIT Index, the

Plans' participants would not have lost millions of dollars of their retirement savings.

### **CLASS ACTION ALLEGATIONS**

203. 29 U.S.C. §1132(a)(2) authorizes any participant or beneficiary of the Plans to bring an action individually on behalf of the Plans to enforce a breaching fiduciary's liability to the Plans under 29 U.S.C. §1109(a).

204. In acting in this representative capacity and to enhance the due process protections of unnamed participants and beneficiaries of the Plans, as an alternative to direct individual actions on behalf of the Plans under 29 U.S.C. §1132(a)(2), Plaintiffs seeks to certify this action as a class action on behalf of all participants and beneficiaries of the Plans. Plaintiffs seeks to certify, and to be appointed as representatives of, the following class:

All participants and beneficiaries of the Cornell University Retirement Plan for the Employees of the Endowed Colleges at Ithaca and the Cornell University Tax Deferred Annuity Plan from August 17, 2010, through the date of judgment, excluding the Defendants and any participant who is a fiduciary to the Plans.

205. This action meets the requirements of Rule 23 and is certifiable as a class action for the following reasons:

- a. The Class includes over 20,000 members and is so large that joinder of all its members is impracticable.
- b. There are questions of law and fact common to this Class because Defendants owed fiduciary duties to the Plans and to all participants and beneficiaries and took the actions and omissions alleged herein as to the

Plans and not as to any individual participant. Thus, common questions of law and fact include the following, without limitation: who are the fiduciaries liable for the remedies provided by 29 U.S.C. §1109(a); whether the fiduciaries of the Plans breached their fiduciary duties to the Plans; what are the losses to the Plans resulting from each breach of fiduciary duty; and what Plan-wide equitable and other relief the court should impose in light of Defendants' breach of duty.

c. Plaintiffs' claims are typical of the claims of the Class because Plaintiffs were participants during the time period at issue in this action and all participants in the Plans were harmed by Defendants' misconduct.

d. Plaintiffs are adequate representative of the Class, they are participants in the Plans during the Class period, have no interest that is in conflict with the Class, are committed to the vigorous representation of the Class, and have engaged experienced and competent attorneys to represent the Class.

e. Prosecution of separate actions for these breaches of fiduciary duties by individual participants and beneficiaries would create the risk of (A) inconsistent or varying adjudications that would establish incompatible standards of conduct for Defendants in respect to the discharge of their fiduciary duties to the Plans and personal liability to the Plans under 29 U.S.C. §1109(a), and (B) adjudications by individual participants and beneficiaries regarding these breaches of fiduciary duties and remedies for

the Plans would, as a practical matter, be dispositive of the interests of the participants and beneficiaries not parties to the adjudication or would substantially impair or impede those participants' and beneficiaries' ability to protect their interests. Therefore, this action should be certified as a class action under Rule 23(b)(1)(A) or (B).

206. A class action is the superior method for the fair and efficient adjudication of this controversy because joinder of all participants and beneficiaries is impracticable, the losses suffered by individual participants and beneficiaries may be small, it would be impracticable for individual members to enforce their rights through individual actions, and the common questions of law and fact predominate over individual questions. Given the nature of the allegations, no class member has an interest in individually controlling the prosecution of this matter, and Plaintiffs are aware of no difficulties likely to be encountered in the management of this matter as a class action. Alternatively, then, this action may be certified as a class under Rule 23(b)(3) if it is not certified under Rule 23(b)(1)(A) or (B).

207. Plaintiffs' counsel, Schlichter, Bogard & Denton LLP, will fairly and adequately represent the interests of the Class and is best able to represent the interests of the Class under Rule 23(g).

a. Schlichter, Bogard & Denton has been appointed as class counsel in 17 other ERISA class actions regarding excessive fees in large defined contribution plans. As Chief Judge Michael J. Reagan of the

Southern District of Illinois recognized in approving a settlement which was reached on the eve of trial after eight years of litigation, resulting in a \$62 million monetary recovery and very substantial affirmative relief to benefit the Plans, the firm had shown “exceptional commitment and perseverance in representing employees and retirees seeking to improve their retirement plans,” and “demonstrated its well-earned reputation as a pioneer and the leader in the field” of 401(k) plan excessive fee litigation. *Abbott v. Lockheed Martin Corp.*, No. 06-701, 2015 U.S.Dist.LEXIS 93206, at \*4–5 (S.D.Ill. July 17, 2015). In that same case, Judge Reagan recognized that the law firm of “Schlichter, Bogard & Denton has had a humungous impact over the entire 401(k) industry, which has benefited employees and retirees throughout the entire country by bringing sweeping changes to fiduciary practices.” *Abbott*, 2015 U.S. Dist. LEXIS 93206, at \*9 (internal quotations omitted).

b. Other courts have made similar findings: “It is clear to the Court that the firm of Schlichter, Bogard & Denton is preeminent in the field” “and is the only firm which has invested such massive resources in this area.” *George v. Kraft Foods Global, Inc.*, No. 08-3799, 2012 U.S.Dist.LEXIS 166816 at 8 (N.D. Ill. June 26, 2012).

c. “As the preeminent firm in 401(k) fee litigation, Schlichter, Bogard & Denton has achieved unparalleled results on behalf of its clients.” *Nolte v. Cigna Corp.*, No. 07-2046, 2013 U.S.Dist.LEXIS 184622 at 8 (C.D. Ill. Oct. 15, 2013).

d. “Litigating this case against formidable defendants and their sophisticated attorneys required Class Counsel to demonstrate extraordinary skill and determination.” *Beesley v. Int’l Paper Co.*, No. 06-703, 2014 U.S. Dist. LEXIS 12037 at \*8 (S.D. Ill. Jan. 31, 2014). The court also emphasized that “the law firm of Schlichter, Bogard & Denton is the leader in 401(k) fee litigation.” *Id.* at \*8 (internal quotations omitted).

e. U.S. District Court Judge Baker acknowledged the significant impact of the firm’s work by stating that as of 2013 the nationwide “fee reduction attributed to Schlichter, Bogard & Denton’s fee litigation and the Department of Labor’s fee disclosure regulations approach *\$2.8 billion in annual savings* for American workers and retirees.” *Nolte*, 2013 U.S. Dist. LEXIS 184622, at \*6 (emphasis added).

f. U.S. District Judge Herndon of the Southern District of Illinois, recognized the firm’s extraordinary contributions to the retirement industry: “Schlichter, Bogard & Denton and lead attorney Jerome Schlichter’s diligence and perseverance, while risking vast amounts of time and money, reflect the finest attributes of a private attorney general...” *Beesley*, 2014 U.S. Dist. LEXIS 12037, at \*8.

g. The U.S. District Court Judge G. Patrick Murphy recognized the work of Schlichter, Bogard & Denton as exceptional:

“Schlichter, Bogard & Denton’s work throughout this litigation illustrates an exceptional example of a private attorney general risking large sums of money and investing many thousands of hours for the benefit of employees and retirees. No case had

previously been brought by either the Department of Labor or private attorneys against large employers for excessive fees in a 401(k) plan. Class Counsel performed substantial work ... investigating the facts, examining documents, and consulting and paying experts to determine whether it was viable. This case has been pending since September 11, 2006. Litigating the case required Class Counsel to be of the highest caliber and committed to the interests of the participants and beneficiaries of the General Dynamics 401(k) Plans.”

*Will v. General Dynamics Corp.*, No. 06-698, 2010 U.S.Dist.LEXIS 123349 at 8–9 (S.D.Ill. Nov. 22, 2010).

h. Schlichter, Bogard & Denton handled the only full trial of an ERISA excessive fee case, resulting in a \$36.9 million judgment for the plaintiffs that was affirmed in part by the Eighth Circuit. *Tussey v. ABB, Inc.*, 746 F.3d 327 (8th Cir. 2014). In awarding attorney’s fees after trial, the district court concluded that “Plaintiffs’ attorneys are clearly experts in ERISA litigation.” *Tussey v. ABB, Inc.*, No. 06-4305, 2012 U.S.Dist.LEXIS 157428 at 10 (W.D. Mo. Nov. 2, 2012). Following remand, the district court again awarded Plaintiffs’ attorney’s fees, emphasizing the significant contribution Plaintiffs’ attorneys have made to ERISA litigation, including educating the Department of Labor and federal courts about the importance of monitoring fees in retirement plans:

“Of special importance is the significant, national contribution made by the Plaintiffs whose litigation clarified ERISA standards in the context of investment fees. The litigation educated plan administrators, the Department of Labor, the courts and retirement plan participants about the importance of monitoring recordkeeping fees and separating a fiduciary’s corporate interest from its fiduciary obligations.”

*Tussey v. ABB, Inc.*, No. 06-4305, 2015 U.S. Dist. LEXIS 164818 at 7–8 (W.D. Mo. Dec. 9, 2015).

i. In *Spano v. Boeing Co.*, in approving a settlement reached after nine years of litigation which included \$57 million in monetary relief and substantial affirmative relief to benefit participants, the court found that “[t]he law firm Schlichter, Bogard & Denton has significantly improved 401(k) plans across the country by bringing cases such as this one, which have educated plan administrators, the Department of Labor, the courts and retirement plan participants about the importance of monitoring recordkeeping fees.” No. 06-cv-743, Doc. 587, at 5–6 (S.D. Ill. Mar. 31, 2016) (Rosenstengel, J.) (internal quotations omitted).

j. Recently, in approving a settlement including \$32 million plus significant affirmative relief, Chief Judge William Osteen in *Kruger v. Novant Health, Inc.*, No. 14-208, Doc. 61, at 7–8 (M.D.N.C. Sept. 29, 2016) found that “Class Counsel’s efforts have not only resulted in a significant monetary award to the class but have also brought improvement to the manner in which the Plans are operated and managed which will result in participants and retirees receiving significant savings[.]”

k. On November 3, 2016, Judge Michael Ponsor of the United States District Court for the District of Massachusetts found that by securing a \$30.9 million settlement, Schlichter, Bogard & Denton had achieved an “outstanding result for the class,” and “demonstrated extraordinary

resourcefulness, skill, efficiency and determination.” *Gordan v. Mass Mutual Life Ins., Co.*, No. 14-30184, Doc. 144 at 5 (D. Mass. November 3, 2016).

l. Schlichter, Bogard & Denton is also class counsel in and handled *Tibble v. Edison International*—the first and only Supreme Court case to address the issue of excessive fees in a defined contribution plan—in which the Court held in a unanimous 9–0 decision that ERISA fiduciaries have “a continuing duty to monitor investments and remove imprudent ones[.]” 135 S. Ct. at 1829. Schlichter, Bogard & Denton successfully petitioned for a writ of certiorari, and obtained amicus support from the United States Solicitor General and AARP, among others. Given the Court’s broad recognition of an ongoing fiduciary duty, the *Tibble* decision will affect all ERISA defined contribution plans.

m. The firm’s work in ERISA excessive fee class actions has been featured in the New York Times, Wall Street Journal, NPR, Reuters, and Bloomberg, among other media outlets. *See, e.g.*, Anne Tergesen, *401(k) Fees, Already Low, Are Heading Lower*, WALL ST. J. (May 15, 2016);<sup>51</sup> Gretchen Morgenson, *A Lone Ranger of the 401(k)’s*, N.Y. TIMES (Mar. 29, 2014);<sup>52</sup> Liz Moyer, *High Court Spotlight Put on 401(k) Plans*, WALL ST. J. (Feb. 23,

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<sup>51</sup> Available at <http://www.wsj.com/articles/401-k-fees-already-low-are-heading-lower-1463304601>.

<sup>52</sup> Available at [http://www.nytimes.com/2014/03/30/business/a-lone-ranger-of-the-401-k-s.html?\\_r=0](http://www.nytimes.com/2014/03/30/business/a-lone-ranger-of-the-401-k-s.html?_r=0).

2015);<sup>53</sup> Floyd Norris, *What a 401(k) Plan Really Owes Employees*, N.Y. TIMES (Oct. 16, 2014);<sup>54</sup> Sara Randazzo, *Plaintiffs' Lawyer Takes on Retirement Plans*, WALL ST. J. (Aug. 25, 2015);<sup>55</sup> Jess Bravin and Liz Moyer, *High Court Ruling Adds Protections for Investors in 401(k) Plans*, WALL ST. J. (May 18, 2015);<sup>56</sup> Jim Zarroli, *Lockheed Martin Case Puts 401(k) Plans on Trial*, NPR (Dec. 15, 2014);<sup>57</sup> Mark Miller, *Are 401(k) Fees Too High? The High-Court May Have an Opinion*, REUTERS (May 1, 2014);<sup>58</sup> Greg Stohr, *401(k) Fees at Issue as Court Takes Edison Worker Appeal*, BLOOMBERG (Oct. 2, 2014).<sup>59</sup>

## COUNT I

### **Breach of Fiduciary Duties—29 U.S.C. §1104(a)(1)(A) & (B)**

#### **Locking the Plan into CREF Stock Account and TIAA Recordkeeping**

208. Plaintiffs restate and incorporate the allegations in the preceding paragraphs.

209. Defendants were required to discharge their duties with respect to the

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<sup>53</sup> Available at <http://www.wsj.com/articles/high-court-spotlight-put-on-401-k-plans-1424716527>.

<sup>54</sup> Available at [http://www.nytimes.com/2014/10/17/business/what-a-401-k-plan-really-owes-employees.html?\\_r=0](http://www.nytimes.com/2014/10/17/business/what-a-401-k-plan-really-owes-employees.html?_r=0).

<sup>55</sup> Available at <http://blogs.wsj.com/law/2015/08/25/plaintiffs-lawyer-takes-on-retirement-plans/>.

<sup>56</sup> Available at <http://www.wsj.com/articles/high-court-ruling-adds-protections-for-investors-in-401-k-plans-1431974139>.

<sup>57</sup> Available at <http://www.npr.org/2014/12/15/370794942/lockheed-martin-case-puts-401-k-plans-on-trial>.

<sup>58</sup> Available at <http://www.reuters.com/article/us-column-miller-401fees-idUSBREA400J220140501>.

<sup>59</sup> Available at <http://www.bloomberg.com/news/articles/2014-10-02/401-k-fees-at-issue-as-court-takes-edison-worker-appeal>.

Plans solely in the interest of, and for the exclusive purpose of providing benefits to, Plans' participants and beneficiaries, defraying reasonable expenses of administering the Plans, and acting with the care, skill, prudence, and diligence required by ERISA.

210. Defendants were required to independently assess "the prudence of *each* investment option" for the Plans on an ongoing basis, *DiFelice*, 497 F.3d at 423, and to act prudently and solely in the interest of the Plans' participants in deciding whether to maintain a recordkeeping arrangement, DOL Adv. Op. 97-16A. Defendants were also required to remove investments that were no longer prudent for the Plans, as the Supreme Court recently confirmed. *Tibble*, 135 S. Ct. at 1828–29.

211. By allowing TIAA-CREF to mandate the inclusion of the CREF Stock Account and Money Market Account in the Plans, as well as the TIAA Traditional Annuity, and to require that it provide recordkeeping for its proprietary options, Defendants committed the Plans to an imprudent arrangement in which certain investments had to be included and could not be removed from the plan *even if they were no longer prudent investments*, and prevented the Plans from using alternative recordkeepers who could provide superior services at a lower cost. In so doing, Defendants abdicated their duty to independently assess the prudence of each option in the Plans on an ongoing basis, and to act prudently and solely in the interest of participants in selecting the Plans' recordkeeper. By allowing TIAA-CREF to dictate these terms, Defendants favored the financial interests of TIAA-

CREF in receiving a steady stream of revenues from TIAA-CREF's proprietary funds over the interest of participants.

212. Because Defendants shackled the Plans with the CREF Stock Account and TIAA recordkeeping services without engaging in a reasoned decision-making process as to the prudence of those options, Defendants are liable to make good to the Plans all losses resulting from its breach. 29 U.S.C. §1109(a). As described in detail above, the Plans suffered massive losses from the inclusion of the CREF Stock Account in the Plans compared to what those assets would have earned if invested in prudent alternative investments that were available to the Plans, and also suffered losses from paying TIAA recordkeeping fees that far exceeded market rates.

213. Total losses to the Plans will be determined after complete discovery in this case and are continuing.

214. Defendants are personally liable under 29 U.S.C. §1109(a) to make good to the Plans any losses to the Plans resulting from the breaches of fiduciary duties alleged in this Count and are subject to other equitable or remedial relief as appropriate.

208. Each Defendant knowingly participated in the breach of the other Defendants, knowing that such acts were a breach, enabled the other Defendants to commit a breach by failing to lawfully discharge its own fiduciary duties, knew of the breach by the other Defendants and failed to make any reasonable effort under the circumstances to remedy the breach. Thus, each Defendant is liable for the

losses caused by the breach of its co-fiduciary under 29 U.S.C. §1105(a).

## COUNT II

### **Prohibited transactions—29 U.S.C. §1106(a)(1)**

#### **Locking the Plans into CREF Stock Account and TIAA Recordkeeping**

215. Plaintiffs restate and incorporate the allegations contained in the preceding paragraphs.

216. Section 1106(a)(1) prohibits transactions between a plan and a “party in interest,” and provides as follows:

[A] fiduciary with respect to a plan shall not cause the plan to engage in a transaction, if he knows or should know that such transaction constitutes a direct or indirect –

(A) sale or exchange, or leasing, of any property between the plan and a party in interest;

\* \* \*

(C) furnishing of goods, services, or facilities between the plan and party in interest;

(D) transfer to, or use by or for the benefit of a party in interest, of any assets of the plan ...

29 U.S.C. §1106(a)(1).

216. Congress defined “party in interest” to encompass “those entities that a fiduciary might be inclined to favor at the expense of the plan beneficiaries,” such as employers, other fiduciaries, and service providers. *Harris Tr. & Sav. Bank v. Salomon Smith Barney, Inc.*, 530 U.S. 238, 242 (2000); 29 U.S.C. §1002(14)(A)–(C). As a service provider to the Plan, TIAA-CREF is a party in interest. 29 U.S.C. §1002(14)(B).

217. By allowing the Plans to be locked into an unreasonable arrangement that required the Plans to include the CREF Stock Account and to use TIAA as the

recordkeeper for its proprietary products even though the fund was no longer a prudent option for the Plans due to its excessive fees and poor performance, and even though TIAA's recordkeeping fees were unreasonable for the services provided, Defendants caused the Plans to engage in transactions that it knew or should have known constituted an exchange of property between the Plans and TIAA-CREF prohibited by 29 U.S.C. §1106(a)(1)(A), a direct or indirect furnishing of services between the Plans and TIAA-CREF prohibited by 29 U.S.C. §1106(a)(1)(C), and a transfer of the Plans' assets to TIAA-CREF prohibited by 29 U.S.C. §1106(a)(1)(D). These transactions occurred each time the Plans paid fees to TIAA-CREF in connection with the Plans' investments in the CREF Stock Account and other proprietary options that paid revenue sharing to TIAA.

218. Total losses to the Plans will be determined after complete discovery in this case and are continuing.

219. Under 29 U.S.C. §1109(a), Defendants are liable to restore all losses to the Plans resulting from these prohibited transactions, and to provide restitution of all proceeds of these prohibited transactions, and are subject to other appropriate equitable or remedial relief.

209. Each Defendant knowingly participated in these transactions, enabled the other Defendants to cause the Plans to engage in these transactions, and knew of these transactions and failed to make any reasonable effort under the circumstances to remedy or discontinue the transaction. Thus, under 29 U.S.C. §1105(a), each Defendant is liable for restoring all proceeds and losses attributable

to these transactions.

### **COUNT III**

#### **Breach of Fiduciary Duties—29 U.S.C. §1104(a)(1)(A) & (B)**

##### **Unreasonable Administrative Fees**

220. Plaintiffs restate and incorporate the allegations contained in the preceding paragraphs.

221. Defendants were required to discharge their duties with respect to the Plans solely in the interest of, and for the exclusive purpose of providing benefits to Plans' participants and beneficiaries, defraying reasonable expenses of administering the Plans, and acting with the care, skill, prudence, and diligence required by ERISA.

222. If a defined contribution plan overpays for recordkeeping services due to the fiduciaries' "failure to solicit bids" from other recordkeepers, the fiduciaries have breached their duty of prudence. *See George*, 641 F.3d at 798–99. Similarly, failing to "monitor and control recordkeeping fees" and "paying excessive revenue sharing" as a result of failures to "calculate the amount the Plan was paying ... through revenue sharing," to "determine whether [the recordkeeper's] pricing was competitive," and to "leverage the Plan's size to reduce fees," while allowing the "revenue sharing to benefit" a third-party recordkeeper "at the Plan's expense," is a breach of fiduciary duties. *Tussey*, 746 F.3d at 336.

223. Defendants' process for monitoring and controlling the Plans' recordkeeping fees was a fiduciary breach in that Defendants failed to adequately monitor the amount of the revenue sharing received by the Plans' recordkeepers,

determine if those amounts were competitive or reasonable for the services provided to the Plans, or use the Plans' size to reduce fees or obtain sufficient rebates to the Plans for the excessive fees paid by participants. Moreover, Defendants failed to solicit bids from competing providers on a flat per-participant fee basis. As the Plans' assets grew, the asset-based revenue sharing payments to the Plans' recordkeepers grew, even though the services provided by the recordkeepers remained the same. This caused the recordkeeping compensation paid to the recordkeepers to exceed a reasonable fee for the services provided. This conduct was a breach of fiduciary duties.

224. By allowing TIAA-CREF and Fidelity to put their proprietary investments in the Plans without scrutinizing those providers' financial interest in using funds that provided them a steady stream of revenue sharing payments, Defendants failed to act in the exclusive interest of participants.

225. In contrast to the comprehensive plan reviews conducted by similarly situated 403(b) plan fiduciaries which resulted in consolidation to a single recordkeeper and significant fee reductions, Defendants failed to engage in a timely and reasoned decision-making process to determine whether the Plans would similarly benefit from consolidating the Plans' administrative and recordkeeping services under a single provider. Instead, Defendants continued to contract with two separate recordkeepers. This failure to consolidate the recordkeeping services eliminated the Plans' ability to obtain the same services at a lower cost with a single recordkeeper. Defendants' failure to "balance the relevant factors and make a

reasoned decision as to the preferred course of action—under circumstances in which a prudent fiduciary would have done so”—and, indeed, *did* so—was a breach of fiduciary duty. *George*, 641 F.3d at 788.

226. Total losses to the Plans will be determined after complete discovery in this case and are continuing.

227. Defendants are personally liable under 29 U.S.C. §1109(a) to make good to the Plans any losses to the Plans resulting from the breaches of fiduciary duties alleged in this Count and is subject to other equitable or remedial relief as appropriate.

210. Each Defendant knowingly participated in the breach of the other Defendants, knowing that such acts were a breach, enabled the other Defendants to commit a breach by failing to lawfully discharge its own fiduciary duties, knew of the breach by the other Defendants and failed to make any reasonable effort under the circumstances to remedy the breach. Thus, each Defendant is liable for the losses caused by the breach of its co-fiduciary under 29 U.S.C. §1105(a).

#### **COUNT IV**

##### **Prohibited transactions—29 U.S.C. §1106(a)(1)**

##### **Administrative Services and Fees**

228. Plaintiffs restate and incorporate the allegations contained in the preceding paragraphs.

229. As service providers to the Plans, TIAA-CREF and Fidelity are parties in interest. 29 U.S.C. §1002(14)(B).

230. By causing the Plans to use TIAA-CREF and Fidelity as the Plans'

recordkeepers from year to year, Defendants caused the Plans to engage in transactions that Defendants knew or should have known constituted an exchange of property between the Plans and TIAA-CREF and Fidelity prohibited by 29 U.S.C. §1106(a)(1)(A), a direct or indirect furnishing of services between the Plans and TIAA-CREF and Fidelity prohibited by 29 U.S.C. §1106(a)(1)(C), and a transfer of the Plans' assets to, or use by or for the benefit of TIAA-CREF and Fidelity prohibited by 29 U.S.C. §1106(a)(1)(D). These transactions occurred each time the Plans paid fees to TIAA-CREF and Fidelity and in connection with the Plans' investments in funds that paid revenue sharing to TIAA-CREF and Fidelity.

231. Total losses to the Plans will be determined after complete discovery in this case and are continuing.

232. Under 29 U.S.C. §1109(a), Defendants are liable to restore all losses to the Plans resulting from these prohibited transactions, and to provide restitution of all proceeds from these prohibited transactions, and are subject to other appropriate equitable or remedial relief.

211. Each Defendant knowingly participated in these transactions, enabled the other Defendants to cause the Plans to engage in these transactions, and knew of these transactions and failed to make any reasonable effort under the circumstances to remedy or discontinue the transaction. Thus, under 29 U.S.C. §1105(a), each Defendant is liable for restoring all proceeds and losses attributable to these transactions.

**COUNT V**

**Breach of Fiduciary Duties—29 U.S.C. §1104(a)(1)(A) & (B)**

**Unreasonable Investment Management Fees,  
Unnecessary Marketing and Distribution (12b-1) Fees  
and Mortality and Expense Risk Fees, and Performance Losses**

233. Plaintiffs restate and incorporate the allegations contained in the preceding paragraphs.

234. Defendants are responsible for selecting prudent investment options, ensuring that those options charge only reasonable fees, and taking any other necessary steps to ensure that the Plans' assets are invested prudently. Defendants had a continuing duty to evaluate and monitor the Plans' investments on an ongoing basis and to "remove imprudent ones" regardless of how long a fund has been in the plan. *Tibble*, 135 S. Ct. at 1829.

235. These duties required Defendants to independently assess whether each option was a prudent choice for the Plans, and not simply to follow the recordkeepers' fund choices or to allow the recordkeepers to put their entire investment lineups in the Plans' menus. *DiFelice*, 497 F.3d at 423; *see Braden v. Wal-Mart Stores, Inc.*, 588 F.3d 585, 590, 595–96 (8th Cir. 2009).

236. In making investment decisions, Defendants were required to consider all relevant factors under the circumstances, including without limitation alternative investments that were available to the Plans, the recordkeepers' financial interest in having their proprietary investment products included in the Plans, and whether the higher cost of actively managed funds was justified by a realistic expectation of higher returns. *Braden*, 588 F.3d at 595–96; *Tatum v. RJR*

*Pension Inv. Comm.*, 761 F.3d 346, 360 (4th Cir. 2014); 29 C.F.R. § 2550.404a-1(b); Restatement (Third) of Trusts ch. 17, intro. note; *id.* § 90 cmt. h(2).

237. Defendants selected and retained for years as Plan investment options mutual funds and insurance company variable annuities with high expenses and poor performance relative to other investment options that were readily available to the Plans at all relevant times.

238. Many of these options included unnecessary layers of fees that provided no benefit to participants but significant benefits to TIAA-CREF, including marketing and distribution (12b-1) fees and “mortality and expense risk” fees.

239. Rather than consolidating the Plans’ roughly 300 investment options into a core lineup in which prudent investments were selected for a given asset class and investment style, as is the case with most defined contribution plans, Defendants retained, and continues to retain, multiple investment options in each asset class and investment style, thereby depriving the Plans of its ability to qualify for lower cost share classes of certain investments, while violating the well-known principle for fiduciaries that such a high number of investment options causes participant confusion and inaction.

240. In addition, as a fiduciary required to operate as a prudent financial expert, *Katsaros*, 744 F.2d at 279. Defendants knew or should have known that providing numerous actively managed duplicative funds in the same investment style would produce a “shadow index” return before accounting for much higher fees than index fund fees, thereby resulting in significant underperformance. The Plans’

investment offerings included the use of mutual funds and variable annuities with retail expense ratios far in excess of other lower-cost options available to the Plans. These lower-cost options included lower-cost share class mutual funds with the identical investment manager and investments, lower-cost insurance company variable annuities and insurance company pooled separate accounts. Nearly all of the Plans' options were the recordkeepers' own proprietary investments. Thus, the use of these funds was tainted by the recordkeepers' financial interest in including these funds in the Plans, which Defendants failed to adequately consider. In so doing, Defendants failed to make investment decisions based solely on the merits of the investment funds and what was in the interest of participants. Defendants therefore failed to discharge its duties with respect to the Plans solely in the interest of the participants and beneficiaries and for the exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the Plans. This was a breach of fiduciary duties.

241. Defendants failed to engage in a prudent process for monitoring the Plans' investments and removing imprudent ones within a reasonable period. This resulted in the Plans continuing to offer excessively expensive funds with inferior historical performance compared to superior low-cost alternatives that were available to the Plans. As of June 30, 2016, of the Plans' investment options which had at least a five-year performance history, *over sixty six percent* of those funds—178 out of 268—underperformed their respective benchmarks over the previous 5-year period.

242. Defendants did not even begin to purportedly monitor any of the Plans' investment options until approximately October 1, 2014. Even then, Defendants putative monitoring process was, and remains, defective and in breach of their fiduciary duties under ERISA. Specifically, in their 2014 and 2015 Forms 5500 for the Retirement Plan, Defendants expressly state that they are not monitoring certain "non-core" investment options provided in the Plans. Defendants' refusal to monitor these funds contradicts ERISA's clear requirement that all of the Plans' investment options must be monitored on an ongoing basis, *Tibble*, 135 S. Ct. at 1829, and is particularly alarming because these so-called "non-core" investment options make up roughly \$1.05 billion of the Plans' total assets.

243. CREF Stock Account: Defendants included and retained the CREF Stock Account despite its excessive cost and historical underperformance compared to both passively managed investments and actively managed investments of the benchmark, the Russell 3000 Index, which Defendants and TIAA told participants was the appropriate benchmark.

244. TIAA Real Estate Account: Defendants included and retained the TIAA Real Estate Account despite its excessive fees and historical underperformance compared to lower-cost real estate investments.

245. Had Defendants engaged in a prudent investment review process, it would have concluded that these options were causing the Plans to lose tens of millions of dollars of participants' retirement savings in excessive and unreasonable fees and underperformance relative to prudent investment options available to the

Plan, and thus should be removed from the Plan or, at a minimum, frozen to new investments.

246. Total losses to the Plans will be determined after complete discovery in this case and are continuing.

247. Defendants are personally liable under 29 U.S.C. §1109(a) to make good to the Plans any losses to the Plans resulting from the breaches of fiduciary duties alleged in this Count and is subject to other equitable or remedial relief as appropriate.

212. Each Defendant knowingly participated in the breach of the other Defendants, knowing that such acts were a breach, enabled the other Defendants to commit a breach by failing to lawfully discharge its own fiduciary duties, knew of the breach by the other Defendants and failed to make any reasonable effort under the circumstances to remedy the breach. Thus, each Defendant is liable for the losses caused by the breach of its co-fiduciary under 29 U.S.C. §1105(a).

## **COUNT VI**

### **Prohibited transactions—29 U.S.C. §1106(a)(1)**

#### **Investment Services and Fees**

246. Plaintiffs restate and incorporate herein the allegations of the preceding paragraphs.

247. As the Plans' providers of investment services, TIAA-CREF and Fidelity are parties in interest. 29 U.S.C. §1002(14)(B).

248. By placing investment options in the Plans managed by TIAA-CREF and Fidelity, in which nearly all of the Plans' combined \$3.1 billion in assets were

invested, Defendants caused the Plan to engage in transactions that Defendants knew or should have known constituted an exchange of property between the Plans and TIAA-CREF and Fidelity prohibited by 29 U.S.C. §1106(a)(1)(A); a direct or indirect furnishing of services between the Plans and TIAA-CREF and Fidelity prohibited by 29 U.S.C. §1106(a)(1)(C); and transfers of the Plans' assets to, or use by or for the benefit of TIAA-CREF and Fidelity prohibited by 29 U.S.C. §1106(a)(1)(D). These transactions occurred each time the Plans paid fees to TIAA-CREF and Fidelity in connection with the Plans' investments in TIAA-CREF, and Fidelity investment options.

249. Total losses to the Plans will be determined after complete discovery in this case and are continuing.

250. Under 29 U.S.C. §1109(a), Defendants are liable to restore all losses to the Plans resulting from these prohibited transactions, and to provide restitution of all proceeds of these prohibited transactions, and are subject to other appropriate equitable or remedial relief.

213. Each Defendant knowingly participated in these transactions, enabled the other Defendants to cause the Plans to engage in these transactions, and knew of these transactions and failed to make any reasonable effort under the circumstances to remedy or discontinue the transaction. Thus, under 29 U.S.C. §1105(a), each Defendant is liable for restoring all proceeds and losses attributable to these transactions.

## **COUNT VIII**

### **Failure to Monitor Fiduciaries**

251. Plaintiffs restate and incorporate the allegations contained in the preceding paragraphs.

252. This Count alleges breach of fiduciary duties against Cornell University and Mary Opperman.

253. Defendant Cornell University has overall responsibility for the control, management and administration of the Plans, in accordance with 29 U.S.C. §1102(a). Cornell University is the Plan Administrator of the Plans under 29 U.S.C. §1002(16)(A)(i) with responsibility and complete discretionary authority to control the operation, management and administration of the Plans, with all powers necessary to enable it to properly carry out such responsibilities, including the selection and compensation of the providers of administrative services to the Plans and the selection, monitoring, and removal of the investment options made available to participants for the investment of their contributions and provision of their retirement income.

254. As Chair of the Committee, Defendant Mary Opperman had ultimate responsibility for the Committee's decisions with respect to the Plans, and was responsible for monitoring the performance of other Committee members and taking any necessary corrective actions, including removing Committee members who failed to fulfill their fiduciary duties.

255. A monitoring fiduciary must ensure that the person to whom it delegates fiduciary duties is performing its fiduciary obligations, including those

with respect to the investment and holding of plan assets, and must take prompt and effective action to protect the plan and participants when the delegate fails to discharge its duties.

256. To the extent any of Cornell University's fiduciary responsibilities were delegated to another fiduciary, its monitoring duty included an obligation to ensure that any delegated tasks were being performed in accordance with ERISA's fiduciary standards.

257. Defendants Cornell University and Mary Opperman breached its fiduciary monitoring duties by, among other things:

a. Failing to monitor their appointees, including the Committee and its members, to evaluate their performance, or to have a system in place for doing so, and standing idly by as the Plans suffered enormous losses as a result of its appointees' imprudent actions and omissions with respect to the Plans;

b. Failing to monitor the appointees' fiduciary process, which would have alerted any prudent fiduciary to the potential breach because of the excessive administrative and investment management fees and consistent underperformance of Plan investments in violation of ERISA;

c. Failing to ensure that the monitored fiduciaries had a prudent process in place for evaluating the Plans' administrative fees and ensuring that the fees were competitive, including a process to identify and determine the amount of all sources of compensation to the Plans' recordkeeper and the

amount of any revenue sharing payments; a process to prevent the recordkeeper from receiving revenue sharing that would increase the recordkeeper's compensation to unreasonable levels even though the services provided remained the same; and a process to periodically obtain competitive bids to determine the market rate for the services provided to the Plans;

d. Failing to ensure that the monitored fiduciaries considered the ready availability of comparable and better performing investment options that charged significantly lower fees and expenses than the Plans' mutual fund and insurance company variable annuity options; and

e. Failing to remove appointees whose performance was inadequate in that they continued to maintain imprudent, excessive cost, and poorly performing investments, all to the detriment of the Plans' participants' retirement savings.

257. Had Defendants Cornell University and Mary Opperman discharged their fiduciary monitoring duties prudently as described above, the losses suffered by the Plans would have been minimized or avoided. Therefore, as a direct result of the breaches of fiduciary duty alleged herein, the Plans, the Plaintiffs, and the other Class members lost tens of millions of dollars of retirement savings.

### **JURY TRIAL DEMANDED**

258. Pursuant to Fed.R.Civ.P. 38 and the Constitution of the United States, Plaintiffs demand a trial by jury.

### **PRAYER FOR RELIEF**

For these reasons, Plaintiffs, on behalf of the Plans and all similarly situated Plan participants and beneficiaries, respectfully request that the Court:

- Find and declare that Defendants have breached their fiduciary duties as described above;
- Find and adjudge that Defendants are personally liable to make good to the Plans all losses to the Plans resulting from each breach of fiduciary duty, and to otherwise restore the Plans to the position they would have occupied but for the breaches of fiduciary duty;
- Determine the method by which losses to the Plans under 29 U.S.C. §1109(a) should be calculated;
- Order the Defendants to pay the amount equaling all sums received by the conflicted recordkeepers as a result of recordkeeping and investment management fees;
- Order Defendants to provide all accountings necessary to determine the amounts Defendants must make good to the Plans under §1109(a);
- Remove the fiduciaries who have breached their fiduciary duties and enjoin them from future ERISA violations;
- Surcharge against Defendants and in favor of the Plans all amounts involved in any transactions which such accounting reveals were improper, excessive and/or in violation of ERISA;

- Reform the Plans to include only prudent investments;
- Reform the Plans to obtain bids for recordkeeping and to pay only reasonable recordkeeping expenses;
- Certify the Class, appoint the Plaintiff as a class representative, and appoint Schlichter, Bogard & Denton LLP as Class Counsel;
- Award to the Plaintiffs and the Class their attorney's fees and costs under 29 U.S.C. §1132(g)(1) and the common fund doctrine;
- Order the payment of interest to the extent it is allowed by law; and
- Grant other equitable or remedial relief as the Court deems appropriate.

December 8, 2016

Respectfully submitted,

/s/ Jerome J. Schlichter  
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